

AGENDA

Town Planning Committee Tuesday, 1 October 2019 at 6.30pm

Disclaimer

The purpose of this Committee meeting is to discuss and, where possible, make resolutions about items appearing on the agenda. Whilst the Committee has the power to resolve such items and may in fact, appear to have done so at the meeting, no person should rely on or act on the basis of such decision or on any advice or information provided by a member or officer, or on the content of any discussion occurring, during the course of the meeting.

Persons should be aware that the provisions of the Local Government Act 1995 (section 5.25 (e)) establish procedures for revocation or rescission of a Committee decision. No person should rely on the decisions made by the Committee until formal advice of the Committee decision is received by that person.

The Town of East Fremantle expressly disclaims liability for any loss or damage suffered by any person as a result of relying on or acting on the basis of any resolution of the Committee, or any advice or information provided by a member or officer, or the content of any discussion occurring, during the course of the Committee meeting.

Copyright

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Procedure for Deputations, Presentations and Public Question Time at Council Meetings

Council thanks you for your participation in Council Meetings and trusts that your input will be beneficial to all parties. Council has a high regard for community input where possible, in its decision making processes.

	Presentations
Deputations A formal process where members of the community request permission to address Council or Committee on an issue.	An occasion where awards or gifts may be accepted by the Council on behalf of the community, when the Council makes a presentation to a worthy recipient or when agencies may present a proposal that will impact on the Local Government.

Procedures for Deputations

The Council allows for members of the public to make a deputation to Council on an issue related to Local Government business.

Notice of deputations need to be received by 5pm on the day before the meeting and agreed to by the Presiding Member. Please contact Executive Support Services via telephone on 9339 9339 or email <u>admin@eastfremantle.wa.gov.au</u> to arrange your deputation.

Where a deputation has been agreed to, during the meeting the Presiding Member will call upon the relevant person(s) to come forward and address Council.

A Deputation invited to attend a Council meeting:

- (a) is not to exceed five (5) persons, only two (2) of whom may address the Council, although others may respond to specific questions from Members;
- (b) is not to address the Council for a period exceeding ten (10) minutes without the agreement of the Council; and
- (c) additional members of the deputation may be allowed to speak with the agreement of the Presiding Member.

Council is unlikely to take any action on the matter discussed during the deputation without first considering an officer's report on that subject in a later Council agenda.

Procedure for Presentations

Notice of presentations being accepted by Council on behalf of the community, or agencies presenting a proposal, need to be received by 5pm on the day before the meeting and agreed to by the Presiding Member. Please contact Executive Support Services via telephone on 9339 9339 or email admin@eastfremantle.wa.gov.au to arrange your presentation.

Where the Council is making a presentation to a worthy recipient, the recipient will be advised in advance and asked to attend the Council meeting to receive the award.

All presentations will be received/awarded by the Mayor or an appropriate Councillor.



Procedure for Public Question Time

The Council extends a warm welcome to you in attending any meeting of the Council. Council is committed to involving the public in its decision making processes whenever possible, and the ability to ask questions during 'Public Question Time' is of critical importance in pursuing this public participation objective.

Council (as required by the *Local Government Act 1995*) sets aside a period of 'Public Question Time' to enable a member of the public to put up to three (3) questions to Council. Questions should only relate to the business of Council and should not be a statement or personal opinion. Upon receipt of a question from a member of the public, the Mayor may either answer the question or direct it to a Councillor or an Officer to answer, or it will be taken on notice.

Having regard for the requirements and principles of Council, the following procedures will be applied in accordance with the *Town of East Fremantle Local Government (Council Meetings) Local Law 2016*:

- 1. Public Questions Time will be limited to ten (10) minutes.
- 2. Public Question Time will be conducted at an Ordinary Meeting of Council immediately following "Responses to Previous Public Questions Taken on Notice".
- 3. Each member of the public asking a question will be limited to two (2) minutes to ask their question(s).
- 4. Questions will be limited to three (3) per person.
- 5. Please state your name and address, and then ask your question.
- 6. Questions should be submitted to the Chief Executive Officer in writing by 5pm on the day before the meeting and be signed by the author. This allows for an informed response to be given at the meeting.
- 7. Questions that have not been submitted in writing by 5pm on the day before the meeting will be responded to if they are straightforward.
- 8. If any question requires further research prior to an answer being given, the Presiding Member will indicate that the "question will be taken on notice" and a response will be forwarded to the member of the public following the necessary research being undertaken.
- 9. Where a member of the public provided written questions then the Presiding Member may elect for the questions to be responded to as normal business correspondence.
- 10. A summary of the question and the answer will be recorded in the minutes of the Council meeting at which the question was asked.

During the meeting, no member of the public may interrupt the meetings proceedings or enter into conversation.

Members of the public shall ensure that their mobile telephone and/or audible pager is not switched on or used during any meeting of the Council.

Members of the public are hereby advised that use of any electronic, visual or audio recording device or instrument to record proceedings of the Council is not permitted without the permission of the Presiding Member.



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NOTICE OF MEETING

Elected Members

An Ordinary Meeting of the Town Planning Committee will be held on Tuesday, 1 October 2019 at East Fremantle Town Hall, 135 Canning Highway, East Fremantle commencing at 6.30 pm and your attendance is requested.

GARY TUFFIN Chief Executive Officer

26 September 2019

AGENDA

1. DECLARATION OF OPENING OF MEETING/ANNOUNCEMENTS OF VISITORS

2. ACKNOWLEDGEMENT OF COUNTRY

"On behalf of the Council I would like to acknowledge the Whadjuk Nyoongar people as the traditional custodians of the land on which this meeting is taking place and pay my respects to Elders past and present."

3. RECORD OF ATTENDANCE

- 3.1 Attendance
- 3.2 Apologies
- 3.3 Leave of Absence

4. MEMORANDUM OF OUTSTANDING BUSINESS

- 5. DISCLOSURES OF INTEREST
- 5.1 Financial
- 5.2 Proximity
- 5.3 Impartiality
- 6. PUBLIC QUESTION TIME
- 6.1 Responses to previous questions from members of the public taken on notice
- 6.2 Public Question Time
- 7. PRESENTATIONS/DEPUTATIONS
- 7.1 Presentations
- 7.2 Deputations



8. CONFIRMATION OF MINUTES OF PREVIOUS MEETING

8.1 Town Planning Committee (3 September 2019)

8.1 OFFICER RECOMMENDATION

That the minutes of the Town Planning Committee meeting held on Tuesday 3 September 2019 be confirmed as a true and correct record of proceedings.

9. ANNOUNCEMENTS BY THE PRESIDING MEMBER

10. REPORTS OF COMMITTEES

Nil



11. REPORTS OF OFFICERS (COMMITTEE DELEGATION)

11.1 King Street No 67 (Lot 328) Renewal of home occupation (Well-being services - massage, mediation, mindfulness and art)

Owner	Karen Neville & Michael Collins	
Applicant	Karen Neville (First Breath Art & Wellbeing)	
File ref	P002/19; P/KIN67	
Prepared by	James Bannerman Planning Officer	
Supervised by	Andrew Malone, Executive Manager Regulatory Services	
Meeting date	1 October 2019	
Voting requirements	Simple Majority	
Documents tabled	Nil	
Attachments	1. Location plan	
	2. Site photographs	
	3. Place Record Form	
	4. Supporting documents date stamped 9 August 2019	

Purpose

This report considers the renewal of an application for a home occupation for well-being services primarily aimed at children – massage, meditation, mindfulness and art - at No 67 (Lot 328) King Street, East Fremantle.

Executive Summary

The applicant is seeking Council re-approval to continue to operate the home occupation at the subject site. The business has been operating at the site for 6 months and no issues arising from the operation of the business have been brought to the attention of the Town during this time, although during the advertising period as part of this assessment there have been submissions of opposition and support.

As stated in the previous report that was presented to Council there are three issues that are relevant to the determination of this application;

- 1. Impact on residential amenity from business activity
- 2. Effect of vehicle traffic
- 3. Adequacy of car parking

Originally a 6 month approval was issued as a result of possible concerns administration had with regards to the application, however, in this instance a 12 month approval is recommended to be issued as there were not any direct complaints about the operations of the business over the 6 month trial period.

It is felt that this proposal can be supported subject to planning conditions.

Background Zoning: Residential R20 Site area: 508m²

Previous Decisions of Council and/or History of an Issue or Site

Sale of pet food from a refrigerator located on the premises was stopped earlier in March 2019 following intervention by the Principal Environmental Health Officer. This was unrelated to the operation of the home occupation that is the subject of this report.

Consultation

<u>Advertising</u>

The proposal was advertised to the surrounding landowners from 15 to 30 August 2019. The following submissions were received (5 submissions of objection, 9 submissions of support). The applicant responded to the submissions and following discussions with the Town did agree to limit the business activities to Monday to Friday and not operate on Saturday as agreed to under the original 6 month trial period. This has been conditioned in the officer's recommendations.

Submission	Applicant Response	Officer Response
I oppose the extension because as a	Thank you for your recent	There is no allocated parking in King Street.
regular visitor to 69 King Street I	correspondence in relation to the	It is a public road and on-street parking is
always find it difficult to park	re-application for home occupation	available on a first come first served basis.
outside this address, generally	at our residence.	The Plympton Precinct was developed in
having to park several houses away.	The last six months, since Council's	the pre-car era and as such parking and cars
On one occasion, when it was	decision to approve a trial period	were not a planning consideration. The
pouring with rain there were no	for running the business from our	Town does not require off-street parking to
parks anywhere near this house and	home, has been incident free. To	be a feature of development in the
I was just going to leave something	our knowledge, there have been no	Plympton precinct in accordance with the
on the doorstep so I parked across	complaints.	Residential Design Guidelines (Clause
the road close to someone's drive. I	We find it very disappointing that	3.7.16.3.1 which states Garages and
left the engine running and door	our southern adjacent neighbours,	carports are discouraged in the Plympton
open to indicate I would be seconds	Tim Chambers and Imma Farre,	Precinct). It is a highly walkable urban
but as I returned to my car and	continue to object to the business	environment that has high quality footpaths
hopped in to leave the persons	operating from our home. Given	that allows residents to walk between
whose drive it was told me I had to	they are rarely home during	destinations. Residents of Plympton have to
move as I may make it difficult if	business delivery hours, said to be	accept that the characteristics that attract
they wanted to go out. On another	statements in relation to traffic and	people to Plympton including the
occasion I had to carry a heavy plant	parking congestion due to our	pedestrian friendly environment with
quite a distance as couldn't park	business operations, lack credibility.	minimal parking means that people have to
close to this address. I don't have	At this time and due to the ongoing	accept that parking will always be at a
off street parking and know how	objections, we believe it is	premium and other travel modes may have
difficult it can be when I can't park	necessary to inform Councilors,	to be utilised when travelling through the
near my house and I have a car full	Council and the Planning	precinct.
of shopping to unload so appreciate	Department of the history we have	The Town is also undertaking an Integrated
the situation from that point of	with our southern adjacent	Traffic Management and Movement
view as well.	neighbours.	Strategy which aims to provide
	Below is a high-level summary of	recommendations to assist in the planning
	what we believe is driving the	of parking and movement management
	continued objections.	
	In 2015 our southern adjacent	
	neighbours lodged an 'adverse	
	possession' claim with Landgate to enable them to obtain a portion of	
	our land. This was post a	
	renovation that they undertook that	
	included a northern side step out of	
	their existing property (into their	
	historical driveway), that removed	
	their option to have off-street	
	parking.	
	We were surprised and	
	disappointed by the adverse	
	possession claim that came. It was	
	at a very high cost both personally	
	and financially to us.	
	Fortunately, after 18 months	
	Landgate ruled there was 'no claim	
	to be made' by our southern	
	adjacent neighbours. We paid for all	
L		1



of the damages to our property
caused by our neighbours, to be
rectified. We paid for a second
fence along the adjoining boundary
of the properties with no assistance
from our southern adjacent
neighbours. We did this because we
are good neighbours and value the
relationships in our community.
With the history as we believe it
communicated, we would like to
respond to the submission
objections.
We believe there is a recurring
theme across all submissions, so will
address all objections in one
response and at a high level. First
we would like to clarify the
following:
a) Our renovation was completed
in late July. We have removed
the building material which
was stored in our driveway.
Our off-street parking is now
clear.
b) In relation to community
feedback, we have only
received feedback in the
positive in relation to service
delivery.
c) We have two commercial
premises in which we run
other aspects of our business.
Objections Response:
We believe the trial period for
our home occupation has been
an accurate indication of the
level of service provision. The
trial period service delivery
hours suit our business and
based on the fact that there
has been no negative feedback
to Council, we respectfully
request support in maintaining
current hours of business.
We choose to live in a vibrant
and diverse, high density
community and actively work
with a group of our neighbours
to achieve improved parking
and traffic flow. We do this by
sharing our driveways and
parking our vehicles
economically, so as to achieve
maximum usage of the on-road
parking spaces. This is achieved
in a neighbourly fashion,
without hostility.
As mentioned previously, it was a conscious choice of our



	southern adjoining neighbours	
	to include a step out into what	
	they previously used as a	
	driveway. In doing so, their	
	choice removed their option to	
	have off-street parking.	
	We enjoy our vibrant street, as well	
	as our close proximity to George	
	Street and all this location has to	
	offer. We focus on building a	
	positive community and	
	relationships across our precinct.	
	We started the fairy garden project	
	within Plympton and continue to	
	work with local families to bring a	
	solid sense of community and	
	wellbeing to our streets. It develops	
	a friendly and unified community	
	feel which we have very quickly	
	grown to love.	
	We also enjoy being a destination	
	and love to share our garden and	
	-	
	lives within our neighbourhood and	
	with the wider community.	
	In conclusion, we respectfully urge	
	council to take into consideration	
	the impacts that a reduction in	
	operating hours would mean to the	
	local children and families who	
	currently enjoy both the Little	
	Buddha afternoon wellbeing classes	
	and the Saturday morning	
	meditation appointments.	
	We also respectfully request Council	
	to take into consideration that First	
	Breath Wellbeing is and has been, a	
	very low impact business with little	
	to no parking congestion issues	
	associated with the running of its	
	day to day, one on one service	
	delivery.	
	This response is directed to all	
	submissions.	
1. We oppose the extension of		There is no allocated parking in King Street.
planning permission to operate First		It is a public road and on-street parking is
Breath at No. 67 King Street in its		available on a first come first served basis.
current form on the basis of its		The Plympton Precinct was developed in
general impact upon street parking,		the pre-car era and as such parking and cars
and in particular upon our own		were not a planning consideration. The
		Town does not require off-street parking to
access to street parking.		
2. We are immediate uphill		be a feature of residential development in
neighbours of the applicant.		the Plympton precinct in accordance with
3. We have no off street parking		the Residential Design Guidelines (Clause
and are dependent upon street		3.7.16.3.1 which states <i>Garages and</i>
parking.		carports are discouraged in the Plympton
3. As immediate neighbours lacking		Precinct). It is a highly walkable urban
off street parking our concerns		environment that has high quality footpaths
should be the litmus test of the		that allows residents to walk between
impact of the business upon		destinations. Residents of Plympton have to
parking, and should be prioritised		accept that the characteristics that attract



[]	_
above comments from others (such	people to Plympton including the
as First Breath's clients) who either	pedestrian friendly environment with
have off-street parking or live at	minimal parking means that parking will
some distance from no 67, and who	always be at a premium and other travel
therefore are not dependent upon	modes may have to be utilised when
parking in King street.	travelling through the precinct.
4. The recent six months have been	The Town cannot force people to use their
a trial period. We report that:	own parking and not use street parking.
a. The applicant currently runs	Parking bays in front of homes cannot be
some aspects of her business from a venue in Blinco Street. As such the	reserved for specific homeowners. Tolerance needs to be demonstrated
previous 6 months have not necessarily been an indication of	regarding the parking – residents do not have a right to specific parking bays and
the level of business to be run from	cannot reserve parking bays for their own
home in the future.	use. The road is a public space and if there
b. The fact that the business was	is a free car bay then it is open for anyone
already running from the house	to use.
prior to approval also clouds the	Likewise the Town does not have the
efficacy of the trial period.	resources to police whether people parking
c. In spite of these factors we can	cars are part of a business or residential.
report a continuation of, and some	The home occupation is limited in terms of
increase in, the level of parking	the hours that the business can operate
difficulty experienced in relation to	(business hours only) and the number of
our house. This is also in spite of the	clients that can visit the premises (1 person
fact that recent building projects in	for individual consultation and 5 adults and
the street, which involved builder's	10 children in group sessions).
traffic, have now been completed.	The Town is also undertaking an Integrated
d. As background, I explain that we	Traffic Management and Movement
have a driveway but it is not wide	Strategy which aims to provide
enough to accommodate a car and	recommendations to assist in the planning
open a door to exit. We have two	of parking and movement management
cars and on some days only use	
one. Often, one of the cars is parked	
in the parking area in front of our	
house and, by careful positioning,	
we are able to create an unofficial	
'extra bay' for the other car by	
parking it across the opening of our	
driveway.	
e. However, on any occasion that	
we have a need to use both cars the	
spot in front of our house is almost	
always taken by someone else,	
parking less accurately, such that	
we lose both parking positions. f. These difficulties are most	
strongly experienced on Saturdays	
when a combination of domestic	
outings means that we need to use	
both our cars at the same time, and	
on the weekdays that Imma and I	
both need to drive to work. On	
these occasions the parking space in	
front of our house is occupied upon	
our return almost 100% of the time.	
(The same could be said of Sunday	
but I am aware that the home	
occupancy has permission to run	
from 9 to 1 on Saturday only.)	



g. When the parking area in front of	
our house is taken by someone else,	
we need to park in the bays in front	
of neighbours' houses. However,	
such positions are not often	
available and, if they are, we face	
hostility from neighbours (including,	
but not exclusively, the applicants)	
when we park in front of their	
houses. On occasions we have	
needed to park at some distance up	
or down the street. Visitors have	
commented upon the difficulty of	
parking near our house.	
h. The applicants have contributed	
to this situation and have made no	
attempt to redress the impact they	
have upon us: They continue to	
park their car in the street rather	
than use their driveway and as such	
are NOT contributing a parking	
position to the business as was	
calculated in the original officer's	
report.	
5. In addition to the immediate	
impact upon us, there is a	
continuing general parking problem	
in King Street such that a business	
such as proposed should not be	
supported. Recent building projects	
have finished and the parking	
problems continue. Future parking	
needs in respect of businesses in	
George Street, including the	
possible Royal George Hotel, render	
the granting of approval for client	
based businesses in residential	
streets to be poor future planning.	
6. The original application was non-	
compliant in that the applicant is	
not able to contribute a parking	
space in respect of the business.	
The driveway cannot legally do so.	
The street space in front of their	
house does not belong to them. As	
such the calculation in the original	
grant that they were contributing	
one parking space is incorrect. This	
calculation appeared to be based	
loosely on the idea that by parking	
their own car in their driveway the	
applicants could free up a space in	
the street. In the 6 months of trial	
they have not parked in their own	
driveway; they have continued to	
park in the street. They are making	
no contribution to street parking.	
The original Officer's Report (March	
5 th) was correct to observe that	
'other residents and residents'	



visitors should also have access to street bays', a statement that particularly applies to the applicant's immediate neighbours	
particularly applies to the	
applicant's immediate neighbours	
who do not have off-street parking.	
7. The applicant is incorrect in her	
original application in stating that	
only 3 houses in King Street lack off-	
street parking but in any case the	
number is irrelevant. The point is	
that those houses feel the brunt of	
parking problems and as such are	
the criteria by which street parking	
availability be measured.	
8. We do not suggest that	
applicant's business is the only	
cause of parking problems in King	
street. However, the level of	
parking difficulty in King Street is	
such that the street cannot	
accommodate the running of a	
client-based business such as is	
proposed. An approval for this	
business sets a precedent for other	
businesses in a parking-stressed	
area of East Fremantle.	
9. Some credence appears to have	
been given to the notion that	
community minded nature of a	
health business merits some	
flexibility. The nature of the	
business is irrelevant.	
10. That the applicant has been	
making use of a venue in Blinco	
street indicates that the business	
can be successfully run from	
external venues without	
inconvenience to a residential	
street.	
11. We state again that the	
concerns of immediate neighbours	
without off-street parking should	
weigh greater in the consideration	
of this proposal than comments	
from clients who live at some	
distance or even in different streets.	
12. We have no problem with single	
client operation during weekdays,	
9.00 a.m. to 4.00 p.m. We request	
that the application be denied	
permission operate at any time on	
Saturday (or Sunday) and after	
4.00p.m. on weekdays. We request	
that the applicant not have	
permission for group work.	
I would like to oppose the extension There is no allocated parking in King	
of the above approval. As a regular It is a public road and on-street park	-
visitor to the house on the South available on a first come first served	
side of this residence, No 69, I find it The Plympton Precinct was first deve	
very difficult to park on the street as in the pre-car era and as such parking	ig and



space dose to the house. Space dose to the house the height dose to the house respected to the house respected to the house respected for specific homeowners. Space dose parking and the travel dose domonstrated regarding the parking - residents do not have a right to specific parking hays and canot reserve parking bays for the own use. The Town is also undertaking an integrated Traffic Management and Movement Strategy which aims to provide recommediation to assift in the planing of parking and movement management. The forwing first down King Strate parking on King St that exists now and space street sign Chrough To Gosep Street by top In the precise the advect of the existing and King Street down King St to Coerge Street by top In the down string to the down string to Coerge Street by top In the down string to the parking resident down string to Coerge Street by top In the down string t		, 	
be a feature of development in the Plympton precinct in accordance with the Residential Design Guidelines (Clause 3.7.16.3.1 which states Garoges and 	it is and rarely, if ever, get a parking		cars were not a planning consideration. The
Due to heavy congested off street parking street street street street parking in the parking and movement mangement. Due to heavy congested off street parking the parking in king Street. parking theare stree parking in king Street. <t< td=""><td>space close to the house.</td><td></td><td></td></t<>	space close to the house.		
Residential Design Guidelines (Glause 3.7.16.3.1 which states Gorages and carports are discouraged in the Phympton Precint). It is a high quality footpaths that allows residents to walk between destinations. Residents of Phympton have to accept that the characteristics that attract people to Phympton including the people to Phympton including the pedestrian friendly environment with minimal parking means that parking will always be at a premium and other travel modes will have to be utilised when travelling through the precint. The Town cannot force people to use their own parking and not use street parking. Parking bays in front of homes cannot be regarding the parking hays and cannot reserve parking bays for their own use. The road is a public space and if there parking and not use street parking a nunegrated Traffic Management and Movement Strategy which aims to provide to each street sign on al bod use to anew street sign radia do due to a new street sign on al bod use to answ street aparking in a street. three is no allocacate parking in King Street.			
3.7.6.3.1 which states Garages and corports are discourged in the Plympton Precinct). It is a highly walkable urban environment that has high quality footpaths that allows residents to walk between destinations. Residents of Whympton have to accord that the characteristics that attract people to Plympton including the pedetstan friendly environment with minimal parking means that parking will all waves be at premium and other travel modes will have to be utilised when traveling through the precint. The Town cannot force people to use their own parking and not use street parking. Parking bays in front of homes cannot be reserved for specific parking hays and cannot reserve parking bays for their own use. to use. to use. Due to heavy congested of street parking and movement management Dref to heavy congested of street parking and movement management Days that exists now and also due to a new street sign (Through To George Street businesses from Mirch anits on the corner of In the precorer and as such parking and <td></td> <td></td> <td></td>			
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	car parking spaces for the public to		



use at 67 King St residential	Parking bays in front of homes cannot be
business, this should be reserved	reserved for specific homeowners.
for non-business residential parking.	Tolerance needs to be demonstrated
Also, if the 67 King St business were	regarding the parking – residents do not
to have council permission other	have a right to specific parking bays and
residents in King Street may also	cannot reserve parking bays for their own
want residential business s thus	use. The road is a public space and if there
causing more future parking	is a free car bay then it is open for anyone
problems. What's also difficult is	to use.
the visitor parking for residents as	Likewise the Town does not have the
the business parking would take up	resources to police whether people parking
their space.	cars are part of a business or residential.
	The Town is also undertaking an Integrated
	Traffic Management and Movement
	Strategy which aims to provide
	recommendations to assist in the planning
	of parking and movement management
As a resident of Plympton Ward in	Noted
East Fremantle I am sending you	
this letter on behalf of young families in the East Fremantle area	
to support Karen Neville of First	
Breath Art and Wellbeing and her	
running of her program "Little	
Buddha's" from her home on King	
Street.	
It takes a village to raise a child, but	
the village is missing. Some of the	
very real challenges of parenting in	
today's society centre around lack	
of supportive relationships within	
our community that help to raise,	
educate and support our children.	
Karen Neville's "Little Buddha's"	
program run from home provides	
our children with the opportunity to	
build supportive relationships and	
builds important life skills	
(meditation and expression through	
art) - in exactly the type of family	
environment our children need.	
The "Little Buddha's" program	
epitomises the very community	
values that guide East Fremantle,	
specifically it helps to build a	
cohesive community with a heart /	
hub, and connectivity and	
walkability (Source: Town of East	
Fremantle Strategic Plan, 2017).	
Little Buddha's is a valued local	
service, that helps to build strong	
community connection and	
strengthens a sense of belonging for	
our young families. Karen's home is	
within walking distance of most of	
the attendees of the program,	
improving walkability of the area.	
Shifting the program to an alternate	
location would require most	
parents to drive, restricting	



walkability of the area and	
increasing traffic congestion.	
We sincerely hope to see East	
Fremantle Council's continued	
support of Karen Neville's program	
"Little Buddha's" from her home in	
King Street.	
I am writing In support of the re-	Noted
Application for the business First	
Breath Art and Wellbeing to be run	
from 67 King Street in East	
Fremantle. This re-Application is not	
a huge business development	
proposal that will impact local	
traffic congestion, parking, or cause	
over shadowing and impact the	
population with in East Fremantle.	
The First Breath Art and Wellbeing	
business that has been set up to	
support members of the East	
Fremantle community. One of the	
programs that is run as part of First	
Breath Art and Wellbeing, is the	
Little Buddha program. This	
program has been developed so	
that young girls can have a homely,	
welcoming place where they can	
come together and talk about	
emotions, feelings and experiences	
and express themselves in a safe	
environment. This program helps	
develop social and emotional skills	
through activities that are	
specifically designed for them. The	
environment that this program is	
run in, is as important as the	
program itself. With the emphasis on mental health issues in our	
teenage community, it is so	
important to develop skills to help	
manage mental health at an early	
age. Learning how to meditate and	
perform basic breathing exercises	
to manage mental health at the	
primary school age is just one of the	
ways we can start preparing our	
children for the stresses they will be	
facing in high school. I have noted	
that of the 10 participants in the	
Monday program, only 2 parents	
drive to collect their children on a	
regular basis, as they are on route	
from collecting another sibling from	
a different activity. There is one	
other parent that occasionally	
drives to collect her daughter. The	
pickup is a maximum of 5 minutes	
in length and I have never seen the	
pick-up impact the parking for any	
of the neighbours. The pickup	



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happens around 4:30pm which is	
before most people are arriving	
home from work. Karen also	
encourages the parents to park in	
front of her driveway if they are	
driving. Karen provides a wonderful	
community atmosphere at her	
beautiful character home on King	
Street. She is very welcoming to her	
neighbours and always invites	
people to join her to soak up the	
relaxed environment she has	
created in her back garden. It would	
be a huge shame if Karen's re-	
Application for her business First	
Breath Art and Wellbeing to be run	
from her home is declined. The	
children in the community would be	
devastated if they could no longer	
attend Little Buddha at Karen's	
house. Please feel free to contact	
me if you require any further	
details.	
I wish to make a submission	There is no allocated parking in King Street.
regarding the Application	It is a public road and on-street parking is
N0.POO2/19 Extension of Planning	available on a first come first served basis.
Approval - Home Occupation at 67	The Plympton Precinct was first developed
King Street, East Fremantle. I	in the pre-car era and as such parking and
regularly visit for rehearsals or to	cars were not a planning consideration. The
load musical gear into my car at the	Town does not require off-street parking to
neighbour's house. Of late I have	be a feature of development in the
found parking near the house	Plympton precinct in accordance with the
extremely limited and I'm often	Residential Design Guidelines (Clause
forced to either temporarily parallel	3.7.16.3.1 which states <i>Garages and</i>
park (to load gear) or park some	carports are discouraged in the Plympton
distance from the house.	Precinct). It is a highly walkable urban
Parking in King Street is often	environment that has high quality footpaths
difficult at the best of times and	that allows residents to walk between
hence, I'm writing this submission	destinations as much as possible. Residents
to oppose the above Extension of	of Plympton have to accept that the
Planning Approval. I feel strongly	characteristics that attract people to
that parking at 69 King Street	Plympton including the pedestrian friendly
should not be compromised by	environment with minimal parking means
neighbour business activities that	that parking will always be at a premium
increase parking demands in the	and other travel modes will have to be
immediate vicinity.	utilised when travelling though the
mineulate vicinity.	
	precinct.
	The Town cannot force people to use their
	own parking and not use street parking.
	Parking bays in front of homes cannot be
	reserved for specific homeowners.
	Tolerance needs to be demonstrated
	regarding the parking – residents do not
	have a right to specific parking bays and
	cannot reserve parking bays for their own
i i i i i i i i i i i i i i i i i i i	
	use. The road is a public space and if there



		Likewise the Town does not have the
		resources to police whether people parking
		cars are part of a business or residential.
		The Town is also undertaking an Integrated
		Traffic Management and Movement
		Strategy which aims to provide
		recommendations to assist in the planning
		of parking and movement management
My family and I are adjacent		Noted
neighbours of Karen-Lee Neville of		Noted
First Breath Art and Wellness, and		
my children have attended the Little		
Buddha's classes run from her		
home.		
As immediate neighbours of 67 King		
Street, I fully support the		
application to run a home business		
from 67 King Street.		
The children's classes do not		
adversely impact our family in any		
way.		
In regard to parking, I have seen no		
evidence of greater disruption to		
parking on King street since the		
inception of these classes. Ms.		
Neville walks to collect the children		
from East Fremantle Primary school		
prior to the start of class. Therefore		
avoiding any congestion of cars at		
drop-off time. At collection time,		
most parents are from within the		
neighbourhood and walk to collect		
their children. I have seen evidence		
of this and have had passing		
conversations with these parents. I		
would like to point out that the		
classes finish at 4:30, which is		
usually prior to most of our		
neighbours arriving home from		
work. In addition, I believe class		
sizes are capped.		
Our homes are located in a		
fortunate part of King street, where		
most residents do have the luxury		
of off-street parking. Out of the 10		
houses surrounding 67 King street,		
8 have off street parking, and 7 out		
of the 10 neighbours use their off		
street parking on a regular basis.		
I would like to highlight that when		
First Breath offer massage, it is a		
one-on-one service. If a client		
requires parking, it will be for only		
one car and no more inconvenient		
than if I or one of the other		
neighbours were to have a friend		
visiting.		
First Breath Art and Wellness		
provide a unique service for our		
children teaching them many skills	L	



which will help them grow into		
thoughtful community members.		
The uniqueness of these classes		
come from not only the teacher's		
wisdom, but also the environment		
in which the classes are run. The		
garden at 67 King street is pivotal to		
these classes and the children		
would not have the same		
experience without it.		
First Breath Art and Wellness		
contributes to our sense of		
community, facilitating connections		
between people within our		
neighbourhood. The business'		
values are in align with beliefs and		
spirit of our community and this is		
why we choose to live in Plympton.		Noted
I am writing in support of Karen		Noted
Neville's beautiful children's classes		
at her very special house at 67 King		
Street East Fremantle. Karen is a		
wonderful, caring and giving		
member of the community. As a		
member of the East Fremantle		
Primary School P&C, I have enjoyed		
her support with a myriad of school		
activities, such as the annual quiz		
night and upcoming school fair. She		
is always ready to lend a hand with		
any community projects I have on		
the go, listen to my troubles and		
facilitate connection with other		
people in the local area.		
Both of my girls, Rose and Clare,		
have enjoyed the great benefit of		
going to Karen's place after school		
and being taught the increasingly		
vital skills of mindfulness, calm,		
emotional intelligence and artistic		
creation. They also love the free		
play in Karen's garden. Karen has		
created a really special place for		
these children to find peace		
amongst the frenetic pace of life. It		
features fragrant herbs, a teepee,		
fairy garden, chickens, flowers and a		
purpose built art space. You should		
see the girls gleefully wandering the		
garden and having get-togethers in		
the teepee. So few places are		
especially made to improve		
children's mental health, it is truly a		
gem. My girls come home rested,		
bright and ready to face the next		
challenge with renewed strength of		
character.		
Karen kindly picks the children up		
from school and walks them to her		
place. At the end of the session		
	1	



(4.30pm) we come along and pick	
them up. I walk to Karen's place	
50% of the time and drive the other	
50%. When I pick the girls up by car,	
I park in a space on the street and	
my older son jumps out and fetches	
them. I would not have my car	
parked for more than 5 minutes. I	
am, however, one of the rare few	
who drives at all! All the kids attend	
the local school and because of our	
very small catchment we almost all	
live within an easy walk of Karen's	
place.	
At special occasions like Halloween	
and Christmas, Karen often invites	
community members to come and	
enjoy her beautiful patio and	
garden. It is such a wonderful time	
to meet new neighbours and catch	
up with other parents, grandparents	
and people of the area. So few	
people these days are willing to	
connect their neighbourhood	
together like this and I am grateful	
for the opportunity to meet the	
people who live around me.	
In summary, Little Buddhas is a very	
low impact home business which	
adds numerous layers of	
connectedness and wellness to our	
community. It would not be as	
successful to the mental health of	
our children if it wasn't held in such	
a special purposeful space.	
Please keep this great class going	
and support the marvellous woman.	
Little Buddha which is run by Karen	Noted
Neville who resides at 67 King	Noted
5	
Street teaches my child life skills that are truly priceless. From	
practicing daily mindfulness, to	
managing and understanding one's	
feelings. I am forever grateful that	
Karen provides such an amazing	
learning experience by teaching our	
children about the importance of	
friendship and respect within the	
community. The children also	
participate in crafts and games with	
other young children developing	
social skills and communication	
outside of the regular school	
environment. I have noticed a	
dramatic shift in my child's	
wellbeing just from going to Karen's	
afternoon class and we would be	
devastated to lose such an asset.	
uevasialeu lu iuse such di assel.	



As my husband and I work full time,	
we rely and appreciate Karen	
picking up our daughter from school	
and taking her to a home where she	
is cherished with a person we trust.	
After Little Buddhas, she is picked	
up by one of the mothers and	
walked to her house at Hubble	
Street, where one of us picks her up	
after work. My daughter gets to	
experience how people in the	
community help each other. We	
are very grateful to Karen for	
providing this amazing opportunity for our daughter and there is no	
doubt that it is the best afternoon	
in our busy week.	N
I am a local rate payer whose	Noted
children (2) attend the Little Buddha	
wellbeing class with Karen Neville	
who resides at 67 King Street.	
The children are collected by Karen	
from East Fremantle Primary School	
and as a group they walk to the King	
Street residence.	
At pick up time, being 4 30pm, I	
walk from my Hubble Street	
residence, to collect my children	
and another families. The child who	
comes home with me, gets	
collected by her parents after	
5.30pm from my residence.	
My observations of the street at	
collection time are that there is very	
little vehicle activity at the time of	
day with many parking spaces	
available in the direct vicinity.	
believe one or two parents whose	
children attend the class, collect	
their children by car on their way	
home from work.	
I am available to discuss the many	
benefits (some outlined in my	
previous letter of support) of this	
low impact highly beneficial	
wellbeing business being able to	
continue with the same hours of	
business as we are residents and	
beneficiaries of the program during	
the trial period.	Natad
I am a local rate payer whose child	Noted
attends the Little Buddha wellbeing	
class with Karen Neville who resides	
at 67 King Street.	
My child is collected by Karen from	
East Fremantle Primary School and	
as a group they walk to the King	
Street residence.	
At pick up time, being 4 30pm, I	
mostly walk from my Duke Street	



residence, to collect my child.	
Occasionally I collect my child by car	
on my way home from work, my car	
is parked on the street for around 5-	
10 minutes whilst I pick up my child.	
My observations of the street at	
collection time are that there is very	
little vehicle activity at the time of	
day with many parking spaces	
available in the direct vicinity.	
I am available to discuss the many	
benefits of this low impact highly	
beneficial wellbeing business being	
able to continue with the same	
hours of business as we as residents	
and beneficiaries of the program	
during the trial period.	
I am a local rate payer whose two	Noted
children attend the Little Buddha	
wellbeing class with Karen Neville	
who resides at 67 King Street. The	
children are collected by Karen from	
East Fremantle Primary School and	
as a group they walk to the King	
Street residence. At pick up time,	
being 4 30pm, myself or my	
husband walk from my East Fremantle residence to collect our	
children.	
My observations of the street at	
collection time are that there is very	
little vehicle activity at the time of	
day with many parking spaces	
available in the direct vicinity. I	
believe one or two parents whose	
children attend the class collect	
their children by car on their way	
home from work.	
I am available to discuss the many	
benefits of this low impact, highly	
beneficial wellbeing business being	
able to continue with the same	
hours of business at the above	
named residence.	
I am writing in support of the	Noted
submission for the business First	
Breath Art and Wellbeing to be run	
from 67 King Street in East	
Fremantle. This submission is not a	
huge business development	
proposal that will impact local	
traffic congestion, parking, or cause	
over shadowing and impact the	
population within East Fremantle.	
The First Breath Art and Wellbeing	
is a very low impact business that	
has been set up to support members of the East Fremantle	
community and create	
connectedness and wellness.	
connecteuriess and weimess.	



	One of the programs that is run as	
	part of First Breath Art and	
	Wellbeing, is the Little Buddha	
	program. This program has been	
	developed so that young girls can	
	have a homely, welcoming place	
	where they can come together and	
	talk about emotions, feelings and experiences and express themselves	
	in a safe environment. This	
	program helps develop social and	
	emotional skills through activities	
	that are specifically designed for	
	them. The environment that this	
	program is run in, is as important as	
	the program itself. Karen has	
	created a beautiful, safe,	
	welcoming, peaceful environment	
	at her home for the children to	
	explore, and experience creativity	
	and learn skills to develop	
	wellbeing.	
	With the emphasis on mental	
	health issues in our teenage community, it is so important to	
	develop skills to help manage	
	mental health at an early age.	
	Learning how to meditate and	
	perform basic breathing exercises	
	to manage mental health at the	
	primary school age is just one of the	
	ways we can start preparing our	
	children for the stresses they will be	
	facing in high school.	
	My daughter Tatum attends the	
	Little Buddha mindfulness and	
	wellbeing program every Monday	
	from 3:30pm to 4:30pm. Karen collects Tatum and her fellow	
	friends from East Fremantle Primary	
	School at 3:00pm and walks them to	
	her house for an afternoon session	
	of meditation, relaxation, art and	
	free play. Little Buddha has assisted	
	my daughter manage her anxiety,	
	stress and emotions during a very	
	challenging Pre-Primary to Year 1	
	transition. I walk from my house on	
	King Street to collect Tatum from	
	Little Buddha.	
	I have noted that of the 10	
	participants in the Monday	
	program, only 2 parents drive to	
	collect their children on a regular basis, as they are on route from	
	collecting another sibling from a	
	different activity. There is one other	
	parent that occasionally drives to	
	collect her daughter. The pickup is	
	a maximum of 5 minutes in length	
1	-	



and I have never seen the pick-up	
impact the parking for any of the	
neighbours. The pickup happens	
around 4:30pm which is before	
most people are arriving home from	
work. Karen also encourages the	
parents to park in front of her	
driveway if they are driving.	
Karen provides a wonderful	
community atmosphere at her	
beautiful character home on King	
Street. She is very welcoming to her	
neighbours and always invites	
people to join her to soak up the	
relaxed environment she has	
created in her back garden. Karen	
encourages the kids in the	
community to use their imagination	
by starting to set up little fairy	
gardens in the verge flower beds	
outside their houses. She invites the	
neighbourhood kids and parents to	
fairy parties and Halloween BBQ's in	
her garden. These fairy parties and	
Halloween BBQ's are social	
gatherings and attendees are not	
charged but encouraged to	
participate and bring a share plate.	
It would be a huge shame if Karen's	
submission for her business First	
Breath Art and Wellbeing to be run	
from her home is declined. The	
children in the community would be	
devastated if they could no longer	
attend Little Buddha at Karen's	
house.	

Community Design Advisory Committee (CDAC)

This application was not referred to CDAC. There are no streetscape or design issues around this proposal.

Environmental Health Officer

Council's Principal Environmental Health Officer inspected 67 King Street on Thursday 5 September 2019. The inspection confirmed that the premises is suitable for use as a massage and meditation home occupation. The rear studio was inspected and is intended for children's activities, once completed. There were no environmental health or neighbourhood amenity issues identified at the time of inspection.

Statutory Environment

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

Policy Implications

Town of East Fremantle Residential Design Guidelines 2016 (as amended)



Financial Implications

Nil

Strategic Implications

The Town of East Fremantle Strategic Community Plan 2017 – 2027 states as follows:

Built Environment

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
 - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
 - 3.1.2 Plan for a mix of inclusive diversified housing options.
- 3.2 Maintaining and enhancing the Town's character.3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
 - 3.3.1 Continue to improve asset management practices.
 - 3.3.2 Optimal management of assets within resource capabilities.
 - *3.3.3 Plan and advocate for improved access and connectivity.*

Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
 - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
 - 4.1.2 Plan for improved streetscapes parks and reserves.
- 4.2 Enhance environmental values and sustainable natural resource use.

4.2.1 Reduce waste through sustainable waste management practices.

4.3 Acknowledge the change in our climate and understand the impact of those changes.4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

Risk Implications

Risk	Risk Likelihood (based on history & with existing controls)	Risk Impact / Consequence	Risk Rating (Prior to Treatment or Control)	Principal Risk Theme	Risk Action Plan (Controls or Treatment proposed)
That Council does not approve the proposed change of use	Unlikely (2)	Moderate (3)	Low (1-4)	COMPLIANCE Some temporary non-compliances	Accept Officer Recommendation



Risk Matrix

Consequer	nce	Insignificant	Minor	Moderate	Major	Extreme
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Moderate (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Moderate (6)	Moderate (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Moderate (6)	Moderate (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Moderate (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating is provided below. Any items with a risk rating over 16 will be added to the Risk Register, and any item with a risk rating over 16 will require a specific risk treatment plan to be developed.

Risk Rating	6
Does this item need to be added to the Town's Risk Register	No
Is a Risk Treatment Plan Required	No

Site Inspection

A site inspection was undertaken.

Comment

Statutory Assessment

The proposal has been assessed against the provisions of Local Planning Scheme No. 3.

The applicant is seeking approval for a home occupation for art, meditation and massage services for children and adults. The home occupation involves massage appointments available from 8am to 4pm Monday to Friday and 8am to 12pm Saturday mornings. Well-being classes are held for groups of 10 children two afternoons per week 3pm to 5pm and for one-off groups of 5 adults from 9.30am - 4pm time slots. It is intended that the business will be operated by the applicant and resident of the dwelling and that no other staff from outside the residence will be employed. The massages will take place in a dedicated room within the house and the garden and patio will be used for other activities related to the well-being services.

A Home Occupation is classified as a "P" or permitted use in the Residential zone, which means:

"the use is permitted by the Scheme providing the use complies with the relevant development standards and requirements of the Scheme." (LPS No. 3, sub-clause 4.3.2)

The following table provides compliance details in relation to Home Occupation use as defined under Local Planning Scheme No.3.

Home Occupation - Required	Comment
Does not employ any person not a member of the	Employees are all within the household.
occupier's household	



Will not cause injury to or adversely affect the amenity of the neighbourhood	Potential impact on neighbourhood. Conditions relating to days/hours of operation of the business and number of clients at any one time limit impacts.
Does not occupy an area greater than 20 square metres	Occupies area of the site that is greater than 20m ² . Areas within the dwelling, patio and garden are used as part of the business.
Does not display a sign exceeding 0.2 square metres	A relevant condition will be applied.
Does not involve the retail sale, display or hire of goods of any nature	A relevant condition will be applied.
In relation to vehicles and parking, does not result in the requirement for a greater number of parking facilities than normally required for a single dwelling or an increase in traffic volume in the neighbourhood, does not involve the presence, use or calling of a vehicle more than 2 tonnes tare weight, and does not include provision for the fuelling, repair or maintenance of motor vehicles;	It is anticipated there will be vehicle movements that are greater than that anticipated for the recognised daily number of vehicle movements for a dwelling within a Residential zone. Driveway parking does not meet Australian Standards for width of car bays and vehicle access. Street parking along King Street is available but there are significant parking pressures in the street R-Code requirement for parking = 1 bay (within 250m of a high frequency transport route). Development in the Plympton Precinct discourages carports and garages as part of any residential development.
Does not involve the use of an essential service of greater	Complies.
capacity than normally required in the zone;	

Three questions were asked of the applicant as part of the assessment process and the responses (in italics) were supplied by the applicant.

How many customers do you have per day? Can you provide a breakdown of the number of customers for each service you provide?

At the moment, I only run Little Buddha's children's wellbeing classes on a Monday afternoon – 10 children in the session. I'm currently seeing all clients out of my commercial treatment rooms.

Outside of the children's wellbeing class, I will look to see adults one on one at my home to teach meditation techniques and stress management strategies once the home occupation application is approved on a more permanent basis. I only book a maximum of 4 appointments per day. I have been asked to run an adult meditation class from King Street for local parents. I wouldn't look to run the adult class till the last term (so after September holidays). I'll keep you informed if this goes ahead and will follow any guidelines you recommend.

How many customers are walking compared to parking their vehicles?

Little Buddha's parents are majority local -8 families with 10 children attending. Out of the 8 families, 6 walk and 2 drive as they live in Fremantle. Out of the two that drive, only one collects from my home as the other parent has arranged for collection of her daughter from another parent who lives in Hubble Street.

Have you had any complaints from neighbouring properties regarding noise, parking or any other issues?

No complaints at all since I started the classes. It's the opposite really. I have people coming up and having cups of tea while their kids explore the fairy gardens in our yard etc. It's all very holistic and community focused. We love it and hope the community continue to love it and our garden retreat as much as we do.

The proposed home occupation which incorporates a number of services and clients attending the site may create additional traffic and parking pressures in the street. It is possible that noise and disturbance to neighbours increases as a result of intensification of the proposed home occupation. The relevant issues are discussed below.



Parking

There are 2 car parking bays available for the residents of the dwelling and clients to the business. There is a driveway with one car bay available on site and a single on-street car bay in front of the property although this is not specifically for the applicant's use as it is a public space. The driveway for the dwelling is approximately 2.8 metres wide which does not meet the current minimum standard for driveway widths and cannot be included in the parking assessment for the home occupation because it does not meet the standard required by LPS No. 3. The driveway car park can be considered to provide parking for the residents only.

Only the parking bay in front of the site can reasonably be expected to be available for clients to the site. It is likely that clients will look for parking in the street if they do not walk. It cannot be assumed that visitors to the site will use the on-site car bay because of its narrow width, lack of availability and the presence of a front gate. The number of clients proposed clearly exceeds the number of bays that can be provided.

According to the applicant a number of the customers walk to the applicant's residence rather than driving and she has stated that encouragement is given to clients to walk.

It is noted that on-street parking is not reserved parking and operates on a first come first served basis. Plympton Precinct was originally developed in the pre-car era and the Residential Design Guidelines discourages the construction of carports and garages as part of the development assessment process. It is a highly walkable urban environment that has high quality footpaths that allows residents to walk between destinations. Residents of Plympton have to accept that the characteristics that attract people to Plympton including the pedestrian friendly environment with minimal parking means that parking will be at a premium and other travel modes will have to be utilised when travelling through the precinct.

Traffic and vehicle movements

Traffic generation from the site is also a relevant consideration. Traffic engineering industry guidelines estimate that residential properties experience 10 vehicle movements a day. If the home occupation operates daily between the hours stipulated, in conjunction with the proposed activities and the normal household activities then 10 vehicle movements per day would be exceeded. The applicant has claimed that most clients walk and all customers are encouraged to walk, however, whilst this may be the case there is no guarantee that this will continue and that future clients will walk to the site. The Town cannot control travel to the site therefore the home occupation might increase vehicle traffic in the area.

In accordance with the proposed conditions of operation it is noted that the business will only operate weekdays between 9.30am and 5pm when people are generally at work, therefore the impacts are considered to be minimal. The use is also limited to 12 months so any potential impacts on parking and traffic can be monitored.

Operation of home occupation

If the applicants use the driveway for parking then it is important that clients do not occupy the bays that may be required by other residential visitors to the street. Given that there has been no complaints during the business operations over the last 6 months (but it is noted that 5 submissions were received when the application was advertised) and in light of the existing parking pressures in the precinct and the limited number of parking bays available on and off-street it is recommended that the number of clients for massage and meditation services be maintained at four (4) per day with only one (1) client on the premises at any one time. A maximum of four (4) clients per day in conjunction with the other activities planned on Mondays and Wednesdays (groups of 5 or 10 persons) can be also be maintained. This is only considered



reasonable because some of the activities have already been operating on site, without any complaints to the Town and the applicants claim that most clients walk to the site. Failure to comply with the conditions of this approval may see Council revoke the approval of the home occupation.

It is recommended that restrictions continue to be placed on the hours and days that individual clients can be treated for massage and meditation with the removal of the ability to trade on Saturdays. It is recommended that the days be restricted to Monday to Friday between 9.30am and 4.00pm with no services available on Saturdays, Sundays or Public Holidays. This will ensure that traffic movements do not coincide with peak hour work movements and commercial activities around George Street on week-ends and Public Holidays. The group activities for children should be confined to that stated in the application; Monday and Wednesday from 3.00pm to 5.00pm with no more than 10 children per group session. Similarly, the adult group sessions should be no more than 5 persons per session and to operate within the days and hours stipulated for individual client massage and meditation services. Only one adult group session per day is permitted.

As stated previously the home occupation use is designed to support businesses that have limited amenity or parking impacts on the surrounding residential properties. Any expansion in the size of the business operations beyond what is recommended in this report will have effects that are better suited to areas with commercial or mixed-use zoning.

Conclusion

Although the Town is broadly supportive of the proposal it is recognised that there are questions of amenity, parking and traffic that have to be addressed and the Town must act in the best interests of the whole of the community.

Home occupations are uses that are generally only permitted in Residential zones when they are considered to be small scale activities that will not bring about significant change to resident amenity, parking demand or vehicle traffic. A number of conditions in respect to the number of individual clients and group sessions per day, hours/days of operation, parking, signage and other standard planning and environmental health conditions similar to the existing approval are recommended to be imposed to restrict the scale and intensity of the commercial activity. It is noted that although the impacts have not been significant it is possibly due to the fact that the dwelling is not being used to its full extent based on the original approval that was issued. If there was a significant increase in customers visiting the dwelling then the parking and traffic pressures would increase.

A twelve month approval period is considered to be warranted so the home occupation can continue to be monitored for any negative impacts. As this proposal is within a Residential zone that is already subject to parking and traffic pressures it is important that caution be applied to home occupation approvals of this nature and that regular renewals are required, rather than being granted on a permanent basis. If the home occupation does not operate as the applicant has specified and in accordance with the conditions imposed by Council, then the approval may be revoked.

It is recommended that a twelve month approval be issued with relevant conditions.



11.1 OFFICER RECOMMENDATION:

That Council exercises its discretion in regard to granting approval for a home occupation (child and adult art, meditation and massage services) at No. 67 (Lot 328) King Street, East Fremantle in accordance with the supporting documents date stamped 9 August 2019 subject to the following conditions:

- (1) Approval is for a temporary period of twelve (12) months from the date of this development approval.
- (2) Continuation of the home occupation use after the twelve (12) month approval period has expired will require the submission of a new development approval application for Council's consideration.
- (3) The applicant is to comply with the Medicines and Poisons Act 2014.
- (4) A copy of the massage qualification is to be forwarded to Council within 14 days of the date of the Council development approval being issued.
- (5) The premises are to be inspected by the Town's Environmental Health Officer prior to the business operating and annually thereafter should a further planning approval be granted following the twelve (12) month approval period.
- (6) Only four (4) individual clients for massage and meditation per day are permitted from Monday to Friday between the hours of 9.30am to 4.00pm.
- (7) Only one (1) client vehicle may be parked at the premises at any one time.
- (8) Only one (1) client for individual massage and meditation appointments may be on the premises at any one time.
- (9) The hours and days of operation for the adult group sessions are as per the individual client hours as specified in condition 6 above and the groups are not to exceed five (5) adults per session with no more than one (1) group session per day.
- (10) The hours and days of operation of the children's group classes are Monday and Wednesday only from 3.00pm to 5.00pm with the groups not exceeding 10 children per session and only one (1) group session per day.
- (11) The home occupation is not to operate on Saturdays, Sundays or Public Holidays.
- (12) The applicant will be the sole provider of the services.
- (13) The home occupation is not to occupy any other area of the dwelling other than the room indicated on the plan, the rear garden and patio as shown on the plans date stamped received 9 August 2019.
- (14) No signage shall be displayed exceeding 0.2 square metres.
- (15) The home occupation shall not employ any person who is not a member of the occupier's household.
- (16) No products or goods shall be sold from the dwelling, other than those well-being services approved under the home occupation.
- (17) The home occupation approval is valid for a period of twelve (12) months only from the date of the "Approval to Commence Development" and the applicant is required to seek a renewal thereafter to enable the continuance of the home occupation. During the review of the renewal process, assessment of number of clients per day, group session numbers, car parking, noise, vehicle movements, safety, resident amenity and compliance with Home Occupation requirements and Scheme requirements will be undertaken.

Footnote:

The following is not a condition but a note of advice to the applicant/owner:

(i) The applicant be advised that failure to comply with the above conditions of this approval or if the home occupation causes a nuisance or annoyance to owners or occupiers of the land in the neighbourhood, Council may revoke its approval of the home occupation.



- (ii) A fresh development (planning) approval application is to be made for Council's consideration at the expiry of the twelve (12) month temporary approval period should the applicant wish to continue the use;
- (iii) The applicant be advised that following receipt of planning approval the Town's Principal Environmental Health Officer is to be contacted to arrange for an inspection of the premises (telephone 9339 9315).
- (iv) This decision does not include acknowledgement or approval of any unauthorised development which may be on the site;
- (v) A copy of the approved plans as stamped by Council are attached and the use is to conform with the approved plans (9 August 2019) unless otherwise approved by Council; and
- (vi) Under the Environmental Protection (Noise) Regulations 1997, the noise from an air-conditioner must meet assigned allowable noise levels at all times. The Environmental Protection Act 1986 sets penalties for non-compliance with the Regulations and the installer of a noisy air-conditioner can face penalties of up to \$5,000 under Section 80 of the Act. Refer to Department of Environmental Protection document—"An Installers Guide to Air Conditioner Noise".

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NO. 67 (LOT 328) KING STREET – P002/19- HOME OCCUPATION RENEWAL: CHILD AND ADULT ART, MEDITATION AND MASSAGE SERVICES – CATEGORY B





Town of East Fremantle - MHI Review 2015

PLACE RECORD FORM



PRECINCT	Plympton
ADDRESS	67 King Street
PROPERTY NAME	N/A
LOT NO	Lot 328
PLACE TYPE	Residence
CONSTRUCTION DATE	C 1910
ARCHITECTURAL STYLE	Federation Bungalow
USE/S	Original Use: Residence/ Current Use: Residence
STATE REGISTER	N/A
OTHER LISTINGS	N/A
MANAGEMENT CATEGORY	Category B
PHYSICAL DESCRIPTION	No 67 King Street is a single storey cottage constructed in timber framing and rusticated weatherboard cladding with an 'M' format corrugated iron roof. It is a simple expression of the Federation Bungalow style with later modifications. The front elevation is symmetrically planned with a central door and hopper light flanked by sidelights and double hung sash windows. The facade features a full width bullnosed verandah supported on timber posts.
	There are additions to the rear.
	The place is consistent with the pattern of development in Plympton and

	plays an important role in the pattern of development of a working class suburb.
HISTORICAL NOTES	Plympton is a cohesive precinct where most of the places were constructed in the late nineteenth century and the first quarter of the twentieth century. It is comprised primarily of homes for workers and their families with a high concentration of small lots with timber, brick and stone cottages.
OWNERS	Unknown
HISTORIC THEME	Demographic Settlements - Residential Subdivision
CONSTRUCTION MATERIALS	Walls - Timber frame and rusticated weatherboard cladding
	Roof - Corrugated roof sheeting
PHYSICAL SETTING	The residence is situated on a slightly sloping site with a brick pier and timber picket fence at the lot boundary.
STATEMENT OF SIGNIFICANCE	No 67 King Street is a single storey house constructed in timber framing and rusticated weatherboard cladding with a corrugated iron roof. The place has historic and aesthetic value with its contribution to Plympton's high concentration of worker's cottages and associated buildings. It contributes to the local community's sense of place.
	The place has some heritage value for its intrinsic aesthetic value as a Federation Bungalow and it retains a moderate degree of authenticity and a high degree of integrity.
	The additions to the rear have no significance.
AESTHETIC SIGNIFICANCE	No 67 King Street has considerable aesthetic value as a typical Federation Bungalow. It retains all the characteristics of the period with some loss of detail.
HISTORIC SIGNIFICANCE	No 67 King Street has some historic value. It was part of the suburban residential development associated with the expansion of East Fremantle during the Goldrush period of the 1880s and 1890s.
SCIENTIFIC SIGNIFICANCE	N/A
SOCIAL SIGNIFICANCE	No 67 King Street has some social value. It is associated with a significant area of worker's cottages which contributes to the community's sense of place.
RARITY	No 67 King Street is not rare in the immediate context but Plympton has rarity value as a working class suburb.
CONDITION	No 67 King Street is in good condition.
INTEGRITY	No 67 King Street retains a high degree of integrity.
AUTHENTICITY	No 67 King Street retains a moderate degree of authenticity.
MAIN SOURCES	

ATTACHMENT 4



25/07/19

67 King Street

East Fremantle WA 6158

To Whom It May Concern – East Fremantle Council

This cover letter is to accompany an occupancy application for First Breath Art and Wellbeing to deliver services from the residence of 67 King Street, East Fremantle.

First Breath Art and Wellbeing was founded by **Exercise**. She is a myotherapist, coach, healer, artist and child and adult mindfulness and meditation teacher. The applicant has experience in the industry for over 30 years delivering community based Early Childhood programs for Fremantle Hospital, Fremantle and Cockburn Councils as well as delivering wellbeing services in the private medical sector.

Her passion is community focused and she develops programs that bring women and their families together to learn skills to better manage our very fast daily lives.

First Breath Art and Wellbeing is a successful owner operated business that creates a space that helps members of the community to deeply relax and de-stress. Whether that is with massage, healing, balancing, coaching, visualisation, relaxation and meditation, or playful and mindful art dives.

First Breath currently provides the following services within the local community:

- o Pregnancy and Baby Massage
- o Remedial and Relaxation Massage
- o Wellbeing Groups and Classes
 - Adult Meditation Classes at East Fremantle Primary School
 - Children's Mindfulness and Art Program's for East Fremantle Primary School children
 - Little Buddha's (girls years 1 6)
 - Dreaming Dragon's (boys years 1-6)
- First Breath Community Fairy Garden Verge Program (over 30 gardens now in Plympton Ward)
 PLANNING APPLICATION

-.9 AUG 2019

RECEIVE

P002-19

32

ATTACHMENT 4



The majority of First Breath Wellbeing services are run during business hours with some individual services flowing into Saturday morning up until lunch time. All massage services are provided to local women and their families, in a one to one treatment environment and children's mindfulness classes start with Karen collecting the children from EFPS and walking them to her residence for an afternoon of art, meditation, conversation, fun and games. Parents can often be seen walking to Karen's to collect their children at the end of each class.

The residence, 67 King Street, has capacity to accommodate up to four cars - two off street car parks in the residential driveway and two further vehicles could park at the front of the house.

Please find attached the application for owner business occupation at said residence.

Kind regards





11.2 Walter Street No 3 (Lot 1) Change of roof from terracotta tiles to zincalume

Owner	Mark Baldwin		
Applicant	Mark Baldwin		
File ref	P070/19; WAL3		
Prepared by	James Bannerman Planning Officer		
Supervised by	Andrew Malone, Executive Manager Regulatory Services		
Meeting date	1 October 2019		
Voting requirements	Simple Majority		
Documents tabled	Nil		
Attachments	1. Location plan		
	2. Site Photographs		
	3. Place Record Form		

2. Plans date stamped 29 August 2019

Purpose

This report considers an application for a change of roof from a clay tile roof to a zincalume roof at No 3 (Lot 1) Walter Street.

Executive Summary

The applicant is seeking Council approval to change the roof materials from terracotta tiles to zincalume sheeting at the subject site. The site is currently zoned residential and is a Category B heritage listed property. In accordance with Local Planning Scheme No 3 development applications involving heritage listed properties must be referred to Council for approval.

Although this might appear to be a minor matter the change in roof materials is a significant issue as it can change the character and appearance of buildings and have a detrimental impact on the heritage nature of the property.

At this point without further heritage and historical details relating to the roof the proposed change in roofing materials cannot be supported and must be refused.

Background

Zoning: Residential Use R17.5 Site area: 483m²

Previous Decisions of Council and/or History of an Issue or Site

- WAPC approval granted for survey strata subdivision of original parent lot into 2 lots front and battle-axe rear lot- this lot is the front lot with the original dwelling 25 March 2004
- Unauthorised works parapet wall on north side of property Council letter to owner 2 April 2008
- P54/08 planning approval for a bedroom and storeroom issued issued 20 May 2008
- P50/08 planning approval enclosing carport and construction of parapet wall issued 17 June 2008
- Fence had been built without approval across easement for the rear laneway Council letter to owner 8 December 2011
- P51/12 retrospective planning approval for front fence issued 15 May 2012
- Property included on Municipal Heritage Inventory and the Heritage List 20 October 2015



Consultation

<u>Advertising</u>

The proposal received sign-off from both of the owners of the neighbouring strata property behind the subject site (3A Walter Street). Both owners are required to sign off on the application.

<u>Community Design Advisory Committee (CDAC)</u> This application was not referred to CDAC.

Statutory Environment

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

Policy Implications

Town of East Fremantle Residential Design Guidelines 2016 (as amended)

Financial Implications

Nil

Strategic Implications

The Town of East Fremantle Strategic Community Plan 2017 – 2027 states as follows:

<u>Built Environment</u>

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
 - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
 - *3.1.2 Plan for a mix of inclusive diversified housing options.*
- 3.2 Maintaining and enhancing the Town's character.
 - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
 - 3.3.1 Continue to improve asset management practices.
 - 3.3.2 Optimal management of assets within resource capabilities.
 - 3.3.3 Plan and advocate for improved access and connectivity.

Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
 - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
 - 4.1.2 Plan for improved streetscapes parks and reserves.

4.2 Enhance environmental values and sustainable natural resource use.

- 4.2.1 Reduce waste through sustainable waste management practices.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.



4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

Risk Implications

Risk	Risk Likelihood (based on history & with existing controls)	Risk Impact / Consequence	Risk Rating (Prior to Treatment or Control)	Principal Risk Theme	Risk Action Plan (Controls or Treatment proposed)
That Council does not approve the proposed development	Possible (3)	Moderate (3)	Moderate (5-9)	COMPLIANCE Short term non- compliance but with significant regulatory requirements imposed	Accept Officer Recommendation

Risk Matrix

Consequence	•	Insignificant	Minor	Moderate	Major	Extreme
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Moderate (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Moderate (6)	Moderate (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Moderate (6)	Moderate (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Moderate (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating is provided below. Any items with a risk rating over 16 will be added to the Risk Register, and any item with a risk rating over 16 will require a specific risk treatment plan to be developed.

Risk Rating	9
Does this item need to be added to the Town's Risk Register	No
Is a Risk Treatment Plan Required	No

Site Inspection

A site inspection was undertaken.



Comment

Statutory Assessment

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Residential Design Guidelines.

The applicant is seeking approval for a change of roof type at the subject site. The site is currently within a residential zone in Richmond Precinct. The site previously gained approval for survey strata subdivision in 2003. The applicant does not reside at the premises which is rented. The applicant has indicated that he is having difficulty renting the property as the roof is leaking and causing mould issues within the dwelling. He has also indicated that the roof pitch is not conducive to tiles.

<u>Heritage</u>

The property is heritage listed and is included in both the Town's heritage list and municipal heritage inventory. It is listed as a Category B property. The change in roof materials would have an impact on the heritage characteristics of the dwelling. A search of the archives undertaken by the reporting officer discovered plans from 3 September 1959 that showed that the roof material was terracotta tiles at the time. There is no evidence available, nor can the applicant provide any further evidence that suggests that the roof was an alternative to tiles.

It has to be noted that the proposed development is not in keeping with the existing heritage nature of properties within East Fremantle. Property ownership entails responsibilities including repairs and maintenance. Unfortunately, the decisions of investors may clash with the heritage requirements of local governments and the communities that wish to preserve the heritage features of properties. Despite the fact that repairs to heritage properties may be expensive all development should adhere with the local planning framework. In this case there is a requirement for development to occur such that the roof materials are replaced like for like. The proposed change in roof material is not considered acceptable and if permitted would substantially alter the heritage qualities of the dwelling.

However, noting the above the applicant has detailed the poor condition of the tiles and indicated that replacement tiles will be distinguishable from the existing tiled roof. Whilst the dwelling is not a Californian bungalow which have tiles as a distinct design characteristic, tiles were used on many dwellings as roofing. In the absence of any further evidence the Town has to assume tiles were the original material.

Orderly and Proper Planning

The Residential Design Guidelines acceptable development provisions states in Clause 3.7.9.3 A2.3 that existing roof material is retained or replaced as required and Clause 3.7.9.3 A4.1 requires that materials for alterations should match the materials of the original dwelling. The performance criteria Clause 3.7.9.3 P1 states that where original materials require replacement, the policy of replacing like for like should be applied. A change in roof materials is clearly not "like for like".

The proposed development conflicts with a number of aims and objectives of Local Planning Scheme No 3. In particular Clause 1.6 (b); To enhance the character and amenity of the Town and to promote a sense of place and community identity within each of the precincts of the Town and Clause 4.2; To safeguard and enhance the amenity of residential areas and ensure that new housing development is sympathetic with the character and scale of the existing built form.

In addition the proposed development conflicts with the Deemed Provision Clause 67 of the Planning and Development Regulations sub-clauses:

(a) the aims and provisions of this Scheme



(b) the built heritage conservation of any place that is of cultural significance

- (m) the compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the likely effect of the height, bulk, scale, orientation and appearance of the development;
- (n) the amenity of the locality including the following (ii) the character of the locality; the impact of the development on the community as a whole notwithstanding the impact of the development on particular individuals;
- (zb) any other planning consideration the local government considers appropriate.

The proposed change in roof materials contradicts the intentions of each of the listed clauses and as such reinforces the view that the roof type should not be permitted to change.

Conclusion

The proposed change of roof materials from terracotta tiles to zincalume for the subject site is considered not acceptable in accordance with Clause 3.7.9.3 of the Town's Residential Design Guidelines and as such it is recommended that Council do not support the proposed development.

Whilst administration is recommending refusal of the application zincalume is widely utilised in the area. A zincalume roof would impact on the original heritage integrity of the dwelling, however, due to existing additions and alterations, that integrity is partially compromised should Council not support the Officer's recommendation, in this instance a zincalume roof would not significantly impact on the streetscape or wider character of the area, therefore the administration could support an alternative resolution to support an alternative resolution if proposed

11.2 OFFICER RECOMMENDATION:

That development approval is refused for a replacement roof of tiles to zincalume at No. 3 (Lot 1) Walter Road, East Fremantle, in accordance with the plans date stamped received 29 August 2019 for the following reasons;

- (1) The proposed development does not comply with the orderly and proper planning of the area;
- (2) The proposed development does not comply with the following requirements of the Local Planning Scheme No 3:
 - (a) The proposed development conflicts with Clause 1.6b Aims of the Scheme;
 - To enhance the character and amenity of the Town and to promote a sense of place and community identity within each of the precincts of the Town
 - (b) The proposed development conflicts with Clause 4.2 Objectives of the Zones- Residential Objectives;
 - To safeguard and enhance the amenity of residential areas and ensure that new housing development is sympathetic with the character and scale of the existing built form;
 - (c) The proposed development conflicts with the provisions of the Town of East Fremantle Local Planning Scheme No 3 Deemed Provision Clause 67 because it is incompatible with subclauses:

(a) the aims and provisions of this Scheme

(b) the built heritage conservation of any place that is of cultural significance

(m) the compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the likely effect of the height, bulk, scale, orientation and appearance of the development;

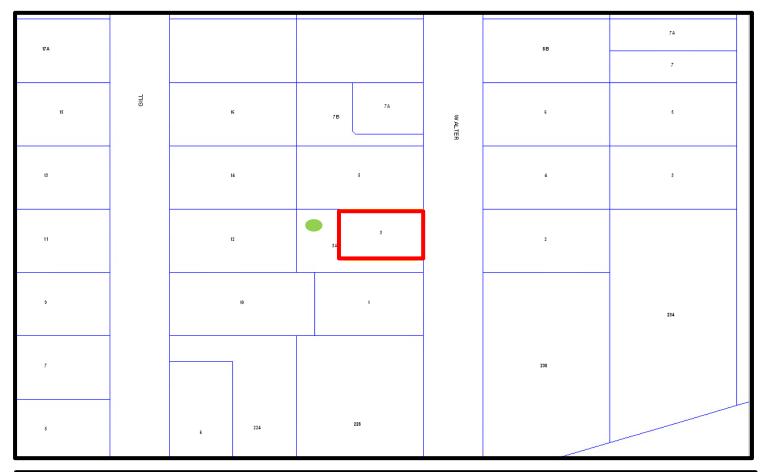
(n) the amenity of the locality including the following - (ii) the character of the locality;



the impact of the development on the community as a whole notwithstanding the impact of the development on particular individuals; (zb) any other planning consideration the local government considers appropriate.

(3) The proposed development does not comply with the requirements of Clause 3.7.9.3 of the Residential Design Guidelines.

NO. 3 (LOT 1) WALTER STREET – P070/19 – RE-ROOFING – CATEGORY B









Town of East Fremantle - MHI Review 2015

PLACE RECORD FORM



PRECINCT	Richmond
ADDRESS	3 Walter Street
PROPERTY NAME	N/A
LOT NO	Lot 1
PLACE TYPE	Residence
CONSTRUCTION DATE	C 1923
ARCHITECTURAL STYLE	Inter-War Bungalow
USE/S	Original Use: Residence/ Current Use: Residence
STATE REGISTER	N/A
OTHER LISTINGS	N/A
MANAGEMENT CATEGORY	Category B
PHYSICAL DESCRIPTION	No 3 Walter Street is a single storey house constructed in limestone, brick and rendered brick house with a hipped and gable tiled roof. It is a fine expression of the Inter-War Bungalow style. It is asymmetrically composed with a thrust gable bay and a part width return hip roofed verandah. The verandah is supported on timber posts. A vertical timber balustrade spans between the posts. The gable bay features rough cast render detailing and a set of casement windows under a sunhood. The entry door is located on the south elevation under the return verandah. The roof is enriched by ram's horn finials. The place sits on limestone foundations.

The place retains its form and most of its details. There are additions to the rear and side of the house. A garage has been added to the north.

The place is consistent with the building pattern in the Precinct. The place plays an important role in the pattern of development of a middle class suburb.

HISTORICAL NOTES In September 1883 Stephen Henry Parker and James Morrison of Perth commenced subdivision of 65 acres of land to the north of Canning Road. The subdivision occurred at Swan Locations 63, 176, 219 and the south western portion of Swan Location 306. The subdivision included Preston Point Road, Alcester Gardens, Wolsely Gardens, Victoria Road, Alexandra Road, Parry Avenue, and Salvado Avenue.

> The Richmond Precinct was owned by Walter Easton and was named after the town of Richmond where Easton lived in England. In 1901 Easton's sons subdivided Windsor Estate. New streets to the subdivision of the Windsor Estate were named after various members of the Easton family; Walter, Gill, Stratford and Morgan (later Osborne Road).

> Initially lot sizes were generous but sold at a slow rate. The initial development of the Richmond Precinct occurred at Canning Highway and Preston Point Road. Substantial residences were developed on these streets giving precedence to the future development of Richmond. The distinct architecture of Canning Highway and Preston Point Road distinguish Richmond from the surrounding area.

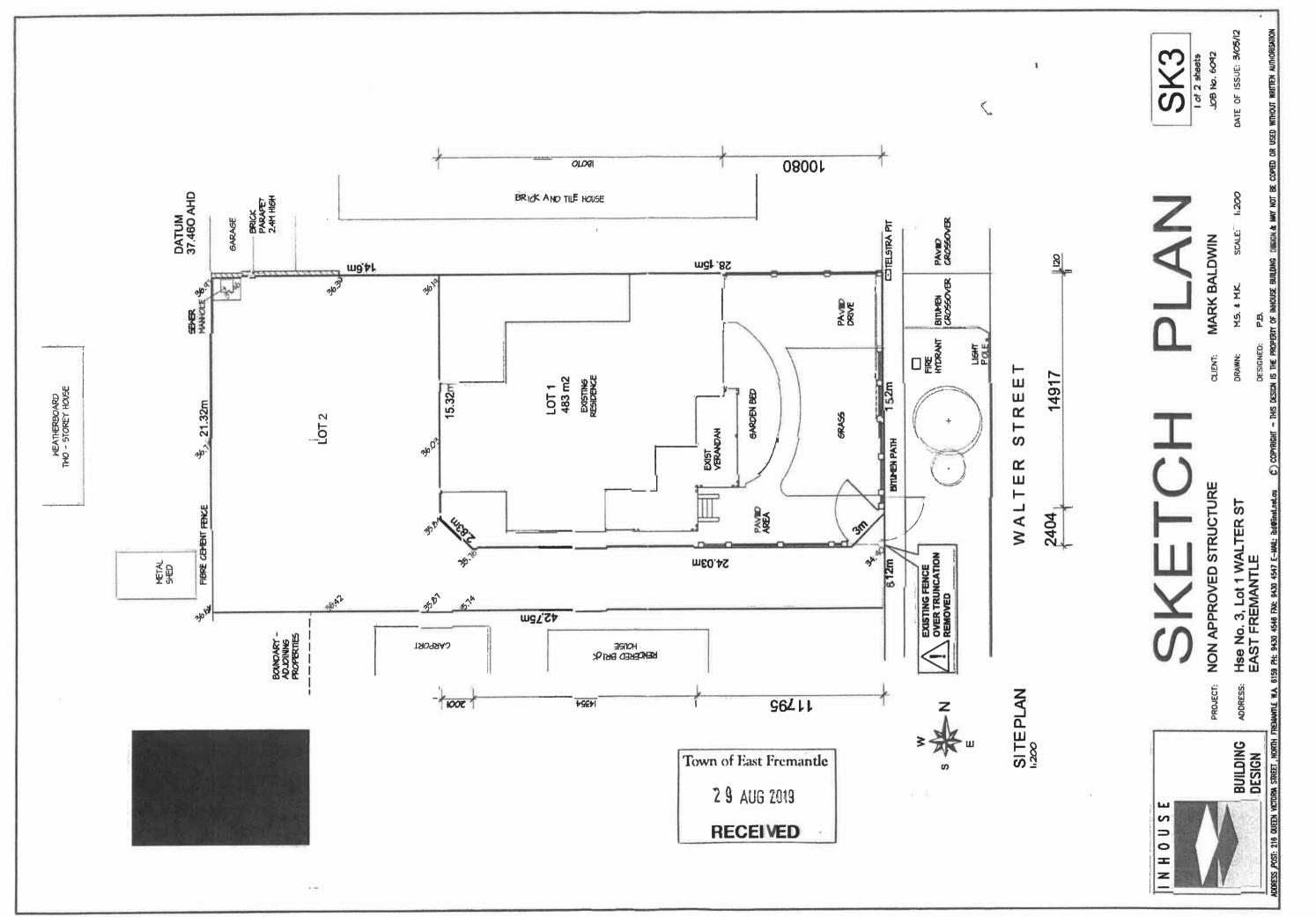
By 1913 there were approximately 40 residences in the area between Preston Point Road and Alexandra Road. Osborne Road, Windsor Road and Gill Street had several buildings apiece by 1913. By 1931 approximately half the lots were developed. In 1921 Richmond Primary School was developed between Windsor and Osborne Road and several Inter-War residences were developed in the immediate area. In the 1930s the Workers' Homes' Board developed a number of weatherboard, asbestos, brick and tiled residences. Inter-War style front porches were preferred over Federation style full width verandahs.

Redevelopments have occurred throughout the Richmond Precinct. Large lot sizes have allowed Richmond to be subject to the redevelopment of group and multiple housing. However, significant clusters of heritage dwellings remain throughout.

OWNERS	Unknown		
HISTORIC THEME	Demographic Settlements - Residential Subdivision		
CONSTRUCTION	Walls – Limestone, brick and rendered brick		
MATERIALS	Roof – Tiles		
PHYSICAL SETTING	The residence is situated on a gently sloping site with a brick wall and steel palisade fence on the lot boundary.		
STATEMENT OF SIGNIFICANCE	No 3 Walter Street is a single storey house constructed in brick and rendered brick with a tiled roof. It has historic and aesthetic value for its contribution to Richmond's high concentration of predominantly Federation and Inter-War period houses and associated buildings. The place contributes to the local community's sense of place.		
	The place has considerable aesthetic value as an Inter-War Bungalow. The place retains a moderate to high degree of authenticity and a high degree of integrity.		
	The garage and additions have no significance.		
AESTHETIC SIGNIFICANCE	No 3 Walter Street has considerable aesthetic value as an Inter-War Bungalow. It retains most of the characteristic features of a dwelling of		

Page 2 of 3

	the type and period.
HISTORIC SIGNIFICANCE	No 3 Walter Street has some historic value. It was part of the suburban residential development associated with the expansion of East Fremantle and the subdivision of Walter Easton's Estate from 1901.
SCIENTIFIC SIGNIFICANCE	N/A
SOCIAL SIGNIFICANCE	No 3 Walter Street has some social value. It is associated with a significant area of middle class Federation and Inter-War period development which contributes to the community's sense of place.
RARITY	No 3 Walter Street is not rare in the immediate context but Richmond has rarity value as a cohesive middle class suburb.
CONDITION	No 3 Walter Street is in good condition.
INTEGRITY	No 3 Walter Street retains a high degree of integrity.
AUTHENTICITY	No 3 Walter Street retains a moderate to high degree of authenticity.
MAIN SOURCES	



47



11.3 Gill Street No 34 (Lot 33) Proposed carport

Owner	Patrick Matthews		
Applicant	John Chisholm Design		
File ref	P057/19; GIL34		
Prepared by	James Bannerman Planning Officer		
Supervised by	Andrew Malone, Executive Manager Regulatory Services		
Meeting date	1 October 2019		
Voting requirements	Simple Majority		
Documents tabled	Nil		
Attachments	1. Location plan		
	2. Site Photographs		
	3. Place Record Form		

4. Plans date stamped 22 August 2019

Purpose

This report considers a planning application for a proposed carport to an existing dwelling at No 34 (Lot 33) Gill Street, East Fremantle.

Executive Summary

The applicant is seeking Council approval for a proposed carport to an existing dwelling with the following variations to the Residential Design Code and the Residential Design Guidelines;

- (i) Lot boundary setbacks on northern side of the dwelling a wall is proposed that is on the boundary where a 1m setback is required;
- (ii) Roof pitch- 28 to 36 degrees required, 25 degrees provided; and
- (iii) Carport width maximum of 30% of lot frontage required, more than 30% provided

It is considered that the above variations can be supported subject to conditions of planning approval being imposed.

Background

Zoning: Residential R17.5 Site area: 911m²

<u>Previous Decisions of Council and/or History of an Issue or Site</u> Nil

Consultation

Advertising

The application was advertised to surrounding land owners 4 July to 19 July 2019. No submissions were received.

Community Design Advisory Committee (CDAC)

The application was referred to CDAC. The Committee made the following recommendations; (a) The overall built form merits;

- The Committee noted that the carport should be setback 1.2m behind the building line to comply with Council Policy.
- The Committee comment that the width and length of the carport is excessive.



- (b) The quality of architectural design including its impact upon the heritage significance of the place and its relationship to adjoining development.
 - The Committee comment that the faux heritage design elements particularly the Dutch gable are not supported and should be removed.
- (c) The relationship with and impact on the broader public realm and streetscape;
 - The Committee noted there should be a clear distinction between the carport and the house, commenting that the eaves continuing between the carport to the dwelling are not supported. The Committee reiterated the carport to be setback 1.2 metres from the building line of the dwelling.
- (d) The impact on the character of the precinct, including its impact upon heritage structures, significant natural features and landmarks;
 - The Committee criticised the carport as having a negative impact to the heritage character of the dwelling.
- (e) The extent to which the proposal is designed to be resource efficient, climatically appropriate, responsive to climate change and a contribution to environmental sustainability;
 - No comment.
- (f) The demonstration of other qualities of best practice urban design including "Crime Prevention" Through Environmental Design performance, protection of important view corridors and lively civic places;
 - No comment.

Officer Comment

Following discussions with the applicant and the advice of CDAC the proposed design was modified to remove the Dutch gable from the roof and increase the setback of the carport to more than 1.2m from the front of the building. These modifications significantly lessen the dominance of the carport on the house and the streetscape.

External Consultation Nil

Statutory Environment Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

Policy Implications *Town of East Fremantle Residential Design Guidelines 2016 (as amended)*

Financial Implications Nil



Strategic Implications

The Town of East Fremantle Strategic Community Plan 2017 – 2027 states as follows:

<u>Built Environment</u>

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
 - 3.1.2 Plan for a mix of inclusive diversified housing options.
- 3.2 Maintaining and enhancing the Town's character.
 - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
 - 3.3.1 Continue to improve asset management practices.
 - 3.3.2 Optimal management of assets within resource capabilities.
 - 3.3.3 Plan and advocate for improved access and connectivity.

Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
 - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
 - 4.1.2 Plan for improved streetscapes parks and reserves.
- 4.2 Enhance environmental values and sustainable natural resource use.
 - 4.2.1 Reduce waste through sustainable waste management practices.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

Risk Implications

Risk	Risk Likelihood (based on history & with existing controls)	Risk Impact / Consequence	Risk Rating (Prior to Treatment or Control)	Principal Risk Theme	Risk Action Plan (Controls or Treatment proposed)
That Council does not approve the proposed development	Unlikely (2)	Minor (2)	Low (1-4)	COMPLIANCE Minor regulatory or statutory impact	Accept Officer Recommendation



Consequence		Insignificant	Minor	Moderate	Major	Extreme
Likelihood		1	2	3	4	5
Almost Certain	5	Moderate (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Moderate (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Moderate (6)	Moderate (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Moderate (6)	Moderate (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Moderate (5)

Risk Matrix

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating is provided below. Any items with a risk rating over 16 will be added to the Risk Register, and any item with a risk rating over 16 will require a specific risk treatment plan to be developed.

Risk Rating	4
Does this item need to be added to the Town's Risk Register	No
Is a Risk Treatment Plan Required	No

Site Inspection

A site inspection was undertaken.

Comment

Statutory Assessment

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Code. A summary of the assessment is provided in the following tables.

Legend (refer to tables below)	
А	Acceptable
D	Discretionary
N/A	Not Applicable

Residential Design Codes Assessment

Design Element	Required	Proposed	Status				
Street Front Setback	-	-	N/A				
Secondary Street Setback	-	-	N/A				
Lot boundary setbacks	Lot boundary setbacks						
North carport wall	1m	0m	D				
Open Space	55%	65%	А				
Wall height	6m	2.4m	А				
Roof height	9m	4.4m	А				



Setback of Carport	4.5m	10.4m	А
Car Parking	1-2 car bays	2 car bays	А
Site Works	Less than 0.5m	Less than 0.5m	N/A
Overshadowing	≤25%	-	N/A
Drainage	On-site	To be conditioned	А

Local Planning Policies Assessment

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	D
3.7.3 Development of Existing Buildings	D
3.7.4 Site Works	N/A
3.7.5 Demolition	N/A
3.7.6 Construction of New Buildings	N/A
3.7.7 Building Setbacks and Orientation	D
3.7.8 Roof Form and Pitch	D
3.7.9 Materials and Colours	А
3.7.10 Landscaping	N/A
3.7.11 Front Fences	N/A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	N/A
3.7.15.4.3.1 Fremantle Port Buffer Area	N/A
3.7.15.3.3 Garages and Carports	D

This development application proposes a new carport for an existing dwelling. The property is listed as Category B on the heritage list and heritage inventory. The proposed carport represents a minor change to the existing dwelling, as the carport (as amended) is considered to have minimal impact on the heritage dwelling and streetscape. Two variations are requested to the requirements of the Residential Design Guidelines and one variation is requested to the requirements of the Residential Design Codes. It is noted that following comments from CDAC and in discussion with the applicant, the design was amended to remove the gable that was located above the roof of the carport and increase the setback of the carport such that it is approximately 2m behind the front building line.

Lot boundary setbacks

A parapet wall is proposed to be constructed on the northern lot boundary that forms the end of the proposed carport. The Residential Design Codes requires a minimum setback of 1m in accordance with the deemed to comply requirements of clause 5.1.2 C3.1i. The parapet wall and the reduced setback can be supported in accordance with the design principles clause 5.1.2 P3.2 because;

- i. the building makes more effective use of the available land for enhanced privacy for the occupants,
- ii. reduces the impact of building bulk,
- iii. there is no impact on sunlight or ventilation,
- iv. minimises overlooking and loss of privacy, and
- v. does not have an adverse impact on the amenity of the adjoining property

The design of the carport utilises the space at the side of the dwelling, is located to the south so does not reduce sunlight to the northern property and is a solid wall so increases privacy between dwellings. For these reasons the reduced boundary setback is supported.



Roof Pitch

The carport has a roof pitch of 25 degrees which does not comply with the acceptable development provisions of the Residential Design Guidelines Clause 3.7.8.3 A4.1 that requires a roof pitch of between 28 and 36 degrees. However, the roof pitch of 25 degrees is an acceptable variation as the roof contributes positively and compliments the existing dwelling and is sympathetic to surrounding dwellings in accordance with Performance Criteria Clause 3.7.8.3 P1, P2, P3 and P4. For these reasons the roof pitch less than 28 degrees can be supported.

Carport Width and Front Setback

Carports are required to be no wider than 30% of the lot frontage in accordance with clause 3.7.15.3.3 A3ii of the Residential Design Guidelines. In this case the carport is 7.45m wide however, the design has been modified such that the useable carport opening has been reduced to 6.36m and a section 1.09m from the northern boundary has been setback an additional 1m although it still has a roof above. It has been kept fully open to the street front and a condition will be imposed requiring that the carport not be enclosed with garage doors.

The amended design has also been setback such that it is more than 1.2m from the front building line which reduces impact of the carport bulk on the rest of the dwelling and the streetscape.

The carport in its modified form can be supported on the basis that it complies with the desired development outcomes clause 3.7.15.3.2; it is compatible with the design of the dwelling, it does not dominate the dwelling from the street and materials will not detract from the streetscape.

Conclusion

Based on the assessment that has been completed for this development and the explanation provided in this report, the variations that have been proposed to the Residential Design Code and the Residential Development Guidelines are considered acceptable. The applicant has made modifications in response to comments from CDAC. The amendments to the original design have improved the streetscape outcomes and lessened the dominance of the carport on the existing heritage dwelling. As such it is recommended that the proposed development be supported subject to planning conditions.

11.3 OFFICER RECOMMENDATION:

That development approval is granted and Council exercises its discretion in regard to the following;

- (i) Clause 5.1.3 Residential Design Code Lot Boundary Setbacks 1m required, 0m provided;
- (ii) Clause 3.7.8.3 Residential Design Guidelines Roof Pitch 28 to 36 degrees required, 25 degrees provided;
- (iii) Clause 3.7.15.3.3 A3 ii. Residential Design Guidelines Carport width less than 30% of lot frontage required, more than 30% of lot frontage;

for a new carport at an existing dwelling at No. 34 (Lot 33) Gill Street, East Fremantle, in accordance with the plans date stamped received 22 August 2019, subject to the following conditions:

- (1) The carport is remain open at the front and rear and not to be enclosed with solid gates or garage doors.
- (2) The works are to be constructed in conformity with the drawings and written information accompanying the application for planning approval other than where varied in compliance with the conditions of this planning approval or with Council's further approval.



- (3) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit issued in compliance with the conditions of this planning approval unless otherwise amended by Council.
- (4) With regard to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received planning approval, without those changes being specifically marked for Council's attention.
- (5) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.
- (6) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (7) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (8) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (9) This approval does not relate to any other works or uses and if further works or a change of use is required then a development application will have to be submitted to the Town for consideration by Council.
- (10) This planning approval is to remain valid for a period of 24 months from date of this approval.

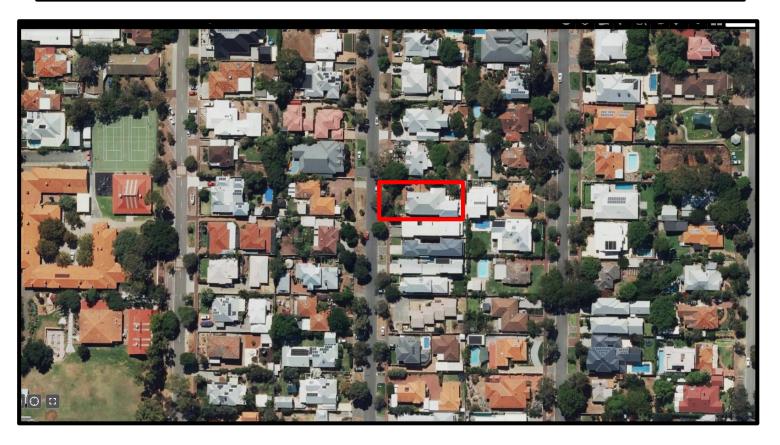
Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the Dividing Fences Act 1961.

NO. 34 (LOT 33) GILL STREET – P057/19 – CARPORT – CATEGORY B

45	39		40A	31		30
41	37A		38	23		28
42	55	Ê	56	27A		25
40	318	F	ы	25.4 25		24
38	31		32B 32A	23		22
368	23		38 E 30 38 A	21		29
34	27 B 27 A		28	19A	5	18 B
	27 A				W ALTER	18A





PLACE RECORD FORM



PRECINCT	Richmond
ADDRESS	34 Gill Street
PROPERTY NAME	N/A
LOT NO	Lot 33
PLACE TYPE	Residence
CONSTRUCTION DATE	C 1935
ARCHITECTURAL STYLE	Inter-War Porch
USE/S	Original Use: Residence/ Current Use: Residential
STATE REGISTER	N/A
OTHER LISTINGS	N/A
MANAGEMENT CATEGORY	Category B
PHYSICAL DESCRIPTION	No 34 Gill Street is a single storey house constructed in brick and rendered brick with a hipped and gable corrugated iron roof. It is a fine expression of the Inter-War Porch style. The front elevation is asymmetrically planned with a thrust gable bay and a hip roofed porch. A gable has been added to the south section of the porch. The porch is set proud of the house and is supported on masonry piers. The half-timbered gable bay features a set of casement windows under a sun hood. There is a central door flanked by side lights and casement windows. The lower walls are face brick and the upper walls rendered.
	The place retains its form and most of its details. There are additions to

Page 1 of 3

the rear.

The place is consistent with the building pattern in the Precinct. The place plays an important role in the pattern of development of a middle class suburb.

HISTORICAL NOTES In September 1883 Stephen Henry Parker and James Morrison of Perth commenced subdivision of 65 acres of land to the north of Canning Road. The subdivision occurred at Swan Locations 63, 176, 219 and the south western portion of Swan Location 306. The subdivision included Preston Point Road, Alcester Gardens, Wolsely Gardens, Victoria Road, Alexandra Road, Parry Avenue, and Salvado Avenue.

The Richmond Precinct was owned by Walter Easton and was named after the town of Richmond where Easton lived in England. In 1901 Easton's sons subdivided *Windsor Estate*. New streets to the subdivision of the *Windsor Estate* were named after various members of the Easton family; Walter, Gill, Stratford and Morgan (later Osborne Road).

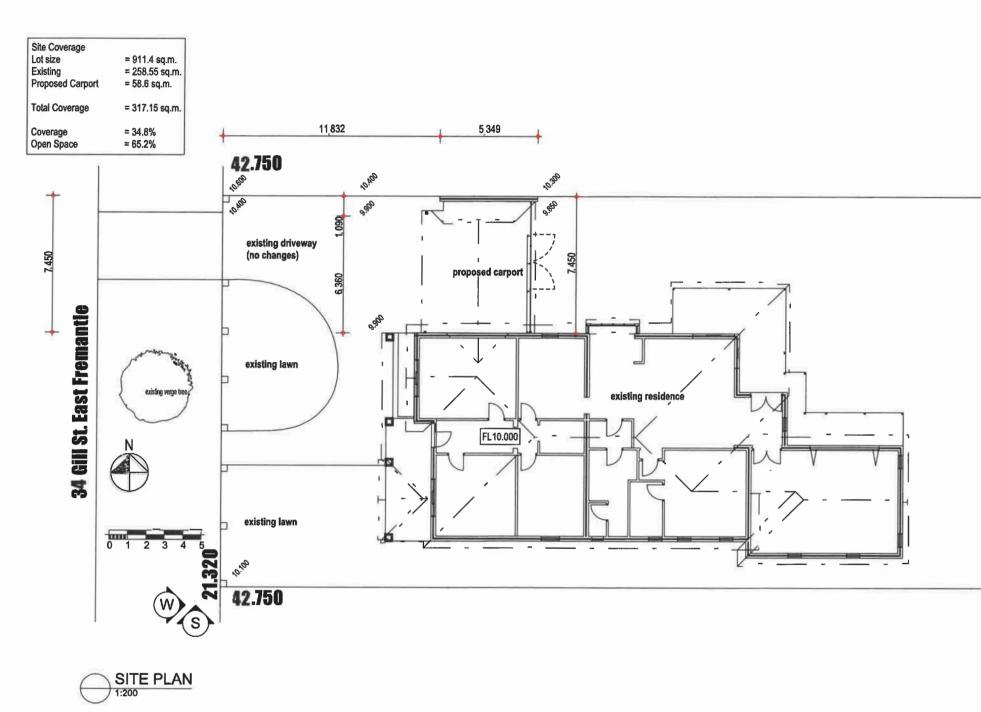
Initially lot sizes were generous but sold at a slow rate. The initial development of the Richmond Precinct occurred at Canning Highway and Preston Point Road. Substantial residences were developed on these streets giving precedence to the future development of Richmond. The distinct architecture of Canning Highway and Preston Point Road distinguish Richmond from the surrounding area.

By 1913 there were approximately 40 residences in the area between Preston Point Road and Alexandra Road. Osborne Road, Windsor Road and Gill Street had several buildings apiece by 1913. By 1931 approximately half the lots were developed. In 1921 Richmond Primary School was developed between Windsor and Osborne Road and several Inter-War residences were developed in the immediate area. In the 1930s the Workers Homes' Board developed a number of weatherboard, asbestos, brick and tiled residences. Inter-War style front porches were preferred over Federation style full width verandahs.

Redevelopments have occurred throughout the Richmond Precinct. Large lot sizes have allowed Richmond to be subject to the redevelopment of group and multiple housing. However, significant clusters of heritage dwellings remain throughout.

	gg				
OWNERS	Unknown				
HISTORIC THEME	Demographic Settlements - Residential Subdivision				
CONSTRUCTION	Nalls – Brick and rendered brick				
MATERIALS	Roof – Corrugated iron sheeting				
PHYSICAL SETTING	The residence is situated on a sloping site with a brick wall and steel palisade fence on the lot boundary.				
STATEMENT OF SIGNIFICANCE	No 34 Gill Street is a single storey house constructed in brick and rendered brick with a corrugated iron roof. It has historic and aesthetic value for its contribution to Woodside's high concentration of predominantly Federation and Inter-War period houses and associated buildings. The place contributes to the local community's sense of place.				
	The place has considerable aesthetic value as an Inter-War Porch style house. The place retains a moderate degree of authenticity and a high degree of integrity.				
	The additions to the rear have no significance.				
AESTHETIC SIGNIFICANCE	No 34 Gill Street has considerable aesthetic value as an Inter-War Porch style house. It retains most of the characteristic features of a dwelling of the type and period.				

HISTORIC SIGNIFICANCE	No 34 Gill Street has some historic value. It was part of the suburban residential development associated with the expansion of East Fremantle and the subdivision of Walter Easton's Estate from 1901.
SCIENTIFIC SIGNIFICANCE	N/A
SOCIAL SIGNIFICANCE	No 34 Gill Street has some social value. It is associated with a significant area of middle class Federation and Inter-War period development which contributes to the community's sense of place.
RARITY	No 34 Gill Street is not rare in the immediate context but Richmond has rarity value as a cohesive middle class suburb.
CONDITION	No 34 Gill Street is in good condition.
INTEGRITY	No 34 Gill Street retains a high degree of integrity.
AUTHENTICITY	No 34 Gill Street retains a moderate degree of authenticity.
MAIN SOURCES	



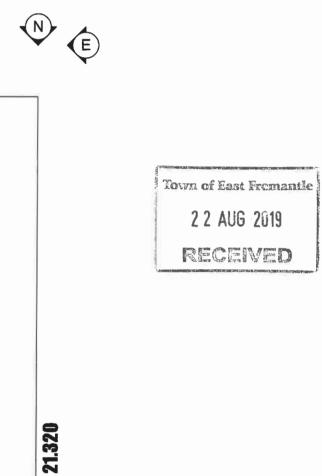


ATTACHMENT 4

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22/08



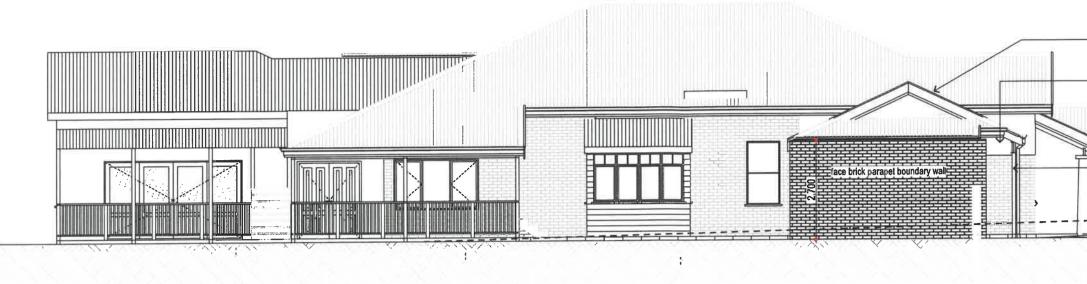
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1907	Dwg No.: A101	Rev
The builder must verify all before commencing any to	dimensions on site work or sho, dw, s.	
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iohn chisholm design BUILDING DESIGN & VISUALISATION t. 9339 2999 m. 0408 833 399 c Copyright jc@jonchisholm.com	NATIONAL ASSOCIATION BUILDING SOCIATION NC NC NATIONAL Project Carport 34 Gill St. East Fremantle	Elevations	1 issued for planning REV. AMENDMENT	25/6/2019 DATE	
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ATTACHMENT 4

2019

F:\Projects\1907 Patrick & Monica Matthews\dwg\34 gill st sketch 4.pln

parapet boundary wall set back 800 (east) of column, reducing parapet boundary wall length to 5350 carport column set back from boundary 1090mm existing ground level @ boundary FL 10000 (0mm)

÷.



Date: 22/08/2019			
Job No: 1907	Dwg No.: A301	Rev 1	
The builder must verify all dimensions on site before commencing any work or shop dwgs.			









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- 12. REPORTS OF OFFICERS (COUNCIL DECISION) Nil.
- 13. MATTERS BEHIND CLOSED DOORS Nil.
- 14. CLOSURE OF MEETING