

# AGENDA

# Town Planning Committee Tuesday 2 March 2021 at 6.30pm

#### Disclaimer

The purpose of this Committee meeting is to discuss and, where possible, make resolutions about items appearing on the agenda.

Whilst the Committee has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a member or officer, or on the content of any discussion occurring, during the course of the meeting.

Persons should be aware that the provisions of the Local Government Act 1995 (section 5.25 (e)) establish procedures for revocation or rescission of a Committee decision. No person should rely on the decisions made by the Committee until formal advice of the Committee decision is received by that person.

The Town of East Fremantle expressly disclaims liability for any loss or damage suffered by any person as a result of relying on or acting on the basis of any resolution of the Committee, or any advice or information provided by a member or officer, or the content of any discussion occurring, during the course of the Committee meeting.

#### Copyright

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#### Procedure for Deputations, Presentations and Public Question Time at Council Meetings

Council thanks you for your participation in Council Meetings and trusts that your input will be beneficial to all parties. Council has a high regard for community input where possible, in its decision-making processes.

#### **Deputations**

A formal process where members of the community request permission to address Council or Committee on an issue.

#### **Presentations**

An occasion where awards or gifts may be accepted by the Council on behalf of the community, when the Council makes a presentation to a worthy recipient or when agencies may present a proposal that will impact on the Local Government.

#### **Procedures for Deputations**

The Council allows for members of the public to make a deputation to Council on an issue related to Local Government business.

Notice of deputations need to be received by 5pm on the day before the meeting and agreed to by the Presiding Member. Please contact Executive Support Services via telephone on 9339 9339 or email <a href="mailto:admin@eastfremantle.wa.gov.au">admin@eastfremantle.wa.gov.au</a> to arrange your deputation.

Where a deputation has been agreed to, during the meeting the Presiding Member will call upon the relevant person(s) to come forward and address Council.

A Deputation invited to attend a Council meeting:

- (a) is not to exceed five (5) persons, only two (2) of whom may address the Council, although others may respond to specific questions from Members;
- (b) is not to address the Council for a period exceeding ten (10) minutes without the agreement of the Council; and
- (c) additional members of the deputation may be allowed to speak with the agreement of the Presiding Member.

Council is unlikely to take any action on the matter discussed during the deputation without first considering an officer's report on that subject in a later Council agenda.

### **Procedure for Presentations**

Notice of presentations being accepted by Council on behalf of the community, or agencies presenting a proposal, need to be received by 5pm on the day before the meeting and agreed to by the Presiding Member. Please contact Executive Support Services via telephone on 9339 9339 or email <a href="mailto:admin@eastfremantle.wa.gov.au">admin@eastfremantle.wa.gov.au</a> to arrange your presentation.

Where the Council is making a presentation to a worthy recipient, the recipient will be advised in advance and asked to attend the Council meeting to receive the award.

All presentations will be received/awarded by the Mayor or an appropriate Councillor.



### **Procedure for Public Question Time**

The Council extends a warm welcome to you in attending any meeting of the Council. Council is committed to involving the public in its decision-making processes whenever possible, and the ability to ask questions during 'Public Question Time' is of critical importance in pursuing this public participation objective.

Council (as required by the *Local Government Act 1995*) sets aside a period of 'Public Question Time' to enable a member of the public to put up to three (3) questions to Council. Questions should only relate to the business of Council and should not be a statement or personal opinion. Upon receipt of a question from a member of the public, the Mayor may either answer the question or direct it to a Councillor or an Officer to answer, or it will be taken on notice.

Having regard for the requirements and principles of Council, the following procedures will be applied in accordance with the *Town of East Fremantle Local Government (Council Meetings) Local Law 2016*:

- 1. Public Questions Time will be limited to ten (10) minutes.
- 2. Public Question Time will be conducted at an Ordinary Meeting of Council immediately following "Responses to Previous Public Questions Taken on Notice".
- 3. Each member of the public asking a question will be limited to two (2) minutes to ask their question(s).
- 4. Questions will be limited to three (3) per person.
- 5. Please state your name and address, and then ask your question.
- 6. Questions should be submitted to the Chief Executive Officer in writing by 5pm on the day before the meeting and be signed by the author. This allows for an informed response to be given at the meeting.
- 7. Questions that have not been submitted in writing by 5pm on the day before the meeting will be responded to if they are straightforward.
- 8. If any question requires further research prior to an answer being given, the Presiding Member will indicate that the "question will be taken on notice" and a response will be forwarded to the member of the public following the necessary research being undertaken.
- 9. Where a member of the public provided written questions then the Presiding Member may elect for the questions to be responded to as normal business correspondence.
- 10. A summary of the question and the answer will be recorded in the minutes of the Council meeting at which the question was asked.

During the meeting, no member of the public may interrupt the meetings proceedings or enter into conversation.

Members of the public shall ensure that their mobile telephone and/or audible pager is not switched on or used during any meeting of the Council.

Members of the public are hereby advised that use of any electronic, visual or audio recording device or instrument to record proceedings of the Council is not permitted without the permission of the Presiding Member.



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#### **NOTICE OF MEETING**

#### **Elected Members**

An Ordinary Meeting of the Town Planning Committee will be held on Tuesday, 2 March 2021 in the Council Chamber, 135 Canning Highway, East Fremantle commencing at 6.30pm and your attendance is requested.

GARY TUFFIN
Chief Executive Officer

24 February 2021

#### **AGENDA**

# 1. DECLARATION OF OPENING OF MEETING/ANNOUNCEMENTS OF VISITORS

#### 2. ACKNOWLEDGEMENT OF COUNTRY

"On behalf of the Council I would like to acknowledge the Whadjuk Nyoongar people as the traditional custodians of the land on which this meeting is taking place and pay my respects to Elders past and present."

- 3. RECORD OF ATTENDANCE
- 3.1 Attendance
- 3.2 Apologies
- 3.3 Leave of Absence
- 4. MEMORANDUM OF OUTSTANDING BUSINESS
- 5. DISCLOSURES OF INTEREST
- 5.1 Financial
- 5.2 Proximity
- 5.3 Impartiality
- 6. PUBLIC QUESTION TIME
- 6.1 Responses to previous questions from members of the public taken on notice
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- 7. PRESENTATIONS/DEPUTATIONS
- 7.1 Presentations
- 7.2 Deputations
- 8. CONFIRMATION OF MINUTES OF PREVIOUS MEETING
- 8.1 Town Planning Committee (10 February 2021)

#### **8.1 OFFICER RECOMMENDATION**

That the minutes of the Town Planning Committee meeting held on Wednesday 10 February 2021 be confirmed as a true and correct record of proceedings.



- 9. ANNOUNCEMENTS BY THE PRESIDING MEMBER
- 10. REPORTS OF COMMITTEES



#### 11. REPORTS OF OFFICERS (COMMITTEE DELEGATION)

# 11.1 Marmion Street No. 30 (Lot 1) - Subsequent Approval of Development - alterations and additions to existing dwelling

Owner Ben Ansell & Matthew Byrne

ApplicantKyle SmithFile refP152/20

**Prepared by** James Bannerman, Planning Officer

Supervised by Christine Catchpole, Acting Executive Manager Regulatory Services

Meeting date2 March 2021Voting requirementsSimple Majority

Documents tabled Nil

Attachments 1. Location plan

2. Site photos

3. Place record form

4. Plans date stamped received 27 January 2021

Community engagement checklist

#### **Purpose**

The purpose of this report is for Council to consider a development application seeking subsequent approval of development for alterations and additions to the existing dwelling at No. 30 (Lot 1) Marmion Street, East Fremantle.

#### **Executive Summary**

This development application is seeking approval for previously constructed rooms, internal changes to the existing dwelling and a change in the roof material. The current owners have submitted a development application seeking subsequent approval of development. Works were undertaken on-site by a previous property owner that were not granted development approval.

The applicant is seeking Council approval for the following variations to the Residential Design Codes and the Residential Design Guidelines:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback 1.5m required, 1.05m provided; and
- (ii) Clause 3.7.9.3 Residential Design Guidelines Materials and Colours Existing roof materials retained or replaced (tile roof), Zincalume roof installed.

It is considered that the above variations can be supported subject to standard conditions of development approval being imposed.

#### **Background**

Zoning: Residential R20 Site area: 491m<sup>2</sup>

Previous Decisions of Council and/or History of an Issue or Site

Nil



#### Consultation

#### **Advertising**

The application was advertised from 15 to 29 January 2021 to surrounding land owners to the north and the east. No submissions were received.

### Community Design Advisory Committee (CDAC)

The application was not referred to CDAC as construction has already occurred.

#### **External Consultation**

Nil

#### **Statutory Environment**

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended) Local Heritage Survey – Category C Fremantle Port Buffer Zone - Area 3

#### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

# Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.



- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

# **Site Inspection**

A site inspection was undertaken.

#### Comment

#### **Statutory Assessment**

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes. A summary of the assessment is provided in the following tables.

Legend (refer to tables below)	
A	Acceptable
D	Discretionary
N/A	Not Applicable

## Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback			N/A
Secondary Street Setback			N/A
Lot Boundary Setbacks			
Eastern boundary (wall of	1.5m	1.05m	D
eastern addition)			
Northern boundary (wall of	3m	6.515m	Α
eastern addition)			
Northern boundary (rear deck)	1m	1.08m	Α
Eastern boundary (rear deck)	1m	6.9m	Α
Open Space	50%	>50%	Α
Wall height	6m	<6m	Α
Roof height	9m	<9m	Α
Setback of Carport			N/A
Car Parking			N/A
Site Works			N/A
Visual Privacy			N/A
Overshadowing			N/A
Drainage			To be
			conditioned

# **Local Planning Policies Assessment**

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	Α
3.7.3 Development of Existing Buildings	А



3.7.4 Site Works	N/A
3.7.5 Demolition	N/A
3.7.6 Construction of New Buildings	A
3.7.7 Building Setbacks and Orientation	A
3.7.8 Roof Form and Pitch	A
3.7.9 Materials and Colours	D
3.7.10 Landscaping	N/A
3.7.11 Front Fences	N/A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	N/A
3.7.15.4.3.1 Fremantle Port Buffer Area	Area 3

The current owners have submitted a development application seeking subsequent approval of development for previously constructed rooms, internal changes to the existing dwelling and a change in the roof material. Works were undertaken on-site by a previous property owner that were not granted development approval. The development application was advertised to the neighbouring property owners to the north and the east and no submissions were received from either property.

One variation is requested to the requirements of the Residential Design Codes relating to the eastern side boundary setback and one variation is sought for the change in the roof material. The dwelling is a category C heritage property. It is considered the alterations and additions have had minimal impact on the heritage elements of the existing dwelling.

#### <u>Lot Boundary Setback – Eastern Boundary</u>

In accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 the existing wall on the eastern side of the dwelling which is 10.55m long and 3.69m high is required to be 1.5m from the side boundary. In this case it is located 1.05m from the boundary. Under the design principles clause 5.1.3 P3.1 buildings can be setback from the boundary closer than required. The reduced boundary setback can be supported based on the following:

- There is reduced impact from building bulk on adjoining properties. The structure is setback a sufficient distance from the eastern boundary and the adjoining property's driveway runs along the eastern boundary;
- Adequate sunlight and ventilation reaches the building and open spaces on site and on the
  adjoining property. The wall is aligned north-south so has no significant impact on overshadowing
  and there is ample space between the wall and the neighbouring property; and
- Minimal overlooking or loss of privacy from the development on adjoining properties. In this case, all the windows on the eastern elevation are openings to bathrooms, toilets and laundry spaces so there is no overlooking impact from habitable rooms.

#### **Roof Materials**

The Residential Design Guidelines acceptable development clause 3.7.9.3 A2.3 requires that existing roof materials are retained or replaced as required and replacement materials should match existing contributory buildings. New materials have to demonstrate compatibility with the immediate locality. In this case the tile roof on the dwelling was replaced with a Zincalume roof. In accordance with performance criteria 3.7.9.3 P2 the replacement of original materials with new materials shall be approved if they are compatible with the immediate locality. In the case of a Zincalume roof there are many Zincalume roofs throughout Plympton, so it is not inappropriate for such a roof to be installed. In this case the two properties directly to the north and the two properties directly to the west of the subject dwelling all have Zincalume



roofs. As such the subject dwelling does not look out of place in this setting. For this reason, the change in roof material is supported. A condition will be imposed that requires the roof to be treated if issues around glare from the roof emerge over the next two years. This is a standard condition utilised by the Town to address roof glare.

#### Other Changes

The proposed changes to the interior of the building include the removal and changes to walls and openings to a number of rooms. None of these have an impact from a planning perspective and as such can be supported. There is also a rear deck which is comprised of timber laid on existing paving, however there are no significant changes in existing site levels and as such there are no planning requirements that require addressing.

#### Conclusion

Based on the assessment that has been completed for this development application and the explanation provided in this report, the variations to the Residential Design Codes and the Residential Design Guidelines are considered acceptable. As such it is recommended that subsequent approval of development be granted subject to standard conditions of development approval.

#### 11.1 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION:

That subsequent approval of development is granted and Council exercises its discretion in regard to the following:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback 1.5m required, 1.05m provided; and
- (ii) Clause 3.7.9.3 Residential Design Guidelines Materials and Colours Existing roof materials retained or replaced (tile roof), Zincalume roof installed,

for alterations and additions at No. 30 (Lot 1) Marmion Street, East Fremantle, in accordance with the plans date stamped received 27 January 2021, subject to the following conditions:

- (1) The works are in conformity with the drawings and written information accompanying the application for subsequent approval of development other than where varied in compliance with the conditions of this subsequent approval of development or with Council's further approval.
- (2) An application for a building approval certificate (BA13) is to be submitted to the Town accompanied by a certificate of building compliance (BA18) certified by a licensed private building surveyor. The plans and the information included with the building approval certificate (BA14) is to be issued in compliance with the conditions of this subsequent approval of development unless otherwise amended by Council.
- (3) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.
- (4) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (5) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of



- fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (6) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (7) This development approval is to remain valid for a period of 24 months from the date of this approval.

#### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached.
- (iii) matters relating to dividing fences are subject to the <u>Dividing Fences Act 1961</u>.

# **30 Marmion Street – Location and Advertising Plan**



# 30 Marmion St-Site Photos













### PLACE RECORD FORM



PRECINCT Plympton

ADDRESS 30 Marmion Street

PROPERTY NAME N/A LOT NO Lot 1

PLACE TYPE Residence
CONSTRUCTION C 1939

DATE

ARCHITECTURAL Inter-War Bungalow

**STYLE** 

USE/S Original Use: Residence/ Current Use: Residence

STATE REGISTER N/A
OTHER LISTINGS N/A

MANAGEMENT CATEGORY Category C

PHYSICAL DESCRIPTION

No 30 Marmion Street is a single storey house constructed in timber framing and weatherboard cladding with a hipped tiled roof. It is an elaborate expression of an Inter-War Bungalow style with later modifications. The front elevation is asymmetrically planned with a pair of thrust bays and an addition to the east. The eastern thrust bay features a hipped verandah and a pair of double hung sash windows. The verandah is supported on Tuscan columns and brick piers. To the west of this verandah is another verandah. The western verandah is a skillion roofed verandah that wraps around the residence. The area of the verandah spanning between the two thrust bays has been filled in. A

Town of East Fremantle - MHI Review 2015

high masonry wall obscures the remainder of the front facade. The house sits on a corner lot between Marmion Street and Sewell Street. A garage to the rear of the lot addresses Sewell Street.

There are additions to the rear.

The place is consistent with the pattern of development in Plympton and plays an important role in the pattern of development of a working class suburb.

HISTORICAL NOTES Plympton is a cohesive precinct where most of the places were

> constructed in the late nineteenth century and the first quarter of the twentieth century. It is comprised primarily of homes for workers and their families with a high concentration of small lots with timber, brick and

stone cottages.

**OWNERS** Unknown

HISTORIC THEME Demographic Settlements - Residential Subdivision CONSTRUCTION Walls - Timber framing and weatherboard cladding

**MATERIALS** Roof - Tiles

PHYSICAL SETTING The residence is situated on a sloping site with a rendered masonry and

blockwork wall at the lot boundary.

STATEMENT OF No 30 Marmion Street is a single storey house constructed in timber SIGNIFICANCE

framing and weatherboard cladding with a tiled roof. The place has historic and aesthetic value with its contribution to Plympton's high concentration of worker's cottages and associated buildings. It

contributes to the local community's sense of place.

The place has some heritage value for its intrinsic aesthetic value as a modified Inter-War Bungalow and it retains a moderate degree of

authenticity and a high degree of integrity.

The additions to the rear have no significance.

**AESTHETIC** No 30 Marmion Street has some aesthetic value as a modified Inter-War **SIGNIFICANCE** Bungalow. It retains the characteristics of the period with some loss of

detail.

HISTORIC No 30 Marmion Street has some historic value. It was part of the SIGNIFICANCE

suburban residential development associated with the expansion of East

Fremantle during the Goldrush period of the 1880s and 1890s.

**SCIENTIFIC** N/A

**SIGNIFICANCE** 

**SIGNIFICANCE** 

No 30 Marmion Street has some social value. It is associated with a SOCIAL

significant area of worker's cottages which contributes to the community's

sense of place.

No 30 Marmion Street is not rare in the immediate context but Plympton **RARITY** 

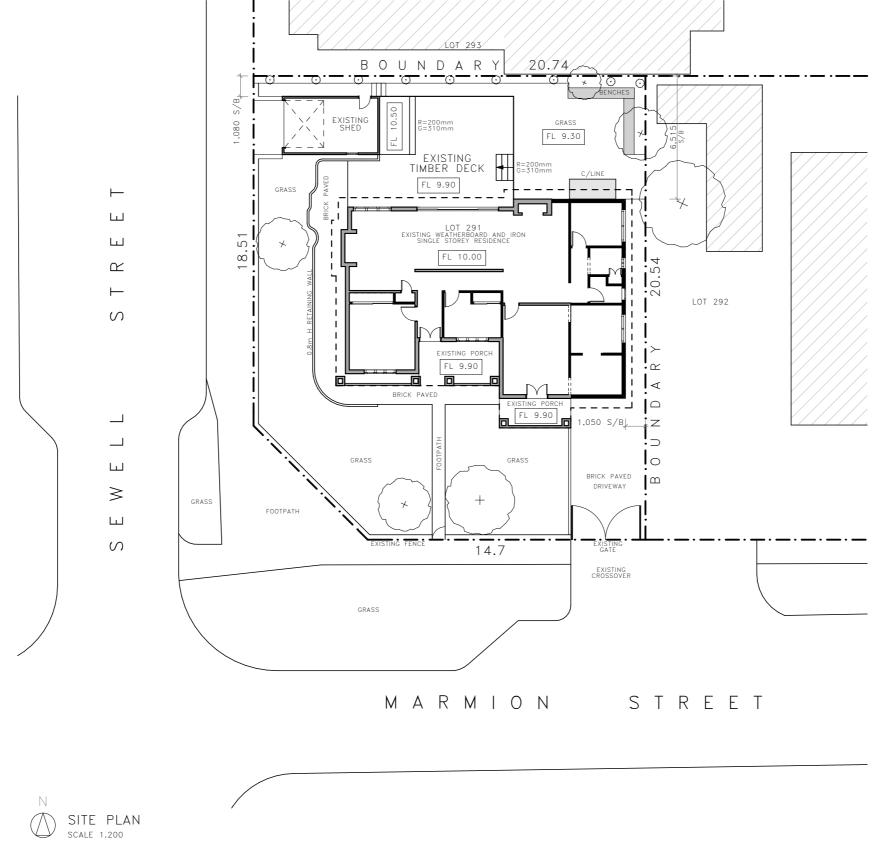
has rarity value as a working class suburb.

CONDITION No 30 Marmion Street is in good condition.

**INTEGRITY** No 30 Marmion Street retains a high degree of integrity.

**AUTHENTICITY** No 30 Marmion Street retains a moderate degree of authenticity.

MAIN SOURCES



AREAS LOT SIZE DWELLING SHED 124m2 13.5m2 % OPEN SPACE 72%

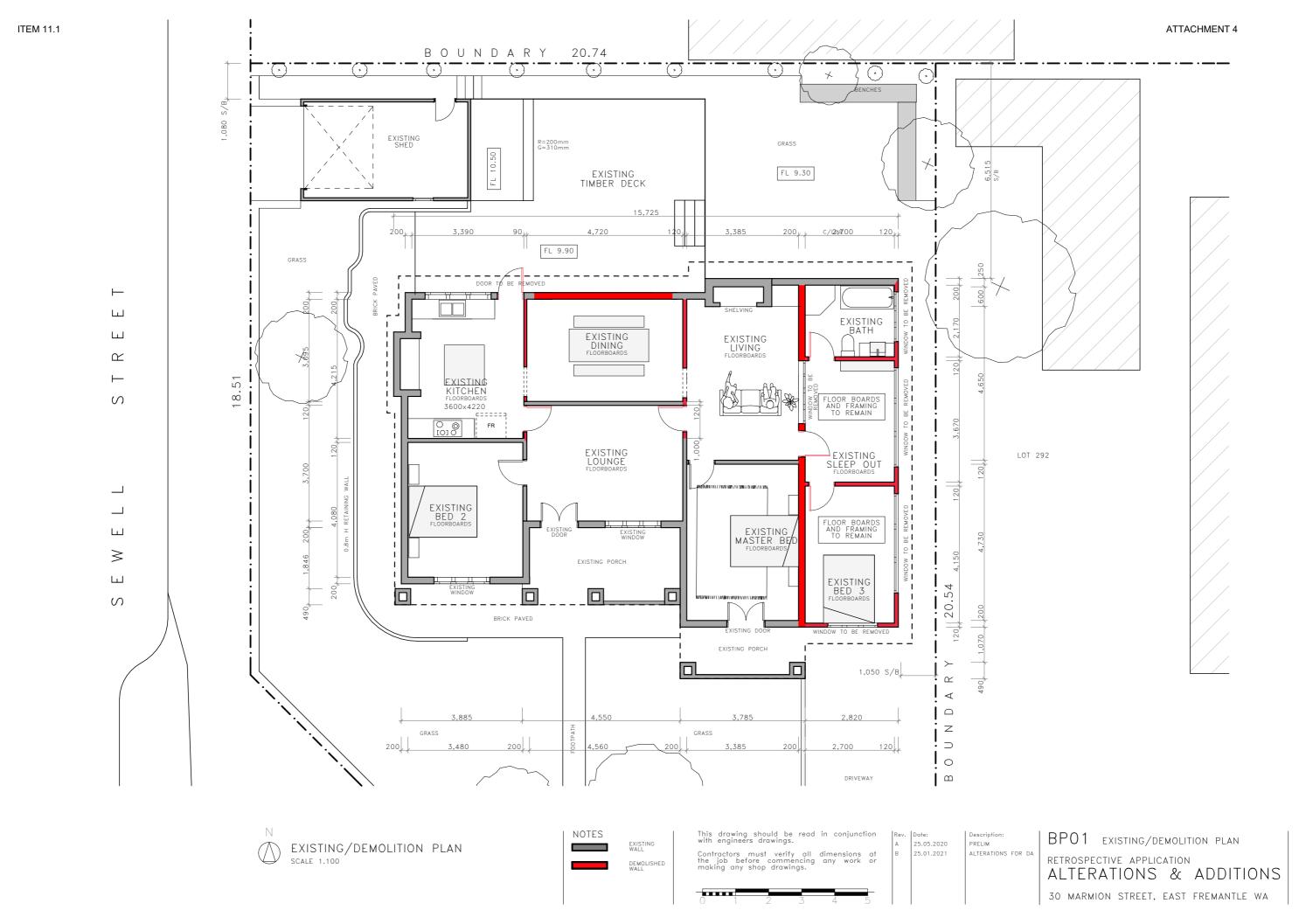
This drawing should be read in conjunction with engineers drawings.

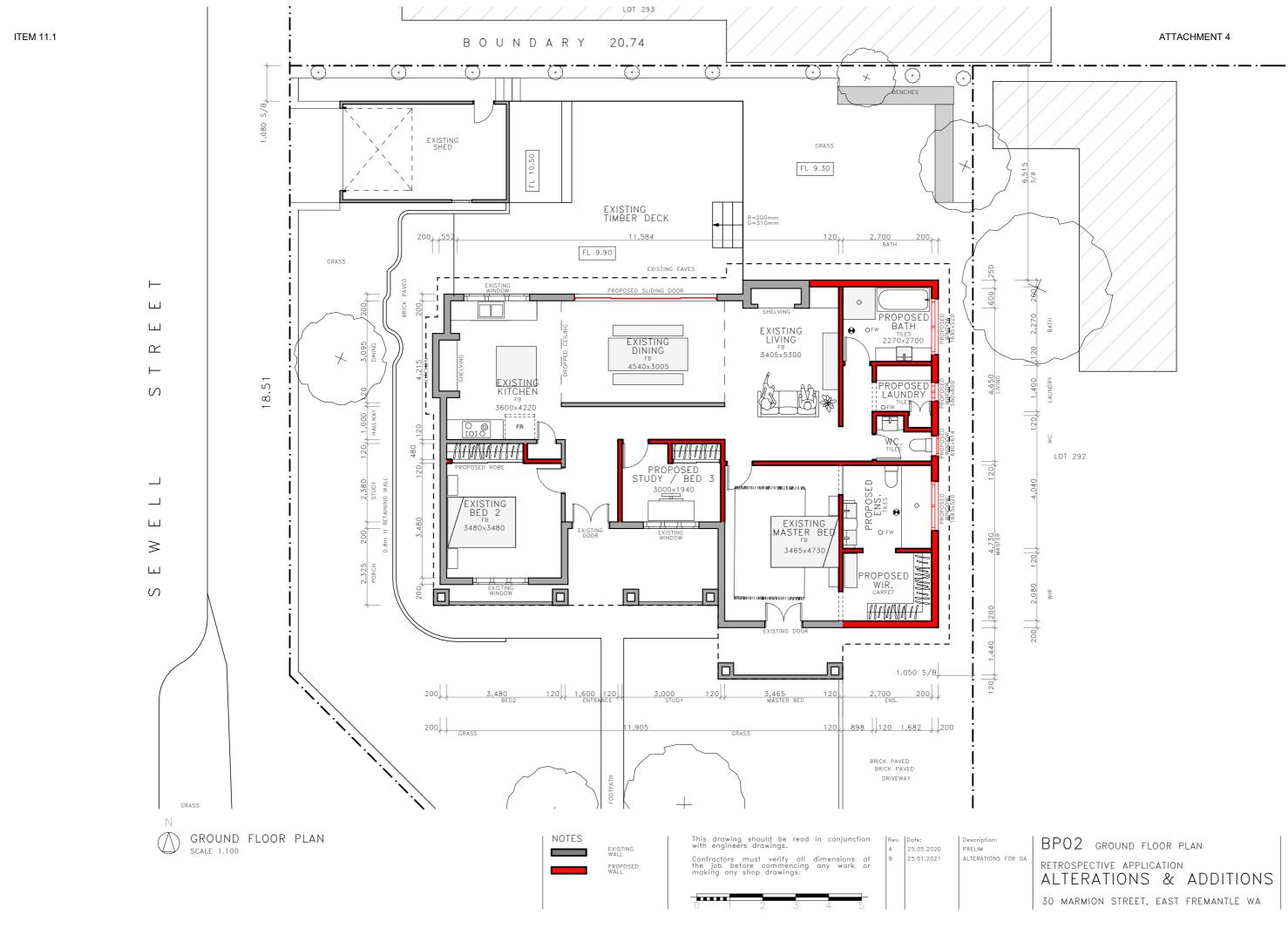
Contractors must verify all dimensions at the job before commencing any work or making any shop drawings.

Date: 25.05.2020 Description: PRELIM 25.01.2021

ALTERATIONS FOR DA

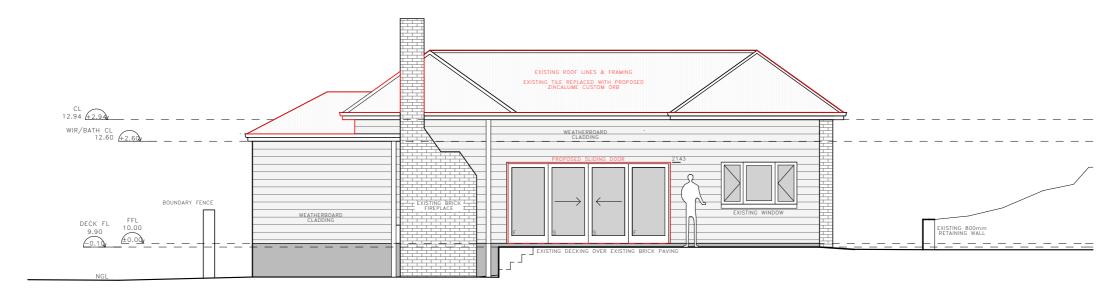
BP00 SITE PLAN RETROSPECTIVE APPLICATION ALTERATIONS & ADDITIONS 30 MARMION STREET, EAST FREMANTLE WA





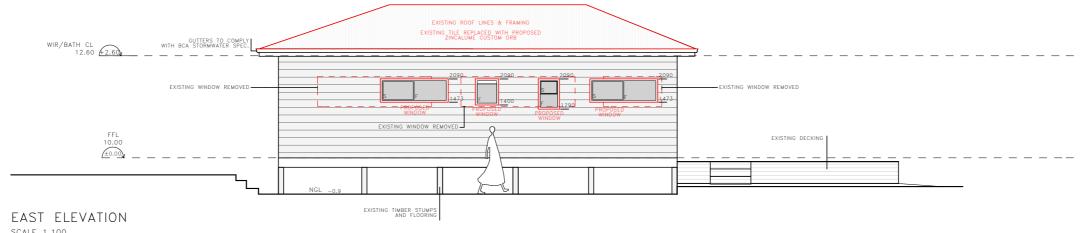


SCALE 1.100



# NORTH ELEVATION

SCALE 1.100



SCALE 1.100



# **Community Engagement Checklist**

# Development Application P152/20 - 30 Marmion Street

**Objective of Engagement:** Neighbour consultation **Lead Officer: Regulatory Services** Timeline: Start Date: 15/1/2021 **Outcomes By:** 29/1/2021 **Stakeholders** Stakeholders to be Ratepayers (all / targeted) Aged considered.  $\boxtimes$ **Businesses** Residents (all / targeted) Children (School / Playgroup) **Service Providers** Please highlight those to be targeted during engagement. **Community Groups** Unemployed **Disabled People** Visitors Environmental Volunteers Families Workers Govt. Bodies Youth Indigenous Neighbouring LGs Staff to be notified: Office of the CEO Councillors **Corporate Services** Consultant/s **Development Services** Operations (Parks/Works) **Community Engagement Plan** Responsible **Date Due** Reference / Notes Methods **1.1 E News** Communications 1.2 Email Notification ~ Relevant Officer 1.3 Website Communications 1.4 Facebook Communications 1.5 Advert - Newspaper Communications Communications 1.6 Fact Sheet 1.7 Media Rel./Interview Communications 2.1 Information Stalls **Relevant Officer Executive Direction** 2.2 Public Meeting/Forum Relevant Officer 2.3 Survey/Questionnaire 3.1 Focus Group Executive Direction 3.2 Referendum/Ballot **Executive Direction Relevant Officer** 3.3 Workshop 4.1 Council Committee Executive Direction 4.2 Working Group Executive Direction \* Statutory Consultation Relevant Officer 29/1/2021 Advertised to 2 surrounding # Heritage Consultation **Regulatory Services** ^ Mail out (note: timeliness) Communications

Evaluation				
Summary of		Date Due	Complete / Attached	
Feedback / Results / Outcomes	/ Recommendations	29/1/2021		
	Outcome	s Shared		
Methods	Responsible	Date Due	Complete / Attached	
E-Newsletter	Communications			
Email Notification	X Relevant Officer			
Website	▼ Communications			
Facebook	Communications			
Media Release	Communications			
Advert - Newspaper	Communications			
Notes				



#### 11.2 Pier Street No. 66 (Lot 103) - Proposed double storey single dwelling

Owner Daniel & Nicole Ross

**Applicant** Antonelli Investments P/L T/A Novus Homes

File ref P03/21

Prepared by James Bannerman, Planning Officer

**Supervised by** Christine Catchpole, Acting Executive Manager Regulatory Services

Meeting date2 March 2021Voting requirementsSimple Majority

Documents tabled Nil

Attachments 1. Location plan

Site photos

3. Plans date stamped 13 January 20214. Community engagement checklist

#### **Purpose**

The purpose of this report is for Council to consider a development application for a proposed new double storey single dwelling at No. 66 (Lot 103) Pier Street, East Fremantle.

#### **Executive Summary**

This development application proposes a new double storey single dwelling.

The applicant is seeking Council approval for the following variations to the Residential Design Codes:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Western Wall Ground Floor 1.5m required, 1.1m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Eastern Wall 1m required, 0m provided;
- (iii) Clause 5.1.6 Residential Design Codes Wall Height 6m required, greater than 6m indicated;
- (iv) Clause 5.3.7 Residential Design Codes Retaining Walls 0.5m maximum height permitted, greater than 0.5m indicated; and
- (v) Clause 5.3.7 Residential Design Codes Site Works 0.5m maximum excavation permitted, greater than 0.5m excavation indicated.

It is considered that the above variations can be supported subject to conditions of development approval being imposed.

### **Background**

Zoning: Residential R12.5

Site area: 890m<sup>2</sup>

Previous Decisions of Council and/or History of an Issue or Site

Nil

### Consultation

#### Advertising

The application was advertised to surrounding landowners from 21 January to 4 February 2021.



#### One submission was received.

Submission	Applicant Response	Officer Response
I have some concerns I wish to	A colour and materials schedule	In this case the roof colour of Wallaby was
address.	was submitted showing the roof	chosen with a solar absorbency of 0.64 which
Regarding the roofing material	colour of Wallaby with a solar	is greater than that requested for
proposed change from red tile to	absorbency of 0.64.	consideration by the submitter.
Colorbond roof (no colour		
specified) we are concerned about		A condition is proposed to be included in the
glare from a light-coloured roofing		recommendation that requires the roofing
selection. The natural ground line		material to be treated to reduce glare should
and terracing puts the proposed		this prove to be a problem within two years of
roof planes below and in direct line		installation.
of sight to our finished floor levels.		
We respectfully request that the		
owner consider a Colorbond colour		
with a solar absorbance of greater		
than 0.4.		

### Community Design Advisory Committee (CDAC)

The application was referred to CDAC. No comments were received from Committee members.

#### **External Consultation**

Nil

### **Statutory Environment**

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended)

### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.



#### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

A site inspection was undertaken.

#### Comment

### **Statutory Assessment**

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes. A summary of the assessment is provided in the following tables.

Legend	
(refer to tables below)	
A	Acceptable
D	Discretionary
N/A	Not Applicable

### Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback	7.5m	8.2m	Α
Secondary Street Setback			
Lot Boundary Setbacks			
Western wall ground floor	1.5m	1.1m	D
Northern wall – ground floor	6m	10.58m	Α
Eastern wall – ground floor	1.5m	7.7m	Α
Store	1m	0m	D
Garage	1m	3.25m	Α
Western wall – upper storey	2m	2.4m	Α
Northern wall – upper storey	6m	>6m	Α
Eastern wall – upper storey	4.1m	>4.1m	Α
Open Space	55%	37%	Α
Wall height	6m	7.7m	D
Roof height	9m	8.7m	Α
Car Parking	2	2	А



Site Works	Compliance with building height and setback requirements	Significant excavation proposed across site (up to 2m)	D
Retaining Walls	Less than 0.5m high	Up to 2.343m	D
Visual Privacy			N/A
Overshadowing			N/A
Drainage			To be
			conditioned

#### Local Planning Policies Assessment

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	N/A
3.7.3 Development of Existing Buildings	N/A
3.7.4 Site Works	А
3.7.5 Demolition	А
3.7.6 Construction of New Buildings	A
3.7.7 Building Setbacks and Orientation	A
3.7.8 Roof Form and Pitch	A
3.7.9 Materials and Colours	A
3.7.10 Landscaping	A
3.7.11 Front Fences	N/A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	N/A
3.7.17.3 Garages and Carports	Α
3.7.17.4.3 Fremantle Port Buffer Area	N/A

This development application proposes a new double storey single dwelling. Five variations are requested to the requirements of the Residential Design Codes relating to lot boundary setbacks, maximum wall height, excavation in excess of 0.5m and retaining walls in excess of 0.5m within 1m of the lot boundary. It is noted that the existing dwelling to be demolished is not heritage listed.

#### <u>Lot Boundary Setback – Western Wall – Ground Floor</u>

The western wall on the ground floor that is 20.9m long and 3.4m high is required to be setback 1.5m from the western boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1. In this case the wall is located a minimum of 1.1m from the side boundary. The reduced side boundary setback can be supported based on design principles 5.1.3 P3.1 for the following reasons:

- There are reduced impacts of building bulk on adjoining properties;
- Adequate sunlight and ventilation is provided to the building and open spaces on site and to adjoining properties; and
- Minimal overlooking and loss of privacy to adjoining properties.

It is noted that alteration and additions have been approved for the neighbouring property to the west at No. 64 Pier Street. The garage on that site will be located on the boundary thereby reducing the impact of the western elevation. In addition, there is a degree of articulation in the wall which varies the setback along its length. The setback is sufficient to still allow for ventilation and sunlight to access the site and adjoining properties. Given the reduced setback applies to the ground floor wall the loss of privacy is minimal.



#### <u>Lot Boundary Setback – Eastern Wall – Storeroom</u>

The eastern wall of the store on the ground floor is 6.49m long and 3m high. This is required to be 1m from the eastern boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1. In this case the wall is located 0m from the side boundary. The reduced side boundary setback can be supported based on design principles 5.1.3 P3.1 for the following reasons;

- There are reduced impacts of building bulk on adjoining properties;
- Adequate sunlight and ventilation is provided to the building and open spaces on site and to adjoining properties; and
- Minimal overlooking and loss of privacy to adjoining properties.

The location of the wall on the boundary ensures privacy between properties. It is only a small portion (6.49m - 15%) of the total length of the side boundary (44.26m). The eastern side of the development site abuts the rear boundary of two properties which face the side street, so there is still sufficient light and ventilation to the neighbouring properties to the east.

### Maximum Wall Height

According to the Residential Design Codes deemed to comply clause 5.1.6 C6 the maximum wall height is supposed to be 6m, however, in this case the maximum wall height is 7.7m. This increased height can be supported for the following reasons:

- Adequate access to direct sunlight into buildings and appurtenant open spaces;
- · Adequate daylight to major openings into habitable rooms; and
- No views of significance are impacted by the additional height.

It is recognised that the roof height is less than 9m and as such is less than the maximum possible height permissible under the Residential Design Codes.

#### **Retaining Walls**

There are numerous retaining walls that are more than 0.5m but no more than 2.343m in height within 1m of the side boundaries (retaining walls have returns that are within 1m of shared lot boundaries). The retaining walls have been necessary to support the excavation that is proposed to be undertaken so that levels across the site align more closely with street level. In accordance with the Residential Design Codes deemed to comply clause 5.3.8 C8 retaining walls greater than 0.5m in height should be setback from the boundary in accordance with Table 1 of the Residential Design Codes. In this case the height of the retaining walls greater than 0.5m can be supported based on design principle clause 5.3.8 P8 as it allows the land to be used effectively for the benefit of residents, and does not detrimentally affect the adjoining properties having due regard to site works and visual privacy.

### Site Works

Significant excavation is proposed because the lot slopes up from the road from approximately ~37m AHD to ~42m AHD, an increase of ~5m. There is a requirement that excavation is no more than 0.5m from natural ground level in accordance with Residential Design Codes deemed to comply clause 5.3.7 C7.3. In this case excavation of sections of the lot exceeds 0.5m. In accordance with design principles clause 5.3.7 P7.2 the excavation can be supported as all finished levels respect the natural ground levels at the lot boundary of the site and as viewed from the street. Rather than increasing the height of the building the finished floor levels have been lowered to align more closely with the street level. Retaining walls are utilised to support and maintain the existing heights of the side boundary fences.



#### **Submission from Advertising**

There was one submission from neighbouring property owners following advertising. A request was made for the owners to consider a roof colour with a solar absorbency of more than 0.4 to reduce glare. In this case the owners agreed to a colour known as Wallaby with a solar absorbency of 0.64. As such the choice meets the request made by the submitter. It is noted that a standard condition has been included in the recommendation to have the roof treated within two years of installation if glare is identified as an issue.

#### Conclusion

Based on the assessment that has been completed for this development application and the explanation provided in this report, the variations that have been proposed to the Residential Design Codes are considered acceptable. As such it is recommended that the proposed development be approved subject to conditions of development approval relating to parapet wall finishes, crossover width, front fencing, location of pool pump equipment and other standard conditions.

#### **11.2 OFFICER RECOMMENDATION:**

That development approval is granted and Council exercises its discretion in regard to the following:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Western Wall Ground Floor 1.5m required, 1.1m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Eastern Wall 1m required, Om provided;
- (iii) Clause 5.1.6 Residential Design Codes Wall Height 6m required, greater than 6m indicated;
- (iv) Clause 5.3.7 Residential Design Codes Retaining Walls 0.5m maximum height permitted, greater than 0.5m indicated; and
- (v) Clause 5.3.7 Residential Design Codes Site Works 0.5m maximum excavation permitted, greater than 0.5m excavation indicated,

for a double storey single dwelling at No. 66 (Lot 103) Pier Street, East Fremantle, in accordance with the plans date stamped received 13 January 2021, subject to the following conditions:

- (1) The crossover widths are not to exceed 5m and to be in accordance with Council's crossover policy as set out in the Residential Design Guidelines.
- (2) All parapet walls/building structures to adjacent property faces are to be finished by way of agreement between the property owners and at the applicant's expense. The details are to be to the satisfaction of the Chief Executive Officer and submitted and approved prior to the submission of a Building Permit application.
- (3) Front fencing to be in full compliance with the Council's Residential Design Guidelines, including all gates and the visual permeability of all infill panels.
- (4) Pool filter and pump equipment to be located a minimum distance of 1.0 metre away from all lot boundaries as determined by Council and all pool equipment shall comply with noise abatement regulations.
- (5) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (6) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit issued in compliance with the conditions of this development approval unless otherwise amended by Council.



- (7) With regards to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (8) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.
- (9) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (10) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (11) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (12) This development approval is to remain valid for a period of 24 months from the date of this approval.

#### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the Dividing Fences Act 1961.

# 66 Pier Street – Location and Advertising Plan

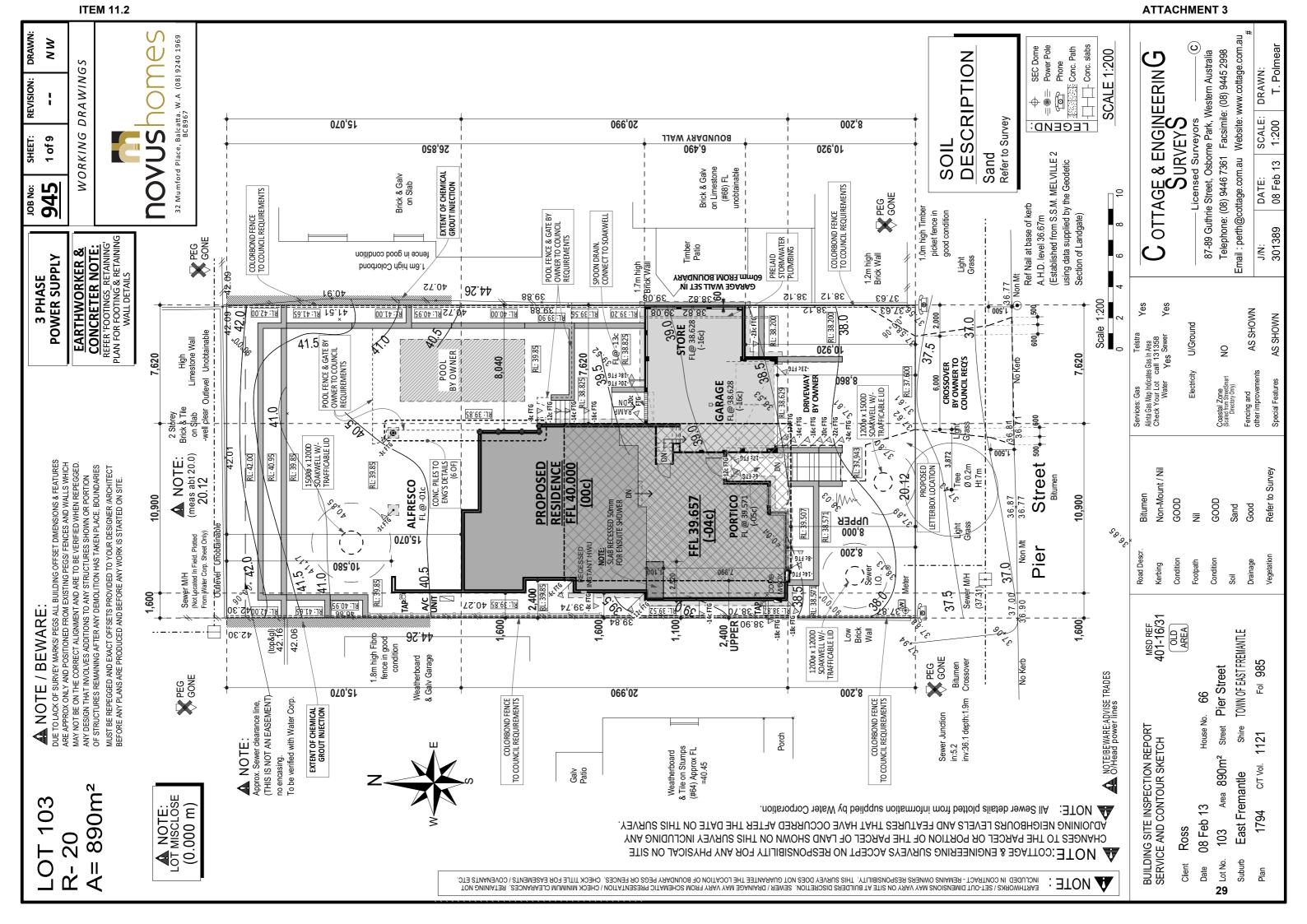


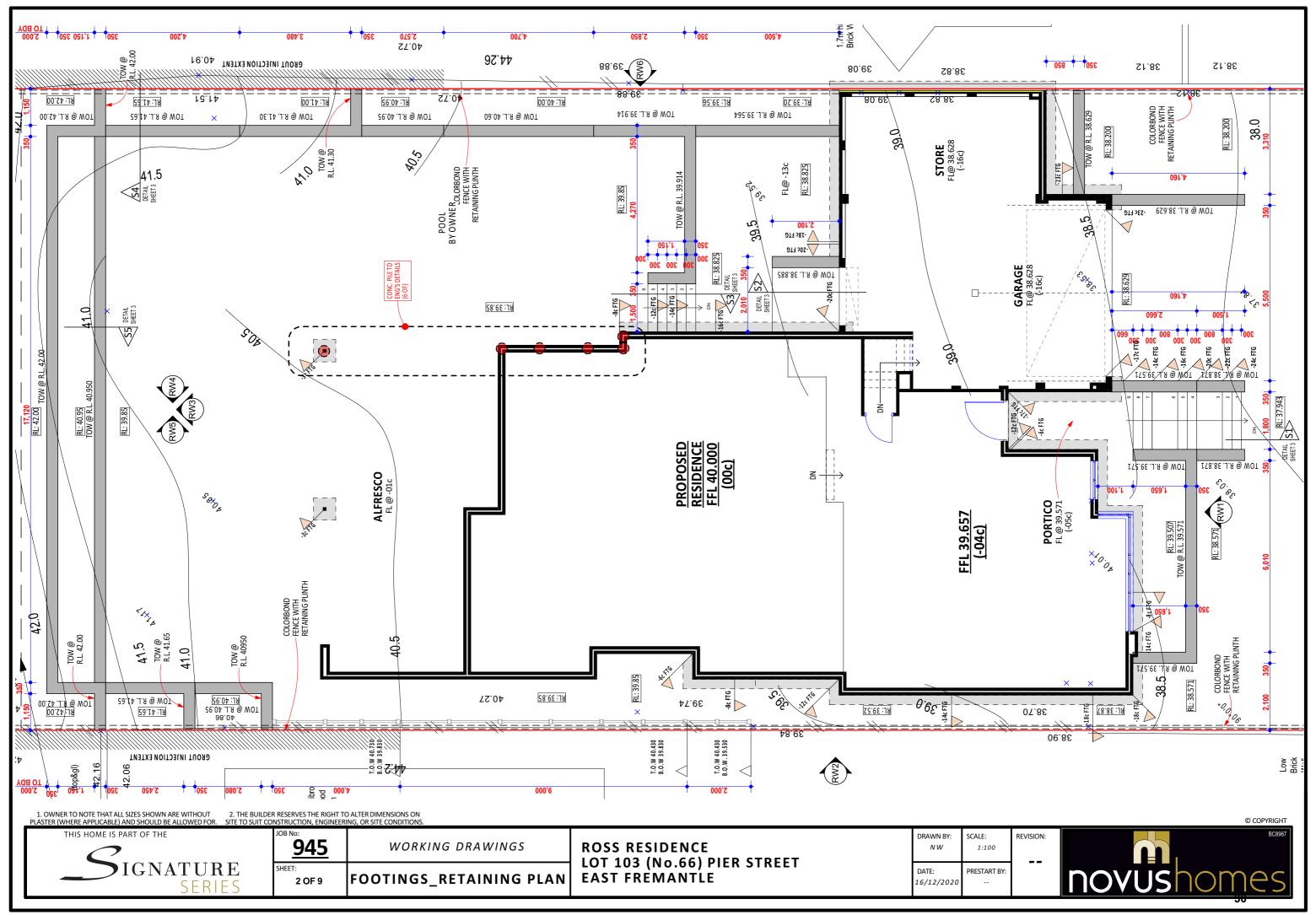
66 Pier Street - Site Photos

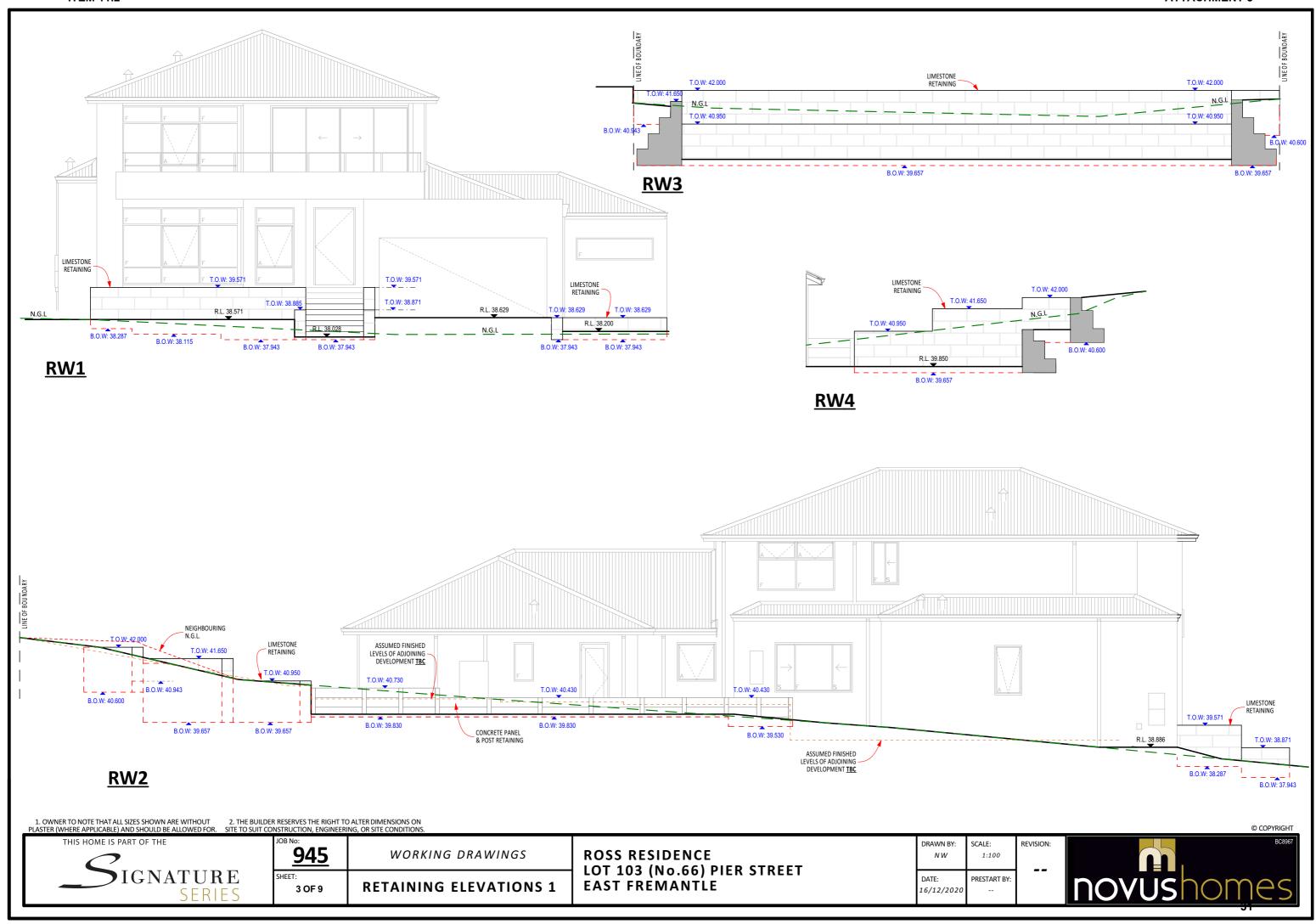


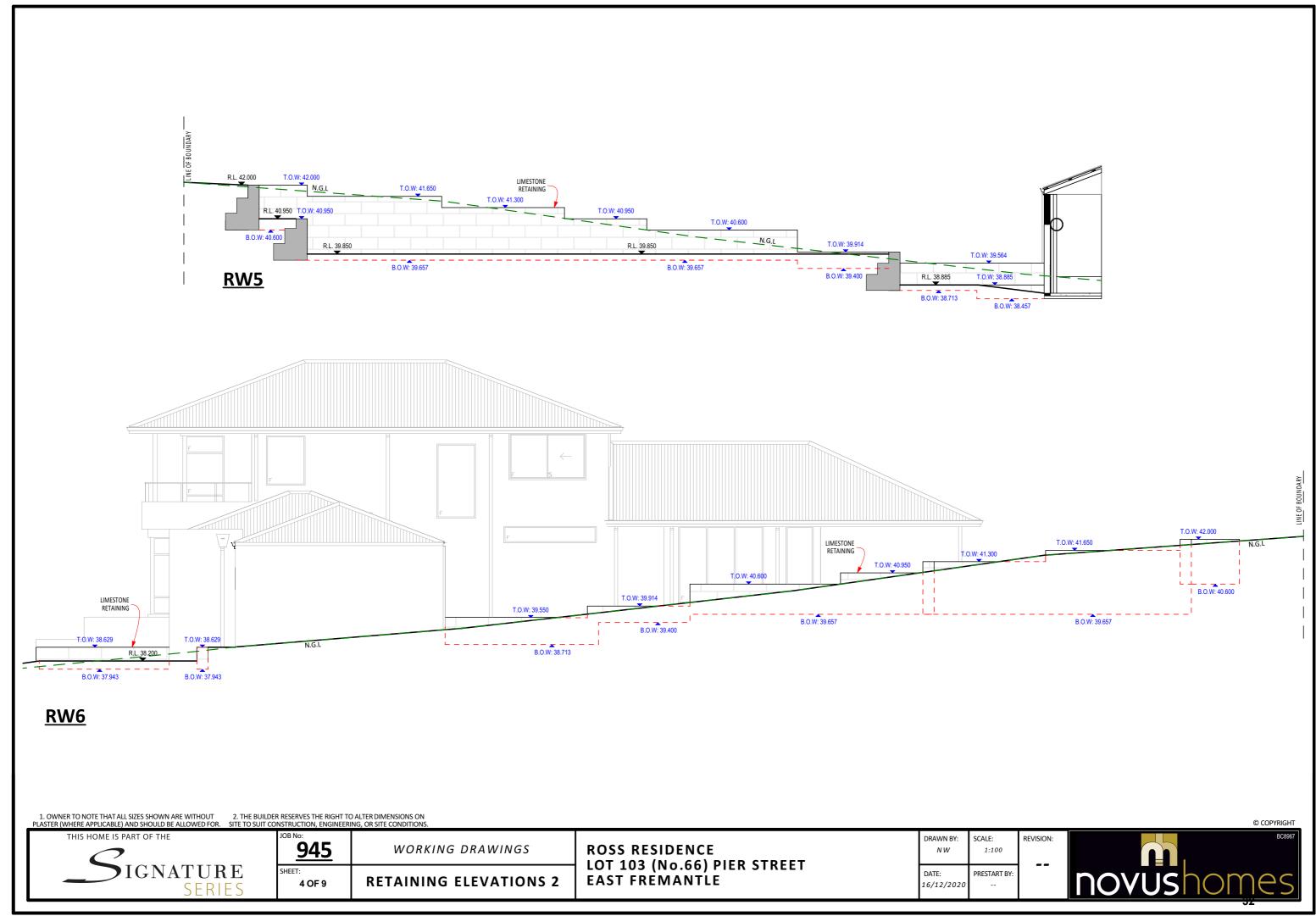


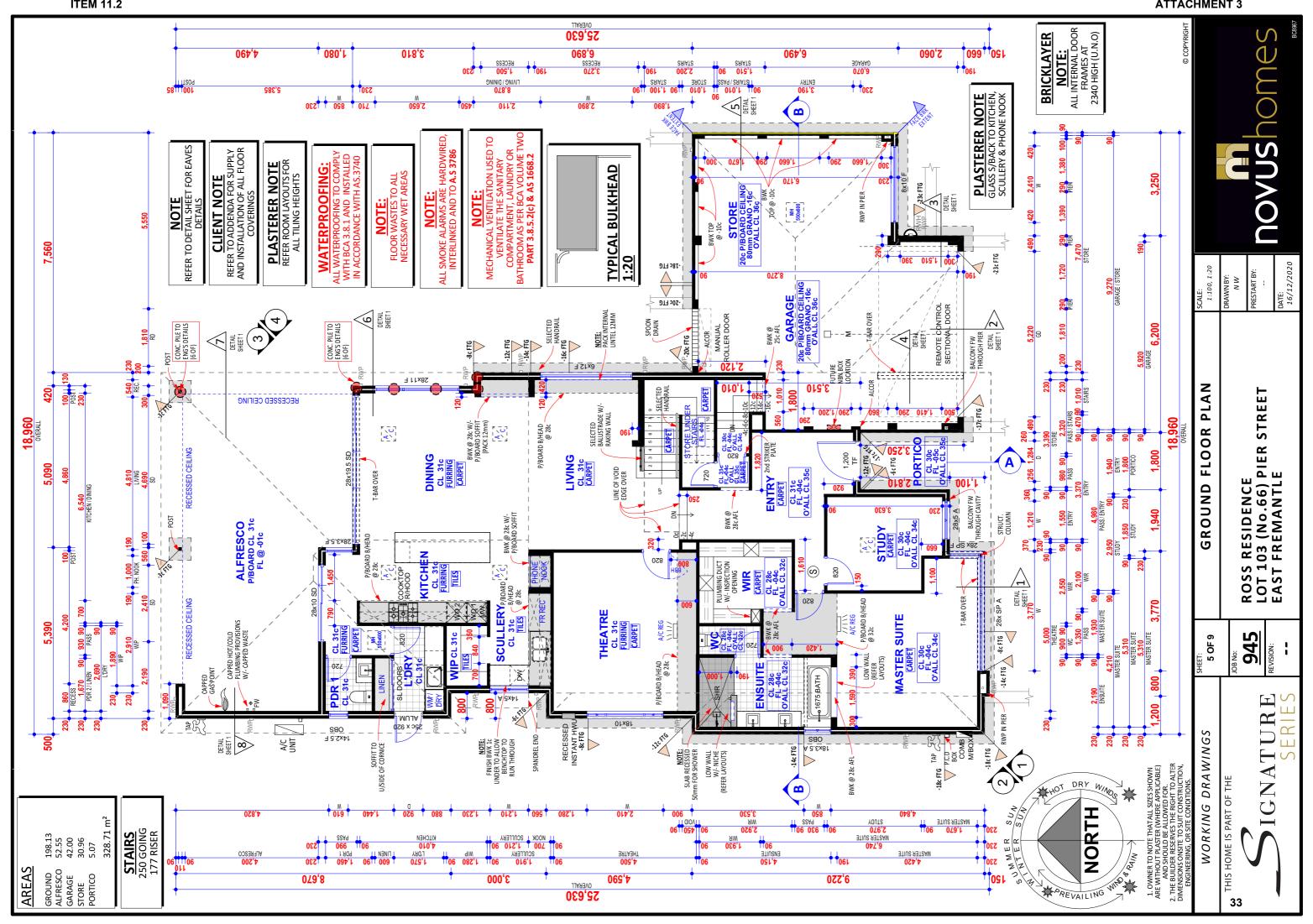


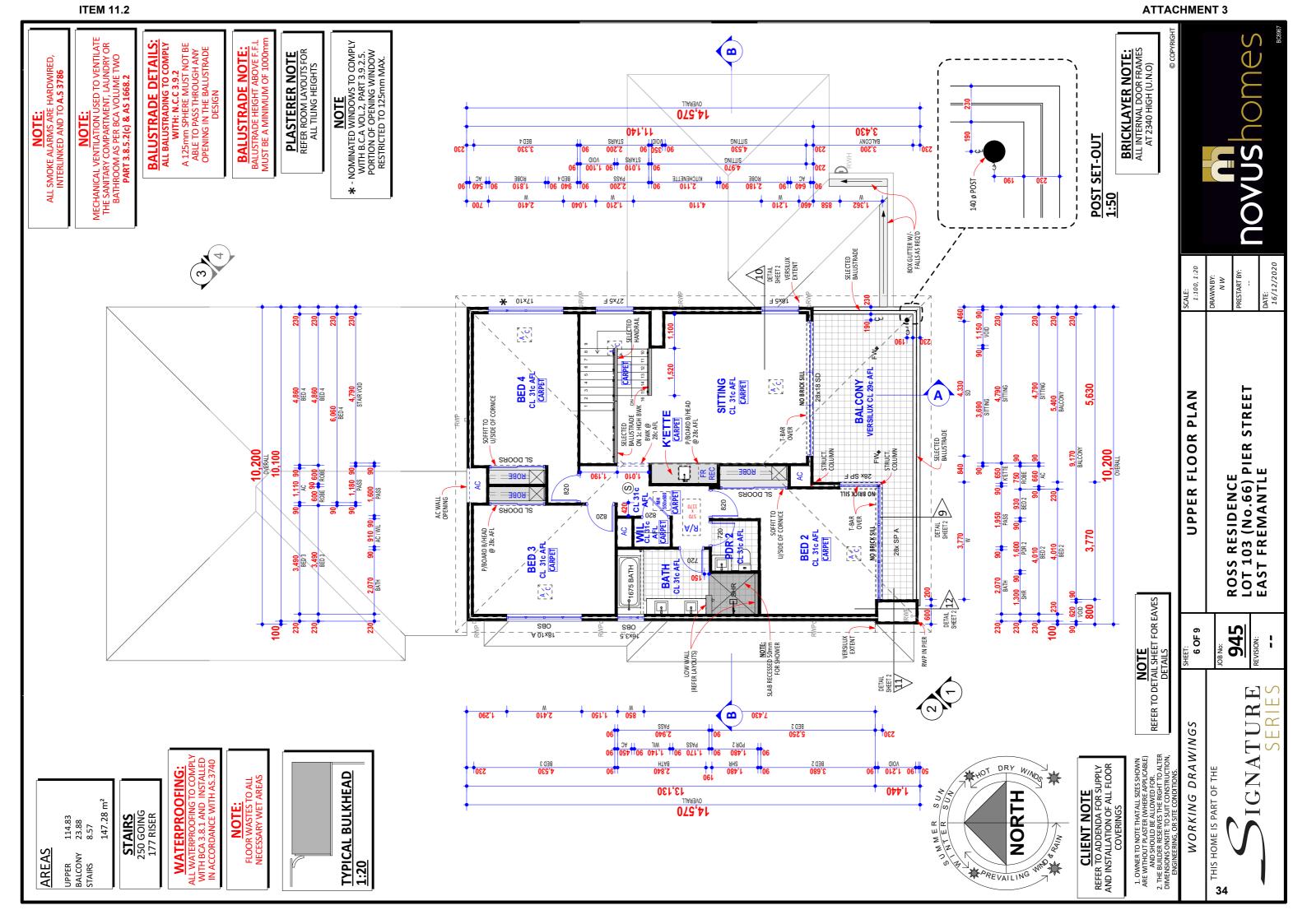












### **ROOFING NOTE:**

ROOF FRAMING TO A.S 1684

### **COLORBOND ROOF**

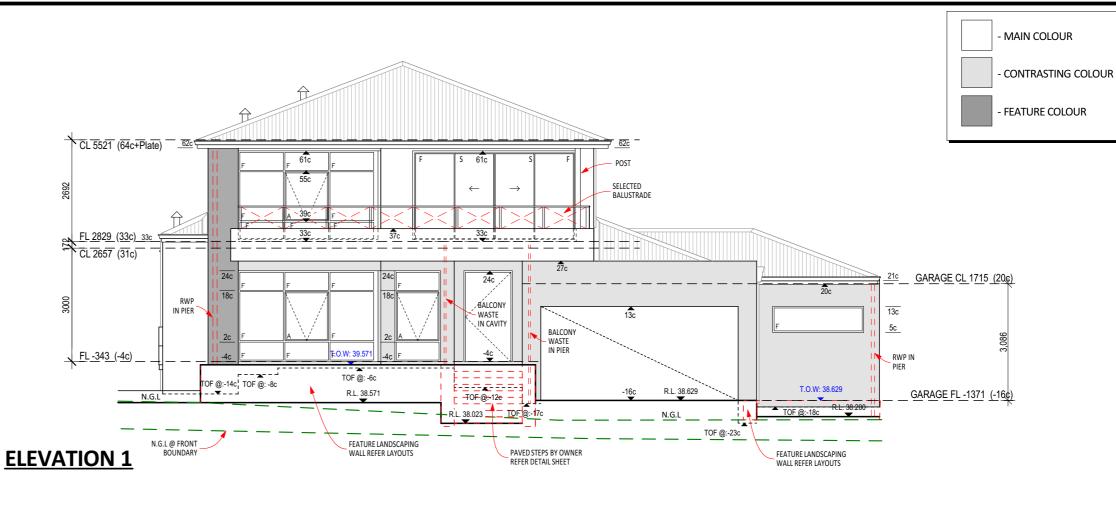
20°49' PITCH TO FIRST FLOOR 24°43' TO GROUND FLOOR 20°49' TO GARAGE / STORE

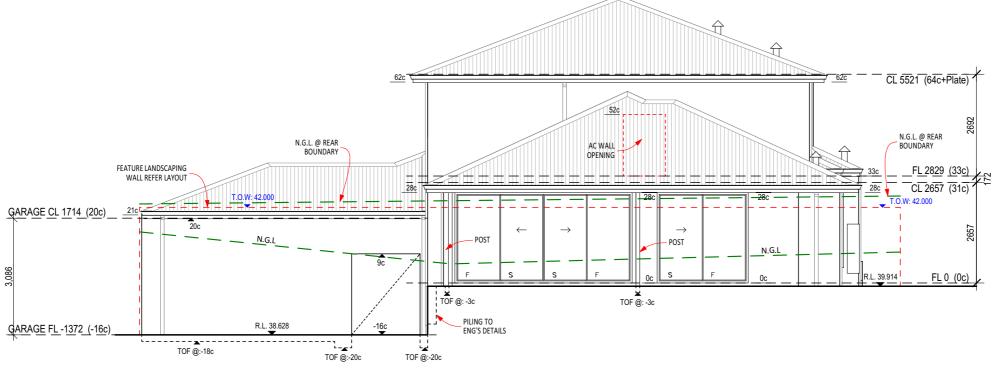
### **ROOF CARPENTER NOTE:**

KEEP ALL FLUMES TO REAR OF RIDGE

### **BALUSTRADE NOTE:**

BALUSTRADE HEIGHT ABOVE F.F.L MUST BE A MINIMUM OF 1000mm





**ELEVATION 3** 

1. OWNER TO NOTE THAT ALL SIZES SHOWN ARE WITHOUT PLASTER (WHERE APPLICABLE) AND SHOULD BE ALLOWED FOR. SITE TO SUIT CONSTRUCTION, ENGINEERING, OR SITE CONDITIONS.

THIS HOME IS PART OF THE

SIGNATURE

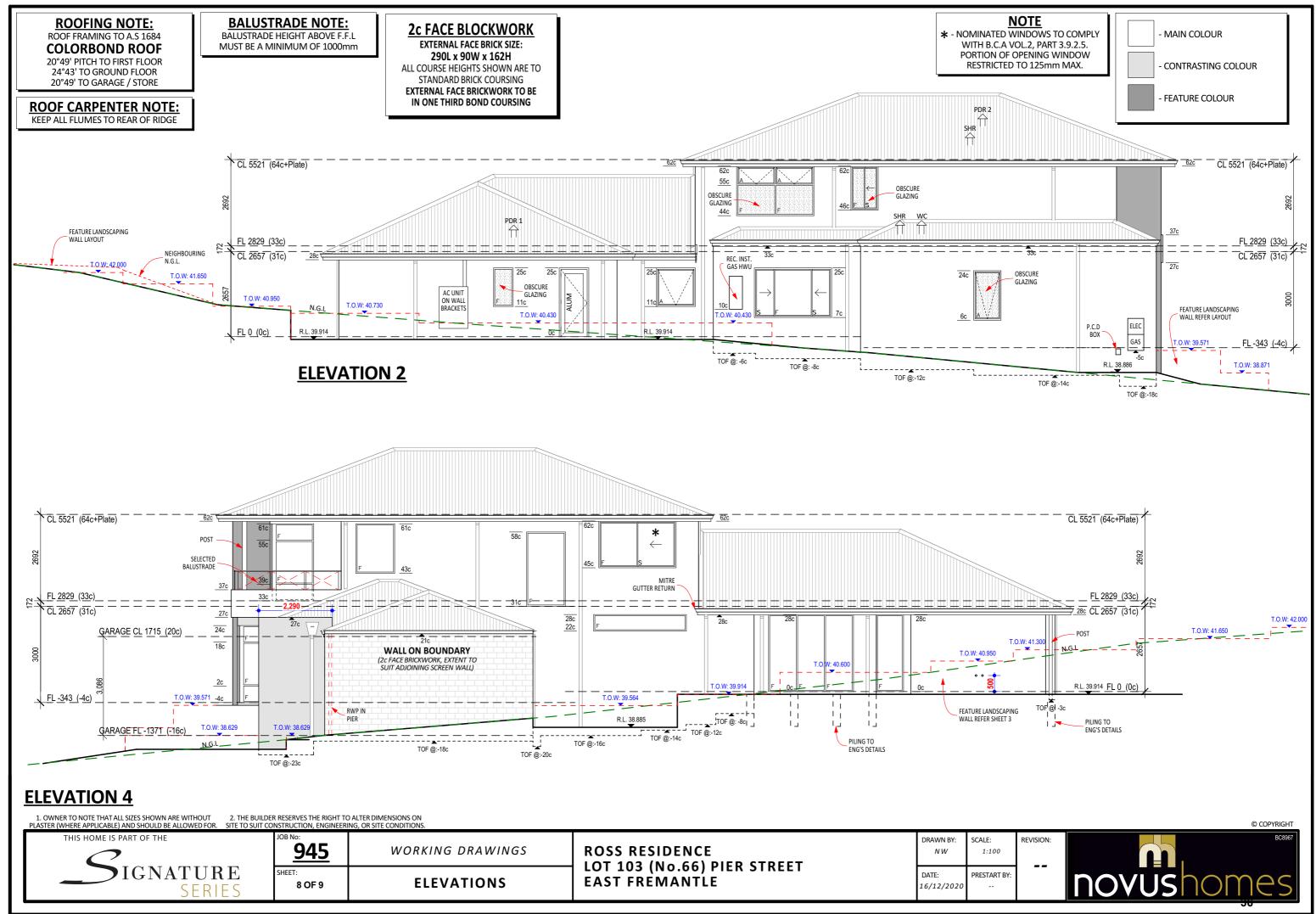
945
WORKING DRAWINGS

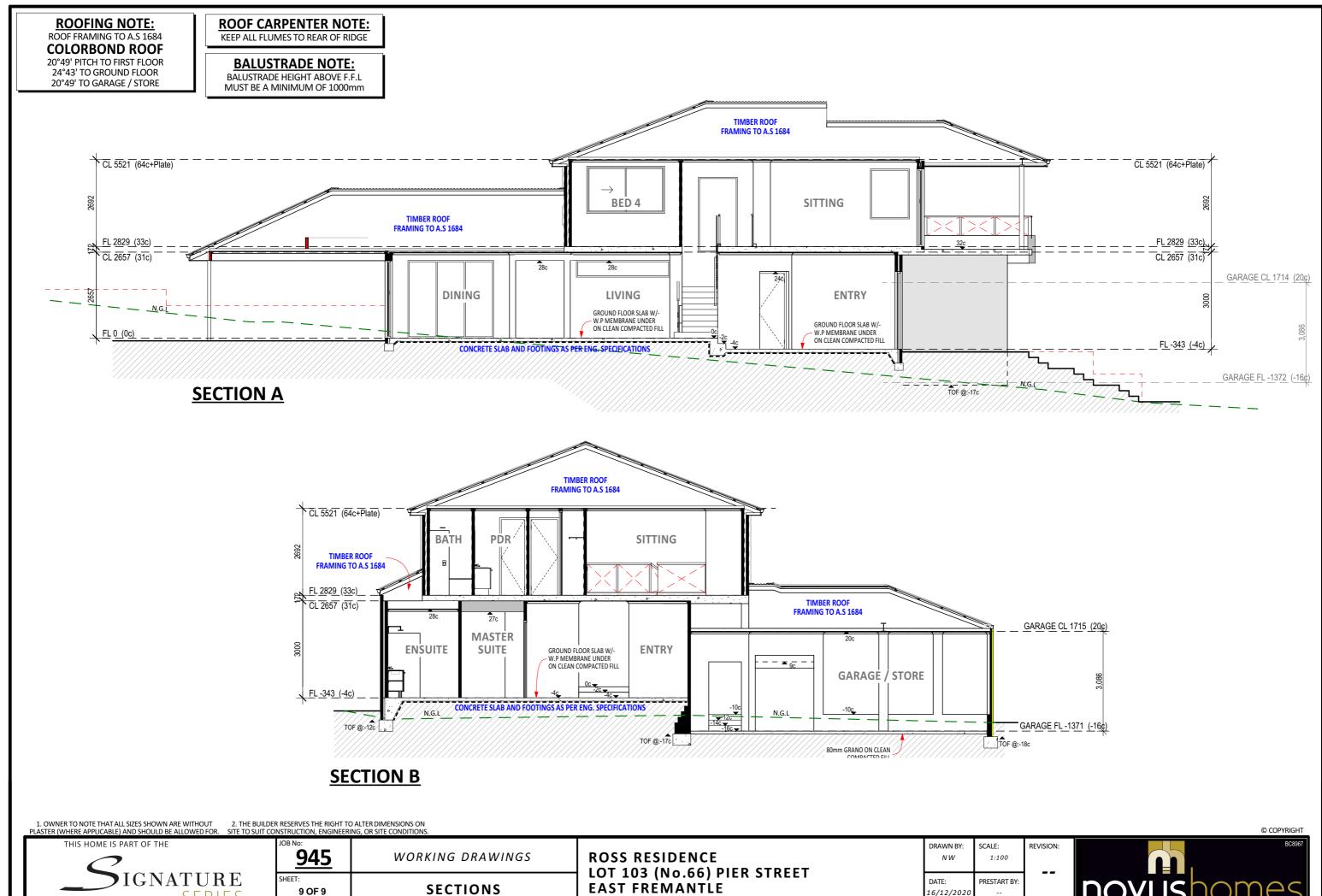
SHEET:
7 OF 9
ELEVATIONS

ROSS RESIDENCE LOT 103 (No.66) PIER STREET EAST FREMANTLE DRAWN BY: SCALE: REVISION: 1:100

DATE: PRESTART BY: 16/12/2020 ---







16/12/2020



## **Community Engagement Checklist**

# Development Application P03/21 - 66 Pier Street

		Project	Nume					
Objective of Engagement:	Neighbour consulation	ns						
Lead Officer:	Regulatory Services				1			
Timeline:	Start Date:		/2021		Outco	mes By:	4/2/2021	
		Stakeh	olders					
Stakeholders to be	Aged				Ratep	ayers (all / tar	rgeted)	
considered.	Businesses				Reside	ents (all / targ	eted)	
Please highlight those to be	Children (School / Play	group)			Servic	e Providers		
targeted during engagement.	Community Groups				Unem	ployed		
	Disabled People				Visito	rs .		
	Environmental				Volun	teers		
	Families				Worke	ers		
	Govt. Bodies				Youth			
	Indigenous							
	Neighbouring LGs							
Staff to be notified:	Office of the CEO				Counc	illors		
	Corporate Services				Consu	ltant/s		
	Development Services	;						
	Operations (Parks/Wo	rks)						
	Commu	nity Eng	gagemen	t Plan	)			
Methods	Responsible		Date	e Due		Ref	erence / Notes	
1.1 E News	Communications							
1.2 Email Notification ~	Relevant Officer							
1.3 Website	Communications							
1.4 Facebook	Communications							
1.5 Advert - Newspaper	Communications							
1.6 Fact Sheet	Communications							
1.7 Media Rel./Interview	Communications							
2.1 Information Stalls	Relevant Officer							
2.2 Public Meeting/Forum	Executive Direction	n						
2.3 Survey/Questionnaire	Relevant Officer							
3.1 Focus Group	Executive Direction	n						
3.2 Referendum/Ballot	Executive Direction	n						
3.3 Workshop	Relevant Officer							
<b>4.1</b> Council Committee	Executive Direction	n						
4.2 Working Group	Executive Direction	n						
* Statutory Consultation	Relevant Officer		4/2/202	21	þ	Advertised roperties	to 6 surrounding	
# Heritage Consultation	Regulatory Service	es				]		
^ Mail out (note: timeliness)	Communications							

Evaluation				
Summa	ry of	Date Due	Complete / Attached	
Feedback / Results / Outcomes	/ Recommendations	4/2/2021		
	Outcome	s Shared		
Methods	Responsible	Date Due	Complete / Attached	
E-Newsletter	Communications			
Email Notification	Relevant Officer			
Website	Communications			
Facebook	Communications			
Media Release	Communications			
Advert - Newspaper	Communications			
	Not	tes		



### 11.3 Penshurst Street No. 3 (Lot 2) - Proposed upper floor additions and alterations

OwnerCarey-Lyn Parker & Matthew MarkovicApplicantNexus Home Improvements Pty Ltd

File ref P148/20

**Prepared by** James Bannerman, Planning Officer

**Supervised by** Christine Catchpole, Acting Executive Manager Regulatory Services

Meeting date2 March 2021Voting requirementsSimple Majority

Documents tabled Nil

Attachments 1. Location plan

Site photos

3. Plans date stamped received 9 December 2020

4. Community engagement checklist

### **Purpose**

The purpose of this report is for Council to consider a development application for proposed upper floor additions and alterations at No. 3 (Lot 2) Penshurst Street, East Fremantle. This property is a survey strata lot and is not heritage listed.

### **Executive Summary**

This development application proposes upper floor additions and alterations, comprising two bedrooms, ensuite bathroom and a retreat.

The applicant is seeking Council approval for the following variations to the Residential Design Codes and the Residential Design Guidelines:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Western Boundary 6m required, 4.84m provided;
- (ii) Clause 5.4.1 Residential Design Codes Privacy Setback Master Suite 4.5m required, 3m provided; and
- (iii) Clause 3.7.8.3 Residential Design Guidelines Roof Pitch 28 to 36 degrees required, 3 degrees provided.

It is considered that the above variations can be supported subject to conditions of development approval being imposed.

### **Background**

Zoning: Residential R12.5

Site area: 485m<sup>2</sup>

### Previous Decisions of Council and/or History of an Issue or Site

P84/08 – development approval for swimming pool – 22 April 2008.

### Consultation

### **Advertising**

The application was advertised to surrounding landowners from 9 to 23 December 2020. Two submissions were received.



Submission	Applicant Response	Officer Response
I have some concerns I wish to	Street parking during construction	Contractors working on development sites
address.	is a common frustration for	are required to park in appropriate
There is currently a 2nd storey	surrounding residents. We do not	locations on the road and comply with the
renovation happening at 67 Fraser	believe that parking during	relevant road rules and parking
St which is directly in front of 3	construction is a planning	requirements.
Penshurst. Parking in the street has	consideration, however we can see	
been obstructive and is a nuisance.	that the neighbour has been highly	Development start days are not controlled
Our driveway is directly in front of	inconvenienced and can	by the Town. These decisions are made
3 Penshurst and it is a daily	understand why. Nexus is not able	independently by the relevant contractors
problem to tell contractors to shift	to promise that the timing will	and property owners.
their vehicles as they park directly	differ from the one at 67 Fraser,	
in front of our driveway prohibiting	although we still need to obtain a	The Ranger can be notified by residents of
us from being able to exit and go to	building permit and other	any parking issues should they arise.
work. I do not know when 67	processes before we commence	
Fraser's build will be completed but	works onsite. They are free to	
I do not want another one starting	contact us directly to address any	
up until it is finished.	parking issues that may (if any)	
	arise during the construction of our	
	project so that we can manage	
	their concerns.	
I have some concerns I wish to	Overlooking from habitable spaces	The two windows to bedroom 4 (on the
address.	is an item that our designers were	western and northern walls of the
	very aware of from the early	addition) have a sill height of 1.886m
The design is fine. I just have	concept stages. We believe that	above the finished floor level.
concerns re the spare bed 4	the concerns raised above come	
windows looking directly into our	from not understanding the plans	As a result of the sill height being more
backyard. I understand the need	(which can be a little hard if you	than 1.6m above the finished floor level
for the windows, but can they be	are not in the building industry).	the windows are not considered a major
obscure glass?	The windows to bed 4 have the sills	opening and therefore do not have to be
	at approximately 1,886mm above	obscured. The windows as indicated are in
	floor level. This is substantially	compliance with the R-Codes visual privacy
	higher than the R-Code	requirements.
	requirements for visual privacy and	
	mean that almost everyone would	
	need to stand on a ladder to look	
	out. We believe that the	
	neighbours' privacy is being	
	protected with our submitted	
	design.	

### Community Design Advisory Committee (CDAC)

The application was referred to CDAC. No comments were received from Committee members.

### **External Consultation**

Nil

### **Statutory Environment**

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended)



### **Financial Implications**

Nil

### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

### **Site Inspection**

A site inspection was undertaken.

### Comment

### **Statutory Assessment**

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes.



A summary of the assessment is provided in the following tables.

Legend (refer to tables below)	
А	Acceptable
D	Discretionary
N/A	Not Applicable

### Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback			N/A
Secondary Street Setback			N/A
Lot Boundary Setbacks			
Northern boundary	1.5m	9.586m	А
Western boundary	6m	4.184m	D
Southern boundary	1.5m	3.142m	А
Open Space			N/A
Roof height	7m	6.745m	Α
Setback of garage			N/A
Car Parking			N/A
Site Works			N/A
Visual Privacy (bedroom)	4.5m	3m	D
Overshadowing	<25%	15.3%	А
Drainage			To be conditioned

### Local Planning Policies Assessment

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	А
3.7.3 Development of Existing Buildings	А
3.7.4 Site Works	A
3.7.5 Demolition	N/A
3.7.6 Construction of New Buildings	А
3.7.7 Building Setbacks and Orientation	А
3.7.8 Roof Form and Pitch	D
3.7.9 Materials and Colours	А
3.7.10 Landscaping	A
3.7.11 Front Fences	N/A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	N/A
3.7.15.4.3.1 Fremantle Port Buffer Area	N/A
3.7.15.3.3 Garages and Carports	N/A

This development application proposes upper floor additions and alterations. The property is a survey strata lot and is not heritage listed. The neighbouring strata property owners have provided signed support for the proposed development. Two variations are requested to the Residential Design Codes in relation to the western lot boundary setback and a privacy setback and one variation is requested to the Residential Design Guidelines in relation to roof pitch.

It is noted that the neighbouring strata property at 67 Fraser Street recently received development approval for a second storey addition. Similar issues that were evident for that development are present here. The need to try to conceal the upper storey from the street is extremely difficult given that the lot is between



18 and 20 metres deep and 24 metres wide, however, the original dwelling is not heritage listed and as such is not what the Residential Design Guidelines refers to as a contributory building. The performance criteria do not address non-contributory buildings.

The proposed development is also setback from the front boundary by a distance similar to the neighbouring properties which meets acceptable development provision 3.7.7.3 A1.1 of the Residential Design Guidelines. The design of the upper storey addition is such that it can be seen from the street, but it has a concealed roof which reduces the overall height of the structure below what is potentially possible if the development was to have a more traditional pitched roof (9m maximum height possible; proposed height 6.745m). There is a significant amount of glazing on the front façade of the addition as well as timber or timber like materials. The shape of the development and use of the concealed roof gives it a more contemporary look. In response to comments from one of the submitters the applicant has provided an amended colour and materials schedule with the roof now proposed to be Surfmist colour rather than Zincalume.

### Rear Lot Boundary Setback

In accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 it is necessary for the rear lot boundary setback (on the western boundary) to be 6m for lots that are located in areas with a density code of R12.5 irrespective of length or height. In this case the rear lot boundary setback is 4.184m. In accordance with design principles 5.1.3 P3.1 the reduced lot boundary setback can be supported for the following reasons:

- There is reduced impact from building bulk on adjoining properties;
- Adequate sunlight and ventilation can be provided to the building and open spaces on the site and adjoining properties; and
- There will be no overlooking or loss of privacy to adjoining properties.

It is noted that the structure has less height than if it was designed with a pitched roof. The setback will ensure that there is enough space for the flow of air and protection of access to sunlight. The lack of windows on the upper storey of the western wall means that privacy for the adjoining property will be protected from the upper storey.

### Privacy Setback

The master suite has a window on the south eastern corner of the upper storey. This permits views across the eastern edge of the neighbouring dwelling roof. A privacy setback of 4.5m is required in accordance with the Residential Design Codes deemed to comply clause 5.4.1 C1.1 and this is less than required at 3m. However, in accordance with design principles 5.4.1 P1.1 there is minimal direct overlooking of active habitable spaces and outdoor living areas of adjacent dwellings. Privacy is achieved through the design ensuring that the overlooking occurs over the roof of the neighbouring dwelling and does not overlook an active habitable area. In addition, the window is setback such that it reduces overlooking towards the rear of the adjacent property.

### **Roof Pitch**

In accordance with the Residential Design Guidelines acceptable development provisions 3.7.8.3 A4.1 the roof pitch is required to be between 28 and 36 degrees. In this case the upper floor additions have a roof pitch of 3 degrees. The roof achieves performance criteria 3.7.8.3 P4 because the roof form of the new building complements the traditional form of surrounding development in the immediate locality. It is noted that the neighbouring strata property has provided signed support for the proposal and the development application has been advertised to the surrounding properties.



### Conclusion

Based on the assessment that has been completed for this development and the explanation provided in this report, the variations that have been proposed to the Residential Design Codes and the Residential Design Guidelines are considered acceptable. As such it is recommended that the proposed development be approved subject to conditions of development approval.

### 11.3 OFFICER RECOMMENDATION:

That development approval is granted, and Council exercises its discretion regarding the following:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Western Boundary 6m required, 4.84m provided;
- (ii) Clause 5.4.1 Residential Design Codes Privacy Setback Master Suite 4.5m required, 3m provided; and
- (iii) Clause 3.7.8.3 Residential Design Guidelines Roof Pitch 28 to 36 degrees required, 3 degrees provided,

for upper floor additions and alterations at No. 3 (Lot 2) Penshurst Street, East Fremantle, in accordance with the plans date stamped received 9 December 2020, subject to the following conditions:

- (1) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (2) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit is issued in compliance with the conditions of this development approval unless otherwise amended by Council.
- (3) Regarding the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (4) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.
- (5) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (6) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (7) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (8) This development approval is to remain valid for a period of 24 months from the date of this approval.

### Footnote:

The following are not conditions but notes of advice to the applicant/owner:



- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the Dividing Fences Act 1961.

### **3 Penshurst Street - Location and Advertising Plan**



### 3 Penshurst Street – Site Photos

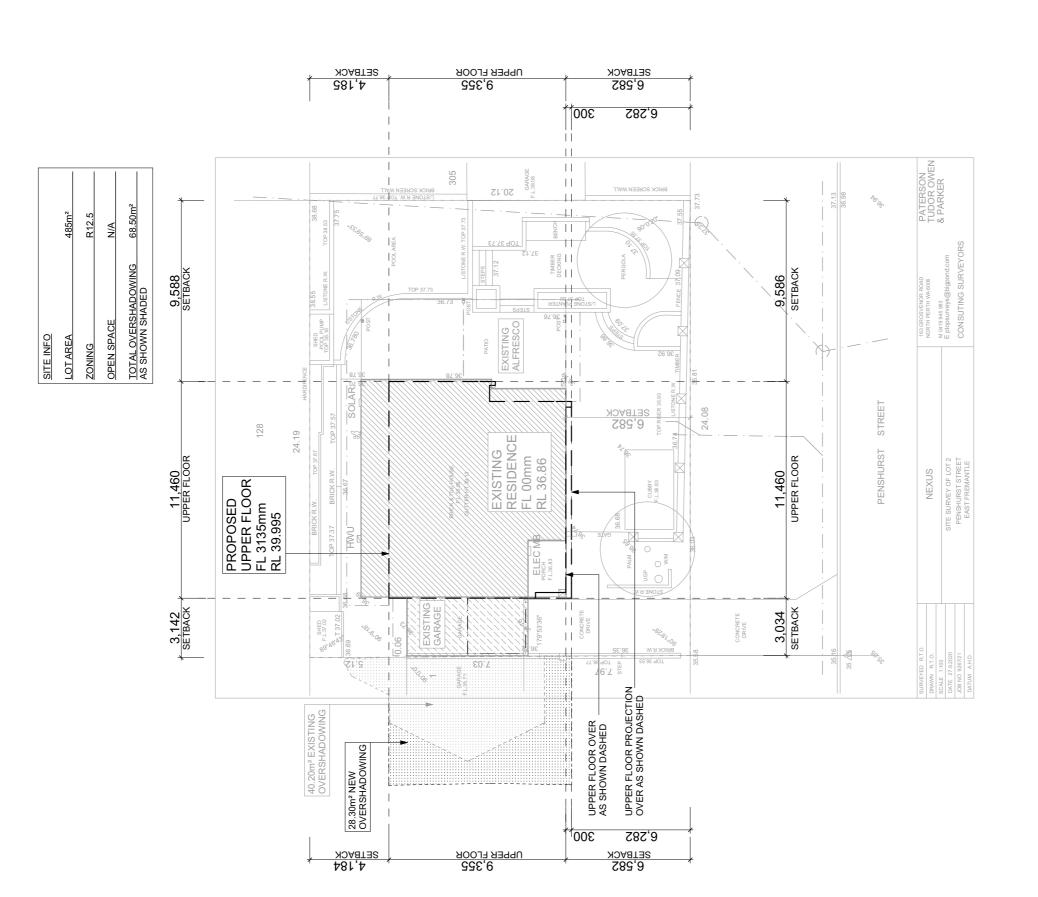












# SITE FEATURE SURVEY PLAN

	STAGE:	SHEET:
	PLANNING	SITE
	CLIENT:	DATE:
	CAREY & MATT MARKOVIC	12-10-20
Į		
	PROPOSED RESIDENCE AT:	
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		DATE PRIN

HOME IMP

SHEET NO:

JOB NO:

BY: GP/C GP/C

FEATURE SURVEY PLAN
REV: DESCRIPTION:
A CONTRACT
B PLANNING

MEWY

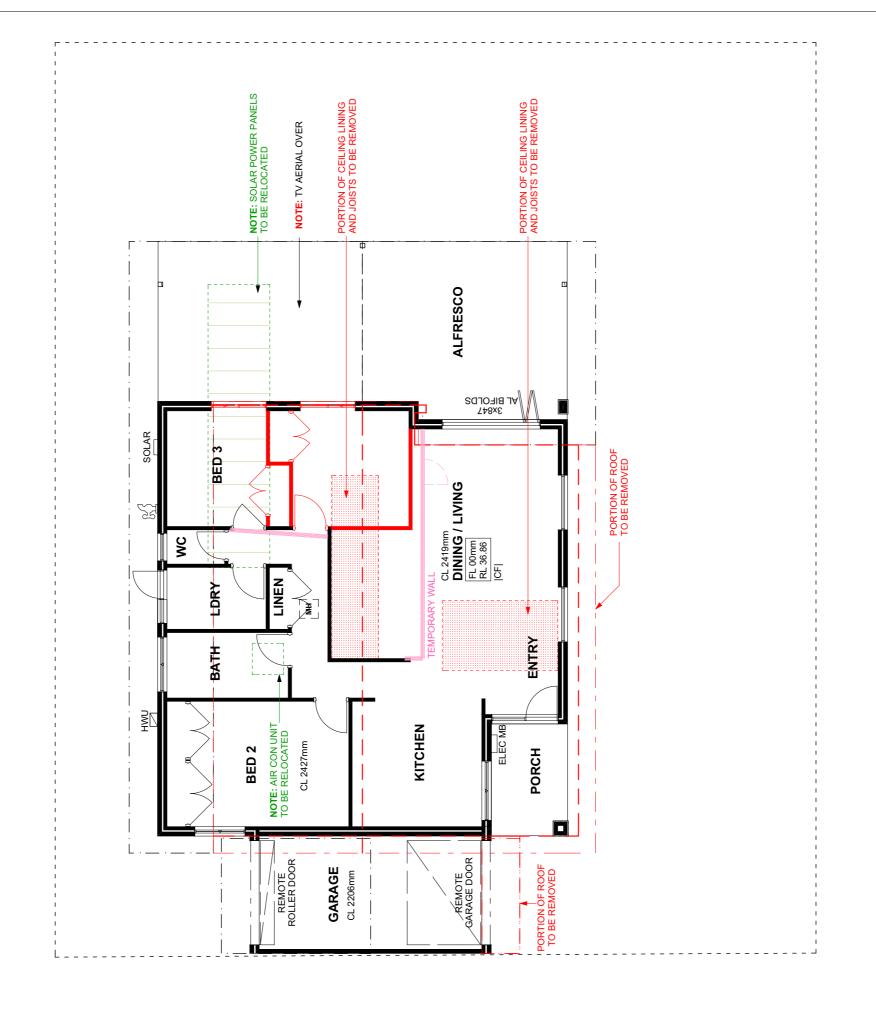
TIMBER FRAME WALL

TIMBER FRAME WALL

CLADDING AS NOTED
WHERE POD CONSTRUCTION: EXTERNAL
WALLS AND INTERNAL POD JOINS INCLUDE
PLYWOOD BOARD ON TIMBER FRAME WALL
ICFI CONCRETE FLOOR
ITFI TIMBER FRAME LOOR
INTO SEEN ALLOWED FOR BY THE BUILDER

ADDENDUM NOTE:
DRAWINGS TO BE READ IN CONJUNCTION
WITH ADDENDUM TO THE SPECIFICATION
AND COLOUR ADDENDUM

LEGEND:



# DEMOLITION GROUND FLOOR PLAN

**AREY & MATT MARKOVIC** OPOSED RESIDENCE AT:
PENSHURST ST
AST FREMANTLE STAGE: PLANNING

JOB N°: 2019

P: 21 HAMMOND ROAD COCKBURN CENTRAL WA 6164
T: 08 9414 1789
ABN: 72152669326
W: www.nexushomesgroup.com.au

BY: GP/C GP/C

SHET:

DEMOLITION GROUND FLOOR

DATE: REV. DESCRIPTION:
12-10-20 A CONTRACT
01-12-20 B PLANNING

SHEET NO.



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			10ME IMPROVEMENTS

**ITEM 11.3** 

**ATTACHMENT 3** 

47.68 19.86 116.67 5.98 190.19 m² SHEET N°: 3 OF 8

EXISTING ALFRESCO
EXISTING GARAGE
EXISTING GROUND
EXISTING PORCH

GF AREAS

BY: GP/C GP/C

SHEET:

GROUND FLOOR

DATE: REV: DESCRIPTION:

12-10-20 A CONTRACT

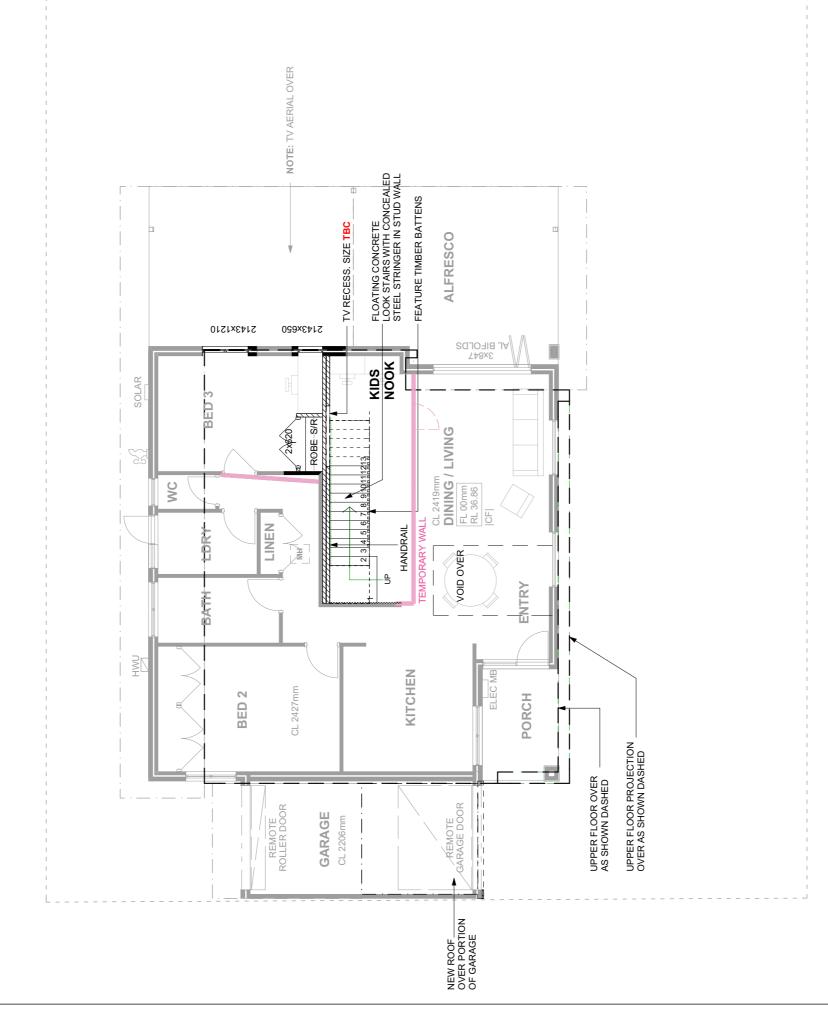
01-12-20 B PLANNING

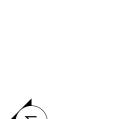
STAIR NOTE: STAIR CONSTRUCTION TO COMPLY WITH BCA 3.9.1. BALUSTRADE AND HANDRAILS TO COMPLY WITH BCA 3.9.2

WINDOW NOTE: UPPER FLOOR BEDROOM WINDOWS TO BE PROTECTED IN ACCORDANCE WITH BCA 3.9.2.5

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MAENTE CADDING
WHERE POD CONSTRUCTION: EXTERNAL
WALLS AND INTERNAL POD JOINS INCLUDE
PLYWOOD BOARD ON TIMBER FRAME WALL
ICFI CONCRETE FLOOR
TIFI TIMBER FRAME FLOOR
ZIG ZAG """ = DRYLINE PLASTERBOARD
GREEN NOTES = ITEMS IN GREEN HAVE
NOT BEEN ALLOWED FOR BY THE BUILDER
ADDENDUM NOTE:
DRAWINGS TO BE READ IN CONJUNCTION
WITH ADDENDUM TO THE SPECIFICATION
AND COLOUR ADDENDUM

LEGEND:





4
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|--|

GROUND FLOOR PLAN

PROPOSED RESIDENCE AT:  3 PENSHURST ST FAST FREMANTI F	
3 PEN FAST	) )

**ITEM 11.3** 

**ATTACHMENT 3** 

UF AREAS

PROPOSED UPPER

SHEET NO:

JOB NO: 2019

P. 21 HAMMOND ROAD COCKBURN CENTRAL WA 6164
T: 08 9414 1789
ABN: 72152669326
W: www.nexushomesgroup.com

BY: GP/C GP/C

MEAN

TIMBER FRAME WALL

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CLADDING AS NOTED

WHERE POD CONSTRUCTION: EXTERNAL

WALLS AND INTERNAL POD JOINS INCLUDE

PLYWOOD BOARD ON TIMBER FRAME WALL

ICFI CONCRETE FLOOR

ITFI TIMBER FRAME WALL

GREEN NOTES = ITEMS IN GREEN HAVE

NOT BEEN ALLOWED FOR BY THE BUILDER

ADDENDUM NOTE:

DRAWINGS TO BE READ IN CONJUNCTION

WITH ADDENDUM TO THE SPECIFICATION

AND COLOUR ADDENDUM WINDOW NOTE: UPPER FLOOR BEDROOM WINDOWS TO BE PROTECTED IN ACCORDANCE WITH BCA 3.9.2.5

LEGEND:

STAIR NOTE: STAIR CONSTRUCTION TO COMPLY WITH BCA 3.9.1. BALUSTRADE AND HANDRAILS TO COMPLY WITH BCA 3.9.2

FULL HEIGHT GLAZING WITH BLIND RECESS FULL HEIGHT GLAZING WITH BLIND RECESS GLASS BALUSTRADE STONE CLAD GAS FIREPLACE WITH OPEN SHELVING HANDRAIL 514x1210 820 SPARE BED 4 514x2410 870x870 VELUX <u>SOLAR</u> OPENABL SKYLIGHTS (NO BLOCKOUTS) RETREAT CL 2700mm FL 3135mm RL 39.995 |TE| ROBES/R WIR SKY/L WIR FITOUT BY CLIENT VOID SKY/L SKY/L NOTE: CEILING RECESS FULL WIDTH
WITH SKYLIGHTS OVER BATH
2/870x1275 VELUX <u>SOLAR</u> OPENABLE
SKYLIGHTS WITH BLOCKOUTS **MASTER SUITE** ENSUITE SITTING CRANK LINE TIMBER TILES TO SHOWER WITH TILE GRATE AND FULL / CL HT SHOWER SCREEN NEW ROOF AT 3° PITCH LEDGE AT CEILING HEIGHT FOR CLIENT POT PLANTS PRODUCT RECESS AND FULL HEIGHT TILES TO ENSUITE EXISTING Æ CLAD GAS STONE FIREPL AND TV O'ALL 9355,

3150x3700

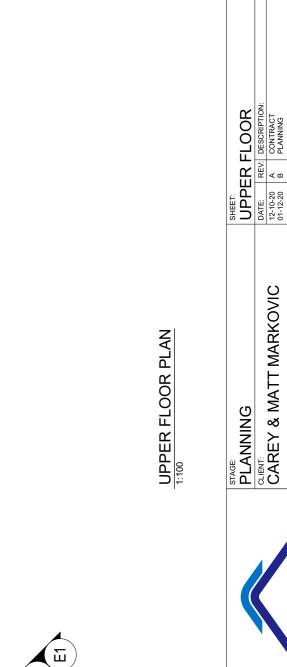
2/1275×1275 VELUX <u>SOLAR</u> OPENABLE SKYLIGHTS WITH BLOCKOUTS

NOTE: CEDAR SILL, REVEALS AND SOFFIT

REVERSE CYCLE DUCTED
AR CONDITIONING AND DROPPED
CEILING TO BE DETERMINED UPON
CONTRACTORS ADVICE.
BUILDER TO PROVIDE A QUOTE

FULL HEIGHT GLAZING WITH BLIND RECESS

-∤00ε





PROPOSED RESIDENCE AT:

3 PENSHURST ST
EAST FREMANTLE

**ATTACHMENT 3 ITEM 11.3** 



BRICK WALL

TIMBER FRAME WALL

TIMBER FRAME WALL

CLADDING AS NOTED

WHERE POD CONSTRUCTION: EXTERNAL

WALLS AND INTERNAL POD JOINS INCLUDE

PLYWOOD BOARD ON TIMBER FRAME WALL

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GREEN NOTES = TTEMS IN GREEN HAVE

NOT BEEN ALLOWED FOR BY THE BUILDER

ADDENDUM NOTE:

DRAWINGS TO BE READ IN CONJUNCTION

WITH ADDENDUM TO THE SPECIFICATION

AND COLOUR ADDENDUM

LEGEND:

STAIR NOTE: STAIR CONSTRUCTION TO COMPLY WITH BCA 3.9.1. BALUSTRADE AND HANDRAILS TO COMPLY WITH BCA 3.9.2

WINDOW NOTE: UPPER FLOOR BEDROOM WINDOWS TO BE PROTECTED IN ACCORDANCE WITH BCA 3.9.2.5

SKY/L BOX GUTTER SKY/L SKY/L ROOF AT 3° PITCH ROOF AT 3° PITCH CRANK LINE NEW ROOF AT 3° PITCH EXISTING ROOF

ROOF PLAN



PROPOSED RESIDENCE AT:

3 PENSHURST ST

EAST FREMANTLE HOME IMPROVEMENTS

SHEET:

ROOF PLAN

DATE: REV: DESCRIPTIC

12-10-20 A CONTRACT

01-12-20 B PLANNING STAGE:
PLANNING
CLENT:
CAREY & MATT MARKOVIC

SHEET NO.

JOB N°: 2019

PEZUS HOME IMPROVEMENTS:
P: 21 HAMMOND ROAD
COCKBURN CENTRAL
WA 6164
T: 08 9414 1789
C ABN: 72152669326
W: www.nexushomesgroup.com.au

BY: GP/C GP/C

**ITEM 11.3 ATTACHMENT 3** SHEET NO. JOB Nº: 2019 AT BDRY P: 21 HAMMOND ROAD COCKBURN CENTRAL WA 6164
T: 08 9414 1789
ABN: 72152669326
W: www.nexushomesgroup.con BY: GP/C GP/C 6645mm **9**74'9 5535mm NGL ADJOING PROPERTY 6645rr RENDERED BRICKWORK INFILL 3914mm SHEET:

ELEVATIONS

DATE: REV: DESCRIPTIONS

12-10-20 A CONTRACT

01-12-20 B PLANNING RENDERED STAGE:
PLANNING
CLENT:
CAREY & MATT MARKOVIC STONE PROPOSED RESIDENCE AT:

3 PENSHURST ST

EAST FREMANTLE NGL AT BDRY CONCEALED ROOF
AT 3° PITCH
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2435

2700

1 007

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### Colour & Materials Schedule 5.1.21

Client: Carey-Lyn and Matthew Stanley MARKOVICH

Address: 3 Penshurst St East Fremantle

Item	Colour	Material/ Profile	Make	
Roofing				
Roof Cover – addition upper floor – concealed roof	CB Surfmist	Metal Deck – Trimdeck or similar	Rev Roofing or Colorbond	
Exterior Walls & Colur	nns/Piers			
Exterior Timber (or timber alternative) feature Cladding	Oak or similar timber finish	Timber or timber alternative	New Techwood or similar	
Exterior Hardies Cladding	Night Sky	Axon vertical cladding	Hardies	
Paving/Driveway				
Main Area	As existing – not in scope of works	NA	NA	
Other				
Garage Door	Not in scope of works	NA	NA	
Window Frames	Night Sky	Powder Coated Aluminium	Jasons or similar	
Feature Fascia to East and South elevations	Night Sky	Scyon Matrix cladding	Hardies	
Sill and reveal to fascia above	Oak or similar timber finish	Timber or timber alternative	New Techwood or similar	



### **Community Engagement Checklist**

# Development Application P148/20 - 3 Penshurst Street

Objective of Engagement: Neighbour consultation

Lead Officer: Regulatory Services

Timeline: Start Date: 9/12/2020 Outcomes By: 23/12/2020

Stakeholders

Stakeholders to be considered. Ratepayers (all / targeted)

Businesses Residents (all / targeted)

Stakeholders to be	Aged		Ratepayers (all / targeted)		
considered.	Businesses		Residents (all / targeted)		
Please highlight those to be	Children (School / Playgroup)		Service Providers		
targeted during engagement.	Community Groups		Unemployed		
	Disabled People		Visitors		
	Environmental		Volunteers		
	Families		Workers		
	Govt. Bodies		Youth		
	Indigenous				
	Neighbouring LGs				
Staff to be notified:	Office of the CEO		Councillors		
	Corporate Services		Consultant/s		
	Development Services				
	Operations (Parks/Works)				
Community Engagement Plan					
Methods	Responsible	Date Due	Reference / Notes		
1.1 E News	Communications				
1.2 Email Notification ~	Relevant Officer				
1.3 Website	Communications				
1.4 Facebook	Communications				
<b>1.5</b> Advert - Newspaper	Communications				
1.6 Fact Sheet	Communications				
1.7 Media Rel./Interview	Communications				
2.1 Information Stalls	Relevant Officer				
<b>2.2</b> Public Meeting/Forum	Executive Direction				
2.3 Survey/Questionnaire	Relevant Officer				
<b>3.1</b> Focus Group	Executive Direction				
3.2 Referendum/Ballot	Executive Direction				
<b>3.3</b> Workshop	Relevant Officer				
<b>4.1</b> Council Committee	Executive Direction				
4.2 Working Group	Executive Direction				
* Statutory Consultation	Relevant Officer	23/12/2020	Advertised to 4 surroundin properties	g	
# Heritage Consultation	Regulatory Services				
^ Mail out (note: timeliness)	Communications				

Evaluation					
Summary of		Date Due	Complete / Attached		
Feedback / Results / Outcomes / Recommendations		23/12/2020			
Outcomes Shared					
Methods	Responsible	Date Due	Complete / Attached		
E-Newsletter	Communications				
Email Notification	X Relevant Officer				
Website	X Communications				
Facebook	Communications				
Media Release	Communications				
Advert - Newspaper	Communications				
Notes					



# 11.4 Moss Street, No. 33 (Reserve 37909) – Short Term Residential Accommodation for up to 10 Persons – Request for Increase to 15 Persons

**Applicant** Mark Stokoe on behalf of South Metropolitan Health Service

**Landowner** State of WA - Minister for Health

File ref P05/21

Prepared by Christine Catchpole, Acting Executive Manager Regulatory Services

**Supervised by** Peter Kocian, Acting Chief Executive Officer

Voting requirements Simple Majority

Documents tabled Nil

Meeting date 2 March 2021

Attachments 1. Location plan 2. Site photos

Place record form

4. Applicant letter requesting additional accommodation dated 15

January 2021

5. Community engagement checklist

### **Purpose**

The purpose of this report is for Council to consider a request for the number of persons at the short term residential accommodation facility to be increased from 10 to 15.

### **Executive Summary**

The application, submitted by the South Metropolitan Health Service, seeks approval for an increase in the number of persons accommodated on the site from 10 to 15. This is in response to an increased need for mental health services in general, due to the public health circumstances of the past year. No further building works or changes to the original conditions of development (planning) approval are required.

The original application determined in 2016 proposed the accommodation of up to 15 persons and renovations to the building were completed to accommodate that number of residents. However, the Council determined that only 10 people and 5 staff were to be accommodated on the site with a temporary approval being granted for a period of 12 months from the date of occupation.

Due to funding issues restoration and renovation work did not commence for several years. However, over the past year all required alterations to the building and grounds, including the provision of parking bays have been completed to the Town's satisfaction and the facility was officially opened in July 2020. The building has been occupied and providing services for the residents since 3 August 2020.

Consultation in relation to the current application has been undertaken with surrounding owners/occupiers between 29 January and 19 February 2021. One submission in support of the proposal was received. Since the facility has been operating the Town has not been advised of any concerns from surrounding residents and the use is operating in accordance with all planning conditions.

The increase of five persons to be accommodated at the site is considered reasonable and to not result in an impact on the amenity of the surrounding area. The required number of beds is already available as the original plans and renovations were based on that number. The same conditions of planning approval remain applicable to the use of the property, as does the 12 month temporary approval period. Prior to August 2021 a fresh development application for the continued use of the site will be required to be submitted for Council's consideration. The development (planning) approval renewal process will also involve further consultation with the community.



Given the accommodation service has not raised any issues and no adverse submissions have been received it is recommended Council grant approval for an increase in the number of persons from 10 to 15. This is subject to the temporary approval period remaining unchanged, restriction on the length of stay and the number of staff and the original conditions of approval continuing to apply.

### **Background**

**20 August 1982:** Land denoted as 'Reserve' for 'mental health services' in Government Gazette. **18 October 1982:** Council approved a change of use from general hospital to 'Psycho-geriatric Care

Centre' for up to 16 persons.

**25 June 2001:** South East Metropolitan Health Service advised that the property was to be used for

a geriatric day therapy centre.

**17 May 2016:** Council granted a 12 month temporary approval for the change of use to short term

residential accommodation from day therapy centre. The 12 month approval period

to commence from the date the facility is occupied.

**16 May 2017:** Council granted a 12 month extension of the original 12 month planning approval with

the same conditions of planning approval to apply.

15 May 2018: Council granted a further additional 12 month extension of the planning approval.3 August 2020: Alterations to building and grounds complete. Town considers conditions of

development (planning) approval satisfied and building occupied.

The applicant has submitted a letter (refer to Attachment 4) in support of the request for an increase in the

### Consultation

Consultation has been undertaken by letter to owner/occupiers in Bedford and Moss Street, north of George Street and south of Canning Highway (properties consulted indicted on the location map in Attachment 5). The consultation was undertaken from 29 January to 19 February 2021. One (1) submission in support of the proposal was received.

### Community Design Advisory Committee (CDAC)

number of persons to be accommodated at the facility.

Referral to the CDAC not required. No further alterations or additions to the building are required.

### **Statutory Environment**

Planning and Development Act 2005 Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3) LPS No. 3 – Heritage List – Category A Crown Land Title – Management Order – Swan No. 37909

### **Policy Implications**

Local Heritage Survey – Category A Fremantle Port Buffer Zone – Area 3

### **Financial Implications**

Nil



### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

### **Site Inspection**

July 2020 and February 2021

### Comment

The following issues were noted as relevant to the determination of this application upon its initial assessment in October 2016:

- Change of use from day therapy consulting rooms to short term accommodation;
- Residential amenity impacts and compatibility of use with surrounding residential uses;
- Car parking and access for clients, staff, visitors and service/delivery vehicles; and
- Use of 'Reserve' land with Management Orders stating that the land is to be used for mental health services.

The original application underwent two advertising periods, including a public information session at Fremantle Hospital, letters to residents and signs on the site. A substantial number of submissions were received during the first advertising phase which expressed concerns about the facility being located in a residential area. The Council responded to those submissions by applying a number of conditions of planning approval which have since been satisfied by the applicant.

The proposed accommodation use was considered consistent with the reserve status of the land and the use of the building for this purpose was considered compatible with the surrounding residential area, particularly as it was intended for the occupants to live in a residential setting. After taking into account the amenity, car parking, access and scale of the use, the Council determined that the use should be approved for 12 months only. It was thought that during that time, if the Council determined the use failed to comply with the conditions of the approval, or if the change of use caused a nuisance or annoyance to surrounding residents as determined by Council, the approval may be revoked.



The existing facility accommodates patients transitioning between a hospital stay and home for a period of up to six weeks. Two nursing staff are available on a 24 hour basis, with three additional staff members working on a rostered shift basis seven days a week. The maximum number of staff at any one time being five persons under the conditions of planning approval. Parking bays for staff are located at the Bedford Street entry to the site. In addition to the residential accommodation, counselling and other support therapies are provided to the residents.

Since the facility commenced operations in August 2020 the community has not raised any issues regarding the operation of the accommodation service and the Town is not aware of any issues that have resulted due to the change of use. At the conclusion of the advertising period one submission in support of the application had been received.

The use has been in operation for seven months without raising any concerns. The accommodation of an additional five persons will occur within the 12 month temporary approval period so if any concerns do arise, they can be assessed by Council before the renewal of the development (planning) approval is required in August 2021. At this time further community consultation will be undertaken.

Considering the above comments and no adverse submissions from the community it is recommended that Council grant approval for an increase in the number of persons in short term residential accommodation at the facility from 10 to 15. This is subject to the temporary approval period remaining unchanged, restrictions on the length of stay and number of staff and the original conditions of approval continuing to apply.

### 11.4 OFFICER RECOMMENDATION

That Council grant approval for an increase in the number of persons in short term residential accommodation from 10 to 15 at No. 33 (Reserve 37909) Moss Street, East Fremantle subject to the following conditions:

- No more than 15 persons and five (5) staff at any one time to occupy the site (see Footnote (i) below). The approval for the number of occupants not to exceed 15 persons and for the number of staff not to exceed five (5) persons is valid until 3 August 2021 and the applicant is required to seek a renewal of the development approval thereafter to enable the continuance of the use and for approval of the number of persons to be accommodated and the number of staff to be working at the site.
- 2. A resident/client is not to be accommodated for any period longer than six (6) weeks in any one period of accommodation.
- 3. The original conditions of the development approval dated 17 May 2016, with the exception of the number of persons to be accommodated, are to apply to this development approval.
- 4. This development approval is to remain valid until 3 August 2021 unless otherwise revoked.

### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) in relation to condition 1 the temporary approval for the change of use also relates to the maximum number of people accommodated and the maximum number of staff at any one time. Prior to the expiry of the original 12 month period (expiry date 3 August 2021) the applicant is required to submit a fresh development approval application for Council's consideration.
- (ii) the applicant be advised that failure to comply with the above conditions of this approval or if the change of use causes a nuisance or annoyance to owners or occupiers of the land in the



- neighbourhood, Council may revoke its approval for a maximum of 15 people to be accommodated on the site at any one time and at Council discretion reduce the maximum number of people that can be accommodated or working on the site.
- (iii) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (iv) all noise levels produced are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) the applicant is advised that development approval is not extended beyond the original period of 12 months only and re-application prior to the expiry of this approval (i.e. 3 August 2021) will be necessary should the continuation of the use be required. It is further noted that non-compliance with the continuation of this development approval may result in its revocation.

### 33 Moss Street – Location Plan



### 33 Moss Street - Site Photos









### PLACE RECORD FORM



PRECINCT Woodside

PROPERTY NAME Moss Street Lodge and Stables

LOT NO Reserve 37909 under Management Order

33 Moss Street

PLACE TYPE Residence CONSTRUCTION C 1903

DATE

**ADDRESS** 

ARCHITECTURAL Federation Queen Anne

STYLE

USE/S Original Use: Residence/ Current Use: Vacant

STATE REGISTER N/A
OTHER LISTINGS N/A

MANAGEMENT Category A CATEGORY

PHYSICAL DESCRIPTION

No 33 Moss Street is a single storey building constructed in brick and rendered brick with a tiled roof. It is a very fine expression of the Federation Queen Anne style. It is asymmetrically composed with gable thrust bays and a full width return hip roofed verandah. The verandah is supported on timber posts. Two half-timbered gable thrust bays address the street. The gable bay to the north is parallel with the street while the one to the south sits on a 45 degree angle. Below each gable is a bay window featuring casement windows. There is a central door and hopper light flanked by sidelights. The roofscape features several rendered chimneys. There are string courses and windows feature decorative sills.

The place retains its form and most of its details. There are additions and a car park to the rear. A stable block in brick and corrugated iron is also to the rear.

The place is consistent with the building pattern in the Precinct. However, the building is unique in that it is located on a substantially large lot. The place plays an important role in the pattern of development of a middle class suburb.

HISTORICAL NOTES

Woodside is a relatively cohesive precinct where most of the places were constructed following the subdivision of W.D. Moore's Estate commencing in 1912. Most of the lots were sold between 1912 and 1929 and the majority of buildings were completed in this time. Residences were substantial and of various Federation period styles distinguishing the area from the small worker's cottages of Plympton. The Inter-War Bungalow style residence is also represented in Woodside.

The Woodside Precinct remains largely intact in terms of original housing with little infill subdivision or replacement housing.

John Wesley Bateman (head of the Bateman family) died in 1909. This house was built for his widow who lived there until 1920. The house was occupied for a short time by the Bates family then became Illawarra Private Hospital in 1922. It was best known as St Helen's, which it became in 1929 under Nurse Stradwild and later under Sister Walters. In 1948 it was taken over by Miss L R Kidston-Hunter and Miss P McKinnon. They were in charge until it became an annexe of the Fremantle Hospital. In 1983 it was taken over for use by the Community Psychiatric Division of the Health Department and became known as the Moss Street Lodge.

**OWNERS** 

Health Department of Western Australia

Illawarra Private Hospital

**Bates Family** 

HISTORIC THEME

Demographic Settlements - Residential Subdivision

CONSTRUCTION MATERIALS

Walls – Brick and rendered brick Roof – Tiles and corrugated iron

PHYSICAL SETTING

The residence is situated on a near flat site with a hedge on the lot

boundary.

STATEMENT OF SIGNIFICANCE

No 33 Moss Street is a single storey building constructed in brick and rendered brick with a tiled roof. It has historic and aesthetic value for its contribution to Woodside's high concentration of predominantly Federation period houses and associated buildings. The place contributes to the local community's sense of place.

The place has exceptional aesthetic value as a Federation Queen Anne style building. The place retains a moderate to high degree of authenticity and a high degree of integrity.

The additions to the rear have no significance.

AESTHETIC SIGNIFICANCE No 33 Moss Street has exceptional aesthetic value as a Federation Queen Anne style building. It retains most of the characteristic features

of a dwelling of the type and period.

HISTORIC SIGNIFICANCE No 33 Moss Street has considerable historic value. It has associations with the Bates family and Illawarra Private Hospital. It was part of the suburban residential development associated with the expansion of East Fremantle and the subdivision of W. D. Moore's Woodside Estate from

1912.

SCIENTIFIC N/A

**SIGNIFICANCE** 

SOCIAL No 33 Moss Street has considerable social value. It is associated with a

SIGNIFICANCE significant area of middle class Federation and Inter-War period

development which contributes to the community's sense of place.

RARITY No 33 Moss Street is unique in the immediate context. Woodside has

rarity value as a cohesive middle class suburb.

CONDITION No 33 Moss Street is in good condition.

INTEGRITY No 33 Moss Street retains a high degree of integrity.

AUTHENTICITY No 33 Moss Street retains a moderate to high degree of authenticity.

MAIN SOURCES State Heritage Office



# Government of Western Australia Department of Health South Metropolitan Health Service

Your Ref:

P/MOS33

Enquiries:

Phone:

9431-3976

15 January 2021 Town of East Fremantle PO Box 1097 FREMANTLE WA 6959

By Email: admin@eastfremantle.wa.gov.au

Dear Sir/Madam

# No. 33 Moss Street (Reserve 37909), East Fremantle Application for Planning Approval

Please find attached an Application for Planning Approval for No. 33 Moss Street, East Fremantle dated 11<sup>th</sup> January 2021.

South Metropolitan Health Service is applying for continued of the use of the facility as short-term residential accommodation and to increase the approval on the number of persons from ten (10) to fifteen (15) persons plus staff.

Notification was provided to the Town of Fremantle on the 24<sup>th</sup> July 2020 that the development works were completed to the requirements under the planning approval (Ref. P/MOS33) with any minor corrections as approved by the Town of East Fremantle. The official opening of the facility by the Minister for Health was conducted on the 31<sup>st</sup> July 2020 with full operational use of 33 Moss Street commencing on the 3rd August 2020. The opening and operation of the facility was well received by the local East Fremantle residents on the day and has continued to be so to date.

There has been a significant increase in the demand for Metal Health services over the past nine 9 months and subsequently an urgent need to increase the capacity of 33 Moss Street to fifteen (15) persons as submitted in the original development application. The change in up to fifteen (15) persons in short term accommodation will have negligible impact on the number of staff and parking on the site.

The residence would continue provide the same programs that have been successfully delivered at Moss Street. The service is a shared living/communal home that provides short-term accommodation (for up to six weeks) to people who are diagnosed with a mental health illness. Mental health care coordinators only refer suitable non-acute clients to the service. Access to the service will continue to be based on very strict criteria to those living in the community who require short-term assistance but do not require hospitalisation and those ready to leave hospital but who need extra support for a short time before going home or moving into a new home in the community.

Regards

Mark Stokoe

Area Director, Infrastructure, Facilities Management & Health Support Services South Metropolitan Health Service

Fremantle Hospital, Engineering Department
P Block, Level 5
Alma Street, Fremantle WA 6168
www.health.wa.gov.au



### **Community Engagement Checklist**

# Development Application P05/21 - 33 Moss Street

_		Project Name	•			
Objective of Engagement:	Surrounding land own	ner and occup	ier consul	tation		
Lead Officer:	Regulatory Services					
Timeline:	Start Date:	29 January	y 2021	Outcomes By:	19 February	2021
Stakeholders						
Stakeholders to be	Aged			Ratepayers (all / targeted)		
considered.	Businesses			Residents (all / targeted)		$\boxtimes$
Please highlight those to be	Children (School / Playgroup)			Service Providers		
targeted during engagement.	Community Groups			Unemployed		
	Disabled People			Visitors		
	Environmental			Volunteers		
	Families			Workers		
	Govt. Bodies			Youth		
	Indigenous					
	Neighbouring LGs					
Staff to be notified:	Office of the CEO			Councillors		
	Corporate Services			Consultant/s		
	Development Service	S				
	Operations (Parks/W	orks)				
	Commi	unity Engagen	nent Plan			
	Methods Responsible Date Due Reference / Notes					
Methods	Responsible	ı	Date Due	Refe	rence / Notes	
Methods 1.1 E News	Responsible  Communications		Date Due	Refe	rence / Notes	
			Date Due	Refe	rence / Notes	
1.1 E News	Communications		Date Due	Refe	rence / Notes	
1.1 E News 1.2 Email Notification ~	Communications Relevant Officer		Date Due	Refe	rence / Notes	
1.1 E News 1.2 Email Notification ~ 1.3 Website	Communications Relevant Officer Communications		Date Due	Refe	rence / Notes	
1.1 E News 1.2 Email Notification ~ 1.3 Website 1.4 Facebook	Communications Relevant Officer Communications Communications		Date Due	Refe	rence / Notes	
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1.1 E News 1.2 Email Notification ~  1.3 Website 1.4 Facebook 1.5 Advert - Newspaper 1.6 Fact Sheet 1.7 Media Rel./Interview 2.1 Information Stalls 2.2 Public Meeting/Forum 2.3 Survey/Questionnaire 3.1 Focus Group	Communications Relevant Officer Communications Communications Communications Communications Communications Relevant Officer Executive Direction Executive Direction Executive Direction	on	Date Due	Refer	rence / Notes	
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Evaluation					
Summa	ry of	Date Due	Complete / Attached		
Feedback / Results / Outcomes / Recommendations		19 February 2021	1 submission received.		
Outcomes Shared					
Methods	Responsible	Date Due	Complete / Attached		
E-Newsletter	Communications				
Email Notification	Relevant Officer				
Website					
Facebook	Communications				
Media Release	Communications				
Advert - Newspaper	Communications				
Notes					
Location map:					





- 12. MATTERS BEHIND CLOSED DOORS
- 13. CLOSURE OF MEETING