

# **MINUTES**

# Town Planning Committee Tuesday 6 April 2021 at 6.30pm

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MINUTES OF THE ORDINARY MEETING OF THE TOWN PLANNING COMMITTEE HELD IN THE COUNCIL CHAMBER, 135 CANNING HIGHWAY, EAST FREMANTLE ON TUESDAY 6 APRIL 2021.

#### 1. **DECLARATION OF OPENING OF MEETING/ANNOUNCEMENTS OF VISITORS**

Presiding member opened the meeting at 6.30pm and welcomed members of the gallery.

#### 2. **ACKNOWLEDGEMENT OF COUNTRY**

"On behalf of the Council I would like to acknowledge the Whadjuk Nyoongar people as the traditional custodians of the land on which this meeting is taking place and pay my respects to Elders past and present."

#### **ANNOUNCEMENT TO GALLERY**

"Members of the gallery are advised that no Committee decision from tonight's meeting will be communicated or implemented until 12 noon on the first clear working day after this meeting".

#### 3. **RECORD OF ATTENDANCE**

#### 3.1 **Attendance**

The following members were in attendance:

Cr C Collinson **Presiding Member** 

Mayor J O'Neill Cr J Harrington

Cr A Natale

Cr D Nardi

Cr A Watkins

The following staff were in attendance:

**Executive Manager Regulatory Services** A Malone

K Culkin Minute Secretary

There were 9 members of the public in attendance.

#### 3.2 **Apologies**

Nil

#### 3.3 Leave of Absence

Nil

#### 4. **MEMORANDUM OF OUTSTANDING BUSINESS**

Nil

#### 5. **DISCLOSURES OF INTEREST**

#### 5.1 Financial

Nil

#### 5.2 **Proximity**

Nil



5.3 Impartiality

Nil

- 6. PUBLIC QUESTION TIME
- 6.1 Responses to previous questions from members of the public taken on notice

Ni

6.2 Public Question Time

Nil

- 7. PRESENTATIONS/DEPUTATIONS
- 7.1 Presentations

Nil

7.2 Deputations

Nil

- 8. CONFIRMATION OF MINUTES OF PREVIOUS MEETING
- 8.1 Town Planning Committee (2 March 2021)

### **8.1 OFFICER RECOMMENDATION**

Moved Mayor O'Neill, seconded Cr Natale

That the minutes of the Town Planning Committee meeting held on 2 March 2021 be confirmed as a true and correct record of proceedings.

(CARRIED UNANIMOUSLY)

9. ANNOUNCEMENTS BY THE PRESIDING MEMBER

Ni

10. REPORTS OF COMMITTEES

Nil



#### 11. REPORTS OF OFFICERS (COMMITTEE DELEGATION)

#### PROCEDURAL MOTION

Moved Cr Nardi, seconded Cr Natale

That the order of business be changed to allow members of the gallery to speak to specific planning applications.

(CARRIED UNANIMOUSLY)

#### 11.2 Hubble Street No.93 (Lot 172) - Proposed alterations and additions to existing dwelling

Owner Greg Mithen & Julie Monument

**Applicant** John Chisholm

File ref P10/21

**Prepared by** James Bannerman, Planning Officer

Supervised by Andrew Malone, Executive Manager Regulatory Services

Meeting date6 April 2021Voting requirementsSimple Majority

Documents tabled Nil

Attachments 1. Location plan and advertising

2. Site photos

Place record form

Plans date stamped 17 March 2021
 Community engagement checklist

#### **Purpose**

The purpose of this report is for Council to consider a development application for proposed alterations and additions to an existing dwelling at No. 93 (Lot 172) Hubble Street, East Fremantle.

#### **Executive Summary**

This development application proposes alterations and additions to an existing Category B heritage dwelling. The dwelling has sat vacant and dilapidated for a considerable number of years and the proposed development is a welcome proposal to restore the dwelling. The existing dwelling is to be significantly renovated and extended, resulting in the retention of a heritage listed dwelling, a vast improvement to the streetscape and the removal of asbestos from the site.

The applicant is seeking Council approval for the following variations to the Residential Design Codes and the Residential Design Guidelines:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Southern Wall Ground Floor 1.5m required, 1.4m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Ground Floor Ancillary dwelling 1m required, 0m provided;
- (iii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Upper Storey Ancillary dwelling 1.1m required, 0m provided;
- (iv) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Upper Storey -4.5m required, 2.92m provided;



- (v) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Southern Wall Upper Storey 1.5m required, 1.4m provided;
- (vi) Clause 3.7.8.3 Residential Design Guidelines Roof Pitch 28 to 36 degrees required, 5 degrees provided; and
- (vii) Clause 5.5.1 Residential Design Codes Ancillary Dwelling Plot Ratio 70m² plot ratio maximum required, 71m² provided.

It is considered that the above variations can be supported subject to conditions of development approval being imposed.

#### **Background**

Zoning: Residential R20 Site area: 508m<sup>2</sup> Heritage: Category B

#### Previous Decisions of Council and/or History of an Issue or Site

DA P112/13 – Storage and laundry – approved 17 December 2016. DA P113/13 - Restoration works – approved 17 December 2015.

#### Consultation

#### Advertising

The application was advertised to surrounding landowners from 24 February to 11 March 2021.

#### Community Design Advisory Committee (CDAC)

The application was referred to CDAC members. No comments were received.

#### **External Consultation**

Nil

#### **Statutory Environment**

Planning and Development Act, 2005
Residential Design Codes of WA
Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3) – Heritage List

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended) Local Heritage Survey — Category B Fremantle Port Buffer Zone Area 2

### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.



- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

#### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

A site inspection was undertaken.

#### Comment

#### **Statutory Assessment**

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes.

A summary of the assessment is provided in the following tables.

Legend	
(refer to tables below)	
Α	Acceptable
D	Discretionary
N/A	Not Applicable

### Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback			N/A
Secondary Street Setback			N/A
Lot Boundary Setbacks			



Southern wall - main dwelling -	1.5m	1.4m	D
ground floor			
Western wall – ancillary dwelling	1.1m	1.2m	Α
Northern wall – ancillary dwelling –	1m	0m	D
ground floor			
Northern wall – ancillary dwelling –	1.1m	0m	D
upper storey			
Northern wall - main dwelling -	4.5m	2.92m	D
ground floor			
Southern wall - main dwelling -	1.5m	1.4m	D
upper storey			
Northern wall – main dwelling –	1.5m	2.92m	Α
upper storey			
Carport - northern wall	0m	0m	Α
Open Space	50%	59.9%	Α
Wall height	6m	5.8m	Α
Roof height	9m	8.051m	Α
Front Setback of Carport	>1.2m from building line	>1.2m from building line	Α
Car Parking	1-2 cars	>2 cars	Α
Site Works			N/A
Visual Privacy			N/A
Sightlines	Truncation or height to	Gate and fence with >60%	Α
	0.75m	visual permeability	
		Gate widening = 4.5m	
		inclusive of 1.5m sightline	
Overshadowing	<25%	21%	Α
Ancillary Dwelling (plot ratio)	70m²	71m²	D
Drainage	То	be conditioned	

### **Local Planning Policies Assessment**

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	А
3.7.3 Development of Existing Buildings	А
3.7.4 Site Works	N/A
3.7.5 Demolition	A
3.7.6 Construction of New Buildings	A
3.7.7 Building Setbacks and Orientation	A
3.7.8 Roof Form and Pitch	D
3.7.9 Materials and Colours	A
3.7.10 Landscaping	A
3.7.11 Front Fences	A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	A
3.7.14 Footpaths and Crossovers	A
3.7.16.3 Garages and Carports	A
3.7.16.4.3.1 Fremantle Port Buffer Area	Area 2

This development application proposes alterations and additions to an existing Category B heritage dwelling. The dwelling has sat vacant and dilapidated for a considerable number of years and the proposed development is a welcome proposal to restore the building and ensure its retention for the long term.



The existing heritage dwelling, which has significant amounts of asbestos and has been modified internally by the previous owners, is to be significantly renovated and extended. The original front of the dwelling is to be retained (and the original façade to be reinstated) with the double storey additions to be located at the rear of the original building along with an ancillary dwelling. Timber weatherboards are to be used extensively on the front of the building.

Seven variations are requested to the requirements of the Residential Design Codes and one variation is requested to the Residential Design Guidelines in relation to lot boundary setbacks, ancillary dwelling plot ratio and roof pitch. The variations are considered to be relatively minor and do not have a significant impact on the amenity of neighbouring properties nor detrimental impacts on the streetscape.

#### Lot Boundary Setback - Southern Wall - Main Dwelling - Ground Floor

The southern wall on the ground floor of the dwelling is proposed to be 24.075m long and 3.5m high. It has major openings and is required to be 1.5m from the southern boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 i. In this case the wall is 1.4m from the southern boundary. The proposed wall achieves design principles 5.1.3 P3.1 for the following reasons:

- reduced impacts of building bulk on adjoining properties;
- adequate direct sun and ventilation reaches the building, open spaces and adjoining properties; and
- minimal overlooking and loss of privacy on adjoining properties.

The wall location is such that it is only marginally less than the setback required by the deemed to comply requirements. Sunlight and ventilation are still able to reach the area directly adjacent to the wall and there are no privacy issues from elevated windows or floor levels along this section of the proposed development.

#### <u>Lot Boundary Setback - Northern Wall – Ancillary Dwelling – Ground Floor</u>

The northern wall on the ground floor of the ancillary dwelling is proposed to be 5.84m long and 2.712m high. It has no major openings and is required to be 1m from the northern boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 i. In this case the wall is 0m from the northern boundary. The proposed wall achieves design principles 5.1.3 P3.1 for the following reasons:

- Makes more effective use of the space for enhanced privacy for occupants or outdoor living areas;
- Reduces impacts of building bulk on adjoining properties;
- Adequate direct sun and ventilation reaches the building, open spaces and adjoining properties;
- Minimal overlooking and loss of privacy on adjoining properties; and
- Does not have any adverse amenity impacts on the adjoining property.

The applicant wishes to utilise all available land area for the future residents of the lot in the rear section of the property. The wall location is such that it achieves the above by not creating a 1m wide portion of land that cannot be used for any useful purpose. Sunlight and ventilation are still able to reach the area directly adjacent to the wall and there are no privacy issues as there are no elevated windows along this section of the proposed development. The development has no impact on the streetscape, as the ancillary dwelling is located at the rear of the property and it is part of a development that will see the renovation of a severely dilapidated Category B heritage building.

### <u>Lot Boundary Setback - Northern Wall - Ancillary Dwelling - Upper Storey</u>

The northern wall on the upper storey of the ancillary dwelling is proposed to be 5.84m long and 4.8m high. It has no major openings and is required to be 1.1m from the northern boundary in accordance with the



Residential Design Codes deemed to comply clause 5.1.3 C3.1 i. In this case the wall is 0m from the northern boundary. The proposed wall achieves design principles 5.1.3 P3.1 for the following reasons;

- Makes more effective use of the space for enhanced privacy for occupants or outdoor living areas;
- Reduced impacts of building bulk on adjoining properties;
- Adequate direct sun and ventilation reaches the building, open spaces and adjoining properties;
- Minimal overlooking and loss of privacy on adjoining properties;
- Does not have any adverse amenity impacts on the adjoining property; and
- Direct sun to major openings of habitable rooms and outdoor living areas for adjoining properties is not restricted.

It helps to utilise all available land area for the future residents of the lot. The wall location is such that it is only marginally less than what is required by the deemed to comply requirements and for the reasons mentioned above the proposed nil setback can be supported.

#### <u>Lot Boundary Setback - Northern Wall – Main Dwelling – Ground Floor</u>

The northern wall on the ground floor of the dwelling is proposed to be 24.075m long and 4m high. It has major openings and is required to be 4.5m from the northern boundary, in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 i. In this case, the wall is 3m from the southern boundary. The proposed wall achieves design principles 5.1.3 P3.1 for the following reasons:

- Reduced impacts of building bulk on adjoining properties;
- Adequate direct sun and ventilation reaches the building, open spaces and adjoining properties;
   and
- Minimal overlooking and loss of privacy on adjoining properties.

Notwithstanding the reduced setback, it is considered there is still a significant separation distance between the wall and the lot boundary, as the setback is to be utilised for a driveway for the dwelling. Sunlight and ventilation can easily reach the area directly adjacent to the wall as it faces directly north and there are no privacy issues from elevated windows or floor levels along this section of the proposed development.

#### <u>Lot Boundary Setback - Southern Wall – Main Dwelling – Upper Storey</u>

The southern wall on the upper storey of the main dwelling is proposed to be 9.23m long and 5.8m high. It has no major openings and is required to be 1.5m from the southern boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1 i. In this case, the wall is 1.4m from the southern boundary. The proposed wall achieves design principles 5.1.3 P3.1 for the following reasons:

- Reduced impacts of building bulk on adjoining properties;
- Adequate direct sun and ventilation reaches the building, open spaces and adjoining properties; and
- Minimal overlooking and loss of privacy on adjoining properties.

The wall location is such that it is marginally less than what is required by the deemed to comply requirements. Sunlight and ventilation can still reach the area directly adjacent to the wall. There are no privacy issues from elevated windows or floor levels along this section of the proposed development as all openings are above 1.6m from the finished floor level of the upper storey.



#### **Roof Pitch**

Although most of the roof has a pitch of 30 degrees, the join between the heritage component of the dwelling and the new addition at the rear has a section of roof that has a 5 degrees pitch. In accordance with the acceptable development provisions 3.7.8.3 A4.1, the roof is supposed to have a pitch of 30 degrees. The reduced pitch of 5 degrees can be supported based on performance criteria 3.7.8.3 P4. Overall, the roof pitch complements the traditional form of surrounding development in the immediate locality. The flatter section of roof is hidden from view of the street and provides a subtle connection between the heritage dwelling and the new additions at the rear of the development.

#### Ancillary Dwelling - Plot Ratio

In accordance with the Residential Design Codes deemed to comply clause 5.5.1 C1 the maximum plot ratio area permitted is 70m². In this case, the area is 71m². The minor variation can be supported on the basis of design principle 5.5.1 P1 because it does not impact on the amenity of the surrounding properties. Also, there is no effect on sunlight, or visual privacy from the proposed minor increase in the allowable floor area of the ancillary dwelling.

### Conclusion

Based on the assessment that has been completed for this development and the explanation provided in this report, the variations that have been proposed to the Residential Design Codes and the Residential Development Guidelines are considered acceptable. As such it is recommended that the proposed development be supported subject to conditions of development approval.

• Mr Greg Mithen and Ms Julie Monument (owners) spoke in support of the officer's recommendation.

#### 11.2 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP010421:

### Moved Cr Nardi, seconded Cr Watkins

That development approval is granted and Council exercises its discretion in regard to the following;

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Southern Wall Ground Floor 1.5m required, 1.4m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Ground Floor Ancillary dwelling 1m required, 0m provided;
- (iii) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Upper Storey Ancillary dwelling 1.1m required, 0m provided;
- (iv) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Northern Wall Upper Storey -4.5m required, 2.92m provided;
- (v) Clause 5.1.3 Residential Design Codes Lot Boundary Setbacks Southern Wall Upper Storey 1.5m required, 1.2m provided;
- (vi) Clause 3.7.8.3 Residential Design Guidelines Roof Pitch 28 to 36 degrees required, 5 degrees provided; and
- (vii) Clause 5.5.1 Residential Design Codes Ancillary Dwelling Plot Ratio 70m<sup>2</sup> plot ratio maximum required, 71m<sup>2</sup> provided,

for alterations and additions to an existing dwelling at No. 93 (Lot 172) Hubble Street, East Fremantle, in accordance with the plans date stamped received 17 March 2021, subject to the following conditions:



- (1) The crossover width is not to exceed the width of the crossover indicated on the plans date stamped received 17 March 2021 and to be in accordance with Council's crossover policy as set out in the Residential Design Guidelines (2016).
- (2) All fencing within the street setback area is to be in compliance with the front fence provisions of the Residential Design Guidelines and sightline provisions of the Residential Design Codes.
- (3) The shutters on the eastern most wall of the upper storey of the ancillary dwelling are to be permanently fixed in position.
- (4) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (5) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit is issued in compliance with the conditions of this development approval unless otherwise amended by Council.
- (6) With regards to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (7) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.
- (8) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (9) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (10) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified, or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (11) This development approval is to remain valid for a period of 24 months from the date of this approval.

### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

(i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.



- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the <u>Dividing Fences Act 1961</u>.

(CARRIED UNANIMOUSLY)

Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020, this application is deemed determined, on behalf of Council, under delegated authority



#### 11.5 Philip Street – No 2 (Lot 700) - Proposed subdivision into Lots 701 and 702

OwnerAnte and Branka MusulinApplicantAnte and Branka Musulin

File ref P/PHI2, ICS94298

**Prepared by** James Bannerman Planning Officer

**Supervised by** Andrew Malone, Executive Manager Regulatory Services

Meeting date 6 April 2021 Voting requirements Simple Majority

**Documents tabled** Nil

**Attachments** 1. Location plan and advertising

Site photos

3. Plans date stamped 2 March 2021

#### **Purpose**

The purpose of this report is for Council to consider an application for the proposed subdivision of No 2 (Lot 700) Philip Street, East Fremantle which was referred by the Western Australian Planning Commission for comment.

#### **Executive Summary**

Council has received a referral letter from the Western Australian Planning Commission requesting comments from the Town regarding the proposed subdivision of an existing freehold lot No 2 (Lot 700) Philip Street of 745m2 into 2 smaller freehold lots of 368m² and 377m² respectively. The lot is currently zoned R17.5 and has previously been subdivided under the provisions of the Town's Local Planning Scheme No 3 when the lot had a density coding of R12.5.

It is considered that the proposed subdivision cannot be supported by the Town and is recommended for refusal.

#### **Background**

Zoning: Residential R17.5

Site area: 745m<sup>2</sup>

#### Previous Decisions of Council and/or History of an Issue or Site

P029/17 - Development approval granted for 2 storey grouped dwelling - 6 June 2017.

P051/17 - Development approval granted for temporary sea container and storage of building materials -

P109/17 - Subdivision application 155758- supported by the Town - approved by WAPC 1 February 2018.

P110/18 – Development approval granted – single dwelling – 3 September 2019.

P102/19 Development approval granted for amendment to balcony 28 November 2019.

#### Consultation

<u>Advertising</u>

Nil

#### Community Design Advisory Committee (CDAC)

The application was not required to be referred to CDAC.



#### **External Consultation**

Nil

#### **Statutory Environment**

Planning and Development Act 2005
Residential Design Codes of WA
Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)
WAPC Model Subdivision Conditions Schedule 2015

#### **Policy Implications**

Nil

#### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
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- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
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#### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.



#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

A site inspection was undertaken.

#### Comment

#### Statutory Assessment

This proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the and the Residential Design Codes.

Council has received a referral letter from the Western Australian Planning Commission requesting comments from the Town regarding the proposed subdivision of an existing freehold lot No 2 (Lot 700) Philip Street with an area of 745m<sup>2</sup> into 2 smaller freehold lots of 368m<sup>2</sup> and 377m<sup>2</sup> with primary street frontages (Clayton Street) of 18.3m and 18.73m respectively.

The lot that is proposed to be subdivided and the subject of this report was previously subdivided in February 2018 with two lots being created of 368m<sup>2</sup> (No 11 Lot 66 Gordon Street) and 745m<sup>2</sup> (No 2 Lot 700 Philip Street- the subject lot).

When the subdivision was proposed and ultimately approved it achieved the minimum and average lot size requirements and minimum lot frontage requirements for lot subdivision at the R20 density code as required by the Residential Design Codes and as permitted by LPS No 3 under Clause 5.3.1.

Under Clause 5.3.1 there is a density bonus for corner lots with a density coding of R12.5 which can be subdivided at the R20 density coding.

Clause 5.3.1 of TPS 3 which deals with the 'Density Bonus for Corner Lots' and states as follows:

"In areas with a density coding of R12.5, the local government may approve development up to a density of R20 on corner lots where the dwellings are designed to face each of the two street frontages, and in the opinion of local government, there will be an improvement in the overall amenity of the streets as a result of the development."

Under clause 5.1.3 of the Town's Local Planning Scheme, it is possible to subdivide R12.5 lots that are located on street corners only and develop in accordance with the R20 requirements as stated in the Residential Design Codes. As part of this subdivision there was a requirement for any development on a corner lot to address both streets and an expectation that any ensuing development would comply with Clause 5.3.1 of LPS No 3.

The Town recommended to the WAPC that the previous subdivision be approved. It was made clear in the report at the time that support for the subdivision was based on compliance with Clause 5.3.1 of LPS No 3.

In the interim the whole area has been re-coded with a density coding of R17.5 and this is reflected in the current local planning scheme map which clearly shows the current density coding of R17.5. The draft Local planning Strategy which is currently being prepared does not intend to change the current density codes in this area heading into the future. The current density code of R17.5 is seen to be appropriate for the area, consistent with the existing lot size in the area and there are no plans for further densification.



Development approval was granted at what is now No 11 (Lot 66) Gordon Street in July and September 2017 for a double storey dwelling and another development approval was granted for No 11 (Lot 66) Gordon Street in September and November 2019. Construction is currently being undertaken on the subject site of the approved double storey dwelling. This approval was granted on the basis of the development occurring on a 745m² lot, not a much smaller 368m². The development was assessed based on a density code of R17.5.

Based on the current density coding it is necessary for lots with a density coding of R17.5 to have a minimum surface area of 500m<sup>2</sup> and average surface area of 571m<sup>2</sup>. In this case the proposed lots do not achieve the minimum or average lot sizes for the subdivision of R17.5 lots. The proposed lots are 368m<sup>2</sup> and 377m<sup>2</sup> respectively. The proposed lot sizes do not even achieve the average lot size of 450m<sup>2</sup> required of R20 lots, although they are above the minimum lot size of 350m<sup>2</sup>. Both lots achieve the minimum frontages required of R20 lots (10m).

As noted, this lot is not a R12.5 lot but is zoned R17.5 and the proposed subdivision is a second attempt at further subdivision of the parent lot. It is not the intent of the clause within the Town's Local Planning Scheme No 3 to allow for a second attempt at subdivision for an R17.5 lot that does not achieve the minimum requirements for an R20 lot.

There is currently a double storey dwelling being constructed on site, in accordance with a previous development application that was submitted and approved by the Town. Should the proposed subdivision be approved by the WAPC then there may be unintended consequences. The creation of the lot with existing development that does not achieve the minimum requirements for the Residential Design Codes, potentially sets a precedent given the focus of planning which is increasingly concerned about declining useable outdoor living areas attached to new development.

#### Options for the Town

Council has 2 options regarding the proposed subdivision. Council can either recommend to not support the proposed subdivision for the reasons stated above or alternatively recommend that the applicant/owner undertake a scheme amendment to achieve an increased density which would facilitate the further subdivision of the lot. The applicant has undertaken preliminary planning investigations and has prepared visual representations of a three-lot subdivision. As this is a referral from the Commission, this information has not been provided to the Commission or the Town.

Should Council feel that the subdivision is an appropriate planning outcome for this lot, it may direct the applicant/owner to submit an application for a scheme amendment for this site, given that the proposed subdivision does not comply with the current Local Planning Scheme No 3 and a request be made to amend the density coding for this site.

However, Council should be aware that any spot rezoning will not be in alignment with density codes for the prevailing area and are not intended to be changed according to the draft Local Planning Strategy which is currently being prepared. The applicant has been encouraged to participate in the community engagement for the draft Local Planning Strategy once advertised.

The Town cannot support the proposed subdivision based on existing clauses in the Local Planning Scheme No 3.



#### Conclusion

Based on the above assessment that has been completed for this referral and the explanation provided in this report, it is recommended the Town advise the Western Australian Planning Commission the proposed subdivision of No 2 (Lot 700) Philip Street is not supported by Council.

Mr Ante Musulin (owner) spoke against the officer's recommendation.

#### 11.5 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP020421

#### Moved Cr Nardi, seconded Cr Watkins:

That Council advise the Western Australian Planning Commission that the proposed freehold subdivision of No. 2 (Lot 700) Philip Street into Lot 701 and Lot 702 Philip Street East Fremantle in accordance with plans submitted 2 March 2021 is not supported for the following reasons:

- 1. The proposal is not in compliance with Clause 5.3.1 of Local Planning Scheme No 3.
- 2. The proposal has a density code of R17.5 not R20 as required by clause 5.3.1 of Local Planning Scheme No 3.
- 3. The proposal does not achieve the average lot area for a lot with a density code of R20.
- 4. The applicant /owner has previously subdivided the corner lot (Lot 700) and is attempting to subdivide the lot a second time.
- 5. The proposal creates sub-optimal urban design outcomes with the existing approved development on Lot 700 Philip Street due to an inability for the development to meet the deemed to comply requirements for outdoor living areas from the Residential Design Codes.
- 6. The proposed subdivision creates a precedent that would encourage subdivision in areas that is not in alignment with the draft local planning strategy that is currently being prepared by the Town and does not identify this area for densification.

(CARRIED UNANIMOUSLY)

Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020, this application is deemed determined, on behalf of Council, under delegated authority



### 11.6 Staton Road, No. 73A (Lot 1) – Reconsideration of Condition of Development Approval-Screening of Balcony

**Applicant/Owner** P Di Nunzio **File ref** P/STA73A

**Prepared by** Christine Catchpole, Senior Planner

**Supervised by** Andrew Malone, Executive Manager Regulatory Services

Voting requirementsSimple MajorityMeeting date6 April 2021

Documents tabled Nil

Attachments 1. Location Plan

2. Development (planning) Approval plans dated 18 March 2003

3. Building Permit plans dated 18 February 2005

4. Owner request for reconsideration of condition of development approval

#### **Purpose**

This report considers an owner request for the reconsideration of a condition of development approval. The condition requires the installation of a visual privacy screen balustrade for a third storey balcony at 73A Staton Road, East Fremantle.

#### **Executive Summary**

In 2020 the Town was made aware of escalating concerns relating to overlooking and privacy in relation to a three storey dwelling at 73A Staton Road which was constructed in ~2005. The matter was subsequently investigated, and it was determined the balcony screening did not comply with the Development Approval and the Building Permit plans.

A clear and transparent glass 1 metre high balustrade was installed on the southern elevation of the third storey balcony rather than the required 1.4m high balustrade screen indicated on the Development Approval and the Building Permit plans.

The Town requested compliance with the planning and building approvals. However, this has not occurred, the reason being that the owner believes the existing balustrade is in good condition, matches the other balustrading and allows for unobstructed views of the harbour. The owner is requesting the reconsideration of a development approval condition so that he will not be required to remove the existing unscreened clear glass balustrade and replace it with a screening balustrade.

The request was advertised to surrounding landowners and a strong objection from an adjoining landowner was received in respect to the balustrade remaining in its current form. The objection related to the significant loss of privacy and overlooking concerns for all major habitable rooms within the dwelling, the rear verandah and garden, which in turn impacts on the amenity of the property.

Considering the nature of the objection and the expectation that the balcony screening was to be and should have been installed as per the approved plans, it is recommended that the existing development approval condition remain in force and unmodified.



#### Consultation

#### **Advertising**

Surrounding land- owners were invited to comment on the owner's request for reconsideration of the development approval (planning) condition from 10 February to 5 March 2021.

A submission from the adjoining owners was received which strongly objected to the removal or amendment of the development approval condition. The objection is primarily based on the significant negative impact on amenity due to the decreased privacy and increased overlooking possible without the installation of the balustrade screening. Also, there has been the expectation that privacy would be maintained following construction of the dwelling. The submitter also requested the conditions of the development approval be enforced and provided the following background information relevant to the issue.

When the adjoining property was purchased in 2013, there was no balustrading on the balconies of 73A Staton Road and they were not in use. The submitters explicitly questioned the previous owners, prior to the purchase of the property, about the lack of balcony screening and were told that the owners of 73A Staton Road were obliged to install screened balustrading on the balcony which overlooked the adjoining property. With that understanding they purchased the property.

In 2014 the owners of 73A Staton Road installed clear glass balustrading to the third storey balcony. The submitters contacted the Town at the time, to query if this was in accordance with the approved plans and were incorrectly informed by Town staff that the balcony did not require screening. As this balcony was very rarely used in the proceeding years and because of the advice they received from the Town they did not pursue the matter any further.

However, in 2020 the balcony was in daily use which then became a significant privacy issue resulting in no privacy for the entire rear garden, verandah, upstairs living room, downstairs living room, kitchen, upstairs bedroom, and laundry, resulting in the property having no privacy. The submitters also feel this situation would devalue the property if they were to sell.

They do not believe they should have to bear the considerable expense of installing screening and internal window treatments to maintain privacy because there is no screening of the balcony as per the Council approval. They firmly believe the Council approved plans should be enforced.

#### **Statutory Environment**

Planning and Development Act, 2005 Residential Design Codes of WA – Vol. 1 Town of East Fremantle Local Planning Scheme No. 3 (LPS 3)

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016

#### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:



#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

#### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

Photographs have been provided.

#### **Details**

The Development Approval plans clearly indicate that the balustrade was to provide screening and was to be of 1.4m in height (refer to Attachment 2). Also, condition 1 of the Development Approval for the construction of the three storey dwelling stated as follows:

 the works to be constructed in conformity with the drawings and written information accompanying the application for planning consent other than where varied in compliance with the special approvals, conditions of this planning consent or with Council's further consent.

Furthermore, the Building Permit plans (refer to Attachment 3) indicated the installation of a permanent obscure glazed balustrade to a height of 1.4m on the southern elevation of the third storey balcony. Both sets of plans clearly state and indicate balustrade screening.



The Town has no record of any authorised changes to the Development Approval or Building Permit plans. The owner was therefore requested to comply with the approved plans and building permit and install the obscure glazed balustrade to the height indicated on the plans for the southern elevation of the balcony, that being 1.4 metres from the floor level of the balcony.

The matter could not be pursued by the Town in 2020 as the owner of 73A Staton Road was not returning to Perth until late November 2020. Upon his return he responded to correspondence from the Town and stated he did not wish to comply with the condition and install the balustrade in compliance with the approved plans. His request to have the development approval condition reconsidered is provided in full in Attachment 4 and summarised below.

"I hereby seek Council's special approval to maintain the existing balustrade in its current condition.

- Balustrade on the southern elevation of the first level balcony is non-obscured.
- The height remains as one (1) metre.

Please take notice that the screening in its current condition is high quality, durable and permanent. The existing balustrade maintains the symmetry and architectural design of the home. Currently, I have a unique view to the harbour from my dining and lounge room. To comply with Council's request would obscure this view."

#### Comment

#### Visual privacy

The 'Deemed to Comply' provisions for Element 5.4.1 Visual Privacy of the R-Codes requires major openings which have their floor level more than 0.5 metres above natural ground level, and positioned so as to overlook any part of any other residential property behind its setback line, to comply with the following:

- 4.5 metres in the case of bedrooms and studies;
- 6.0 metres in the case of habitable rooms, other than bedrooms and studies; and
- 7.5 metres in the case of unenclosed outdoor active habitable spaces (balconies, decks etc.)

The original development proposal did not comply with the visual privacy 'Deemed to Comply' provisions of the R-Codes. As such screening was indicated on the development approval and building permit plans to meet the development standard. The original plans the subject of the development approval application clearly indicated that this section of the balcony balustrade was to be screened to a height of 1.4 metres (refer to Attachment 2 and 3). The dwelling has been constructed with balustrading of a lower height (i.e. 1m) and of clear glass which does not provide any screening and is clearly not in compliance with the development approval.

To alleviate the considerable privacy and overlooking concerns voiced to the Town it is important that the screening balustrade that should have been installed, is installed as indicated. The fact that the screening device has not been in place for many years is not relevant to the planning matter under consideration. The matters of amenity and compliance are now of concern. In recent times the balcony has been used far more frequently than in previous years and future use of the balcony cannot be foreseen. In this case the understanding and expectation that screening would be provided upon construction of the new dwelling is the planning and amenity issue under consideration, not the retention of views. The owner of 73A Staton Road is aware that the screening was not installed as required under the conditions of the development approval as he was the owner when the dwelling was constructed and the balustrading installed.



Taking the above circumstances into consideration it is recommended that there be no change or modification to the condition of development approval. The requirement for the screening to be installed should remain as intended under the original development approval and as indicated on the building permit plans.

#### Conclusion

Given the significant privacy and overlooking concerns raised by the adjoining land owners and the original condition of development approval, it is recommended that Council do not support the request for reconsideration of the condition of development approval and that the original condition stand unmodified.

- Mr Stuart Goodreid (neighbour) spoke in support of the officer's recommendation.
- Mr Daniel Di Nunzio (son of owner) spoke against the officer's recommendation.

#### 11.6 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP030221

Moved Mayor O'Neill, seconded Cr Watkins

That Council not support the request for reconsideration of condition 1 of the Development Approval dated 18 March 2003 for No. 73A (Lot 1) Staton Road, East Fremantle and the condition stand unmodified.

(CARRIED UNANIMOUSLY)

Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020, this application is deemed determined, on behalf of Council, under delegated authority



#### 11.1 Glyde Street No. 71 (Lot 125) - Proposed pool and elevated deck

Owner Gregory Watkinson & Melanie Watkins

**Applicant** Rohan White Architecture

File ref P09/21

**Prepared by** James Bannerman, Planning Officer

**Supervised by** Andrew Malone, Executive Manager Regulatory Services

Meeting date6 April 2021Voting requirementsSimple Majority

Documents tabled Nil

**Attachments** 1. Location plan and advertising

Site photos

3. Plans date stamped 2 March 20214. Community engagement checklist

#### **Purpose**

The purpose of this report is for Council to consider a development application for a proposed pool and raised deck at No. 71 (Lot 125) Glyde Street, East Fremantle.

#### **Executive Summary**

This development application proposes a new pool and modifications to an approved deck area from a previously approved development for alterations and additions (P048/19 - 6 August 2019). The deck (outdoor active habitable space) is greater than 500mm above natural ground level. It is considered that the application can be supported subject to conditions of development approval related to visual privacy screening and other standard conditions being imposed.

#### **Background**

Zoning: Residential R20

Site area: 508m<sup>2</sup>

#### Previous Decisions of Council and/or History of an Issue or Site

P086/17 – development approval – two storey dwelling – 7 November 2017.

P048/19 – development approval - alterations and additions - 6 August 2019.

P015/20 – development approval – ancillary dwelling – 7 April 2020.

#### Consultation

### **Advertising**

The application was advertised and the following submission objecting to the proposal was received from a neighbouring property owner.

Submission	Applicant Response	Officer Response
Thank you for notifying us and for giving us the opportunity to	With regards to the deck and	The amended plan for the
comment on the proposed pool and deck area at 71 Glyde	pool the screening as	proposed development
Street. We were unaware of the proposal until we received your	submitted (and updated	shows visual privacy
letter.	plans following feedback)	screening that complies
We object to the proposed development as it will have a detrimental impact on, and further erode, the visual privacy and amenity of our outdoor space and habitable areas as follows:	means there is not a visual privacy issue from a planning point of view.	with the visual privacy provisions of the Residential Design Codes.



1. The pool and deck are setback 2.16m from our southern
boundary and are directly adjacent to and overlooking the
outdoor living space (seating and alfresco area) located directly
off our main living area (kitchen, dining and sitting room).

- 2. We understand that as the deck is greater than 0.5m above ground level the visual setback requirements of the Residential Design Codes are not met.
- 3. The new build house at the rear of 71 Glyde Street is already having a significant impact on the visual privacy of our indoor habitable space and the outdoor space (pool and deck area) at the rear of our site.
- 4. The pool and deck area at 71 Glyde Street will now overlook our seating and alfresco outdoor space.
- 5. As a result, all of the outdoor space on our site will lack visual privacy.

We request that a 1.8m high screen be built along the northern and eastern edge of the proposed pool and deck to prevent further overlooking and erosion of our visual privacy and the residential amenity of our site.

#### Community Design Advisory Committee (CDAC)

The application was not referred to CDAC. It is considered there is no impact on the streetscape.

#### **External Consultation**

Nil

#### **Statutory Environment**

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended) Fremantle Port Buffer Zone – Area 2

#### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

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  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.



- 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

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  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

#### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

A site inspection was undertaken.

#### Comment

#### **Statutory Assessment**

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes. A summary of the assessment is provided in the following tables.

Legend (refer to tables below)	
А	Acceptable
D	Discretionary
N/A	Not Applicable

#### Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback			N/A
Secondary Street Setback			N/A
Lot Boundary Setbacks		•	•
Pool deck edge - elevated	1m	2.16m	Α
Open Space			N/A
Wall height			N/A
Setback of Carport			N/A
Car Parking			N/A
Site Works			N/A
Visual Privacy	7.5m	<7.5m	D



Overshadowing		N/A
Drainage		N/A

#### **Local Planning Policies Assessment**

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	A
3.7.3 Development of Existing Buildings	N/A
3.7.4 Site Works	N/A
3.7.5 Demolition	N/A
3.7.6 Construction of New Buildings	N/A
3.7.7 Building Setbacks and Orientation	N/A
3.7.8 Roof Form and Pitch	N/A
3.7.9 Materials and Colours	N/A
3.7.10 Landscaping	N/A
3.7.11 Front Fences	N/A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	N/A
3.7.15.4.3.1 Fremantle Port Buffer Area	N/A
3.7.15.3.3 Garages and Carports	N/A

This development application proposes a new pool and modifications to an approved deck area at the front of the dwelling from a previously approved development (P048/19 – alterations and additions – 6 August 2019). One variation is requested to the requirements of the Residential Design Codes in terms of the visual privacy setback from the elevated deck.

The deck is located more than 0.5m above natural ground level and for this reason the visual privacy and overlooking provisions of the Residential Design Codes apply. The deck requires a 7.5m visual privacy setback in accordance with deemed to comply clause 5.4.1 C1.1 i. There was one submission objecting to the proposal and for this reason the development application was referred to the Town Planning Committee for determination.

Amended plans were submitted which address deemed to comply clause 5.4.1 C1.2 of the Residential Design Codes. The amended plans address the concerns about privacy and overlooking from the front deck in terms of the deemed to comply requirements of the Residential Design Codes.

#### Conclusion

Based on the assessment that has been completed for this development proposal and the explanation provided in this report, the application can be supported. As such, it is recommended that the proposed development be supported, subject to conditions of development approval related to visual privacy screening and other standard development conditions.

#### **OFFICER RECOMMENDATION**

That Council grants development approval for a pool and elevated deck at No. 71 (Lot 125) Glyde Street, East Fremantle, in accordance with the plans date stamped received 2 March 2021, subject to the following conditions:



- (1) Visual privacy screening as indicated on plans date stamped received on 2 March 2021 to be permanently installed and fixed along the northern edge of the swimming pool and the deck from the finished floor level of the deck in accordance with the deemed to comply requirements of clause 5.4.1 C1.2 of the Residential Design Codes.
- (2) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (3) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit is issued in compliance with the conditions of this development approval unless otherwise amended by Council.
- (4) With regards to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (5) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (6) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified, or relocated, then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (7) This development approval is to remain valid for a period of 24 months from the date of this approval.

#### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the <u>Dividing Fences Act 1961</u>.

Moved Mayor O'Neill, seconded Cr Natale The adoption of the officer's recommendation.



#### Amendment

Moved Cr Watkins, seconded Cr Nardi That the screening referred to in item 1 of conditions, be increased to 1.8 metres.

(LOST 2: 4)

The substantive motion was put.

#### 11.1 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP040421

Moved Mayor O'Neill, seconded Cr Natale

That Council grants development approval for a pool and elevated deck at No. 71 (Lot 125) Glyde Street, East Fremantle, in accordance with the plans date stamped received 2 March 2021, subject to the following conditions:

- (1) Visual privacy screening as indicated on plans date stamped received on 2 March 2021 to be permanently installed and fixed along the northern edge of the swimming pool and the deck from the finished floor level of the deck in accordance with the deemed to comply requirements of clause 5.4.1 C1.2 of the Residential Design Codes.
- (2) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (3) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit is issued in compliance with the conditions of this development approval unless otherwise amended by Council.
- (4) With regards to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (5) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (6) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified, or relocated, then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (7) This development approval is to remain valid for a period of 24 months from the date of this approval.

#### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

 this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.



- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the <u>Dividing Fences Act 1961</u>.

(CARRIED 5:1)

Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020, this application is deemed determined, on behalf of Council, under delegated authority



### 11.3 Preston Point Road No. 188 (Lot 17) Proposed alterations and additions to three storey single dwelling.

Owner Kelly & Birsan Kasumovic

Applicant Mick Rule File ref P008/21

**Prepared by** James Bannerman, Planning Officer

**Supervised by** Andrew Malone, Executive Manager Regulatory Services

Meeting date6 April 2021Voting requirementsSimple Majority

Documents tabled Nil

**Attachments** 1. Location plan and advertising

2. Site photos

3. Plans date stamped 16 March 20214. Community engagement checklist

5. Submitter's photos

#### **Purpose**

The purpose of this report is for Council to consider a development application for proposed alterations and additions to a 3 storey single dwelling at No. 188 (Lot 17) Preston Point Road, East Fremantle.

#### **Executive Summary**

This development application proposes alterations and additions to an existing 3 storey single dwelling. The property is not heritage listed. The proposed development comprises the addition of an ancillary dwelling, swimming pool and retaining walls in the rear yard, as well as the extension of the main bedroom, the addition of balcony roofs on the middle and top floors, 2 new bedrooms, an ensuite and bathroom towards the rear of the dwelling and significant internal changes.

The applicant is seeking Council approval for the following variations to the Residential Design Codes and the Residential Design Guidelines:

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Ground Floor Rear Extension Eastern Wall 2m required, 1.345m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Third Storey Front Balcony Eastern Wall 2.7m required, 1.345m provided;
- (iii) Clause 5.3.8 Residential Design Codes Retaining Walls Maximum of 0.5m height required, more than 0.5m height provided;
- (iv) Clause 5.4.1 Residential Design Codes Visual Privacy Kitchen Second Storey 6m required, less than 6m provided;
- (v) Clause 5.4.1 Residential Design Codes Visual Privacy Third Storey Balcony 7.5m required, less than 7.5m provided;
- (vi) Clause 3.7.17.3.3 Residential Design Guidelines Garage Width 30% required, 42% provided; and
- (vii) Clause 3.7.17.4.1.3 Residential Design Guidelines Wall Height 6.5m required, 8.824m provided.

It is considered that the above variations can be supported subject to conditions of development approval being imposed.



#### **Background**

Zoning: Residential R17.5

Site area: 991m<sup>2</sup>

#### Previous Decisions of Council and/or History of an Issue or Site

P94/10 – development approval – alterations to existing residence – 20 September 2011

#### Consultation

#### Advertising

The application was advertised to surrounding landowners 15 February to 2 March 2021. One submission was received.

#### Submission

We are just concerned about balcony privacy screening in relation to 188 Preston Point Road. As discussed, we purchased our home last November and we have recently discovered that the 68 Clayton street owners are also progressing a development application to extend the length of their house with a balcony overlooking our back yard and back door.

We are happy for our neighbours to have balconies overlooking our back yard - however we hope that the Town of East Fremantle has some kind of Code that requires the owners to install privacy screening such as opaque glass pool fencing screening or similar that will prevent the owners looking directly at us when sitting/entertaining on their balconies.

The neighbouring house on Clayton Street in particular looms very large and close and looks directly down on us, it especially looks down and through our back door which is glass - this glass back door runs directly into our long hallway that runs directly down to the main living area of the house. This hallway is also where the main bedroom and other bedroom doors open onto. The view into the house through this back door is very clear. This back glass door is our only view into our backyard / garden and provides the only source of natural light into the hallway and house from the back - therefore we do not wish to fit any blinds to the door or install a solid door. The current balcony on the Clayton Street house has screening in situ that is a type of railing and no privacy is provided to us - I am concerned about this type of railing and in particular if this type is allowed on any balcony extension.

I am hoping that these privacy matters with balconies and screenings are well considered and regulated by the Town of East Fremantle and are not a matter of concern for us.

#### **Applicant Response**

In the design of the new works – it has been prudent to fully assess the existing non compliances and to aim to rectify these where possible. The new proposal addresses the overlooking issues by screening existing balconies and removing some side windows.

The existing residence has a rear balcony which is currently open on the side facing 186 Preston Point Road and the new works have added a solid wall to the balcony end to address the overlooking issue. The new cone of vision as shown on the submitted plans demonstrates how the new screening reduces the existing overlooking issues. The existing windows on the side elevation facing 186 Preston Point Road are to be removed and bricked in.

There is a balcony on the 3rd level of the home facing the street which also looks into the adjoining property and this has been rectified in the new works by enclosing the side of the balcony.

The lower level balcony on the 2nd floor is also currently open on the side and we have provided additional screening to a portion of this. Whilst the entire balcony is not proposed to be screened, the screen improves the overlooking issue and the open part of the balcony only has a cone of vision towards the side and front setback area of the

#### Officer Response

Although the rear balcony does not meet the visual privacy setback under the R-Codes for the western neighbouring property it is an existing approved structure and as such is not required to comply with privacy and overlooking provisions. In this case the western side of the balcony is being bricked up (screened) to increase privacy between properties.

It is also noted that on both the western and eastern sides of the dwelling it is proposed to brick up all major openings as part of the proposed alterations and additions to ensure improved privacy between the neighbouring residences.

Comments relating to Clayton Street properties are not relevant to the assessment of this development application.



I attach some photos to help you understand our concerns. Apologies, they were taken at sunset and not the best, but I hope you will be able to comprehend our concerns.

The first 4 photos are relevant to matters relating to Clayton Street premises only. The 5<sup>th</sup> and 6<sup>th</sup> photos are relevant to this development application.

(Submitter photos -Attachment 5)

adjoining residence and does not overlook any outdoor living areas or windows to habitable rooms. We trust that the response and the demonstrations within the original application provide the concerned adjoining neighbours with information which addresses these concerns.

#### Community Design Advisory Committee (CDAC)

The application was referred to CDAC members. No comments were received.

#### **External Consultation**

Nil

#### **Statutory Environment**

Planning and Development Act 2005 Residential Design Codes of WA Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

#### **Policy Implications**

Town of East Fremantle Residential Design Guidelines 2016 (as amended)

#### **Financial Implications**

Nil

#### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

#### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

4.1 Conserve, maintain and enhance the Town's open spaces.



- 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
- 4.1.2 Plan for improved streetscapes parks and reserves.
- 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

#### **Site Inspection**

A site inspection was undertaken.

#### Comment

### Statutory Assessment

The proposal has been assessed against the provisions of Local Planning Scheme No. 3 and the Town's Local Planning Policies including the Residential Design Guidelines, as well as the Residential Design Codes. A summary of the assessment is provided in the following tables.

Legend		
(refer to tables below)		
A	Acceptable	
D	Discretionary	
N/A	Not Applicable	

### Residential Design Codes Assessment

Design Element	Required	Proposed	Status
Street Front Setback	7.5m	>7.5m	Α
Secondary Street Setback			N/A
Lot Boundary Setbacks			
Ancillary dwelling – southern wall	1.5m	1.5m	Α
Ancillary dwelling – western wall	1m	1m	Α
Ground floor – rear extension	2m	1.345m	D
Third storey – front balcony - east	2.7m	1.345m	D
Second storey – balcony roof	1.5m	1.82m	Α
Open Space	50%	63%	Α
Setback of Carport/Garage	4.5m	8.1m	Α
Sightlines	Truncation or wall height reduction	Extra wide visually permeable gate - 5m wide verge between fence and road/footpath	А
Car Parking	1-2 car bays	4 car bays	Α
Site Works			N/A
Retaining Walls	No more than 0.5m	1.286m	D
Visual Privacy			
Second storey - kitchen	6m	<6m	D
Third Storey - balcony	7.5m	<7.5m	D



Overshadowing	<25%	<25%	А
Ancillary Dwellings	Lot area greater than 450m2	>450m2	Α
	Maximum area 70m2	65.6m2	
	Parking provided.	Yes	
	Complies with other R codes	Yes	
	requirements		
Drainage	To be conditioned		

**Local Planning Policies Assessment** 

LPP Residential Design Guidelines Provision	Status
3.7.2 Additions and Alterations to Existing Buildings	A
3.7.3 Development of Existing Buildings	A
3.7.4 Site Works	A
3.7.5 Demolition	A
3.7.6 Construction of New Buildings	N/A
3.7.7 Building Setbacks and Orientation	N/A
3.7.8 Roof Form and Pitch	A
3.7.9 Materials and Colours	A
3.7.10 Landscaping	A
3.7.11 Front Fences	A
3.7.12 Pergolas	N/A
3.7.13 Incidental Development Requirements	N/A
3.7.14 Footpaths and Crossovers	A
3.7.17.4.1.3 Building Height, Form, Scale & Bulk	D
3.7.17.4.3.1 Fremantle Port Buffer Area	N/A
3.7.17.3.3 Garages and Carports	D

This development application proposes alterations and additions to an existing 3 storey single dwelling. The property is not heritage listed. The proposed development will see the addition of an ancillary dwelling, swimming pool and retaining walls in the rear yard, as well as the extension of the main bedroom, the addition of roofs on the middle and top floor balconies, 2 new bedrooms, an ensuite and bathroom towards the rear of the dwelling and significant internal changes. The current carport will be enclosed and converted to a garage but there is no alteration in the footprint of the existing carport although the garage width exceeds 30% of the lot width.

The existing tiled roof is being replaced with Colorbond, however, the overall height of the building is not being increased. Many of the major openings along the western and eastern walls are being enclosed to improve privacy between this dwelling and the neighbouring dwellings.

Five variations are requested to the requirements of the Residential Design Codes and two variations are requested to the Residential Design Guidelines. The variations relate to lot boundary setbacks, retaining walls, visual privacy, wall height and garage width. The following discussion will examine these variations.

#### Lot Boundary Setback - Ground Floor - Rear Extension - Eastern Wall

The ground floor extension located at the rear of the existing building results in the extension of the existing wall and as such the full length of the wall is 24.215m long. With an average height of 4.83m without major openings to habitable rooms, the wall is required to be setback 2m in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1. In this case, it is 1.345m from the boundary; the same as the existing wall along this boundary. The reduced boundary setback can be supported in accordance



with the design principles clause 5.1.3 P3.1, which states that buildings can be setback a reduced amount from the boundary for the following reasons:

- Reduced impacts of building bulk;
- There is adequate sun and ventilation to the building and open spaces on the site and adjoining properties; and
- There is minimal overlooking and loss of privacy on adjoining properties.

The rear extension is single storey and not double storey so has minimal bulk. There is sufficient setback from the boundary to ensure that good ventilation is possible and sunlight can still penetrate into the open space between the proposed wall and the boundary. The wall does not create a visual privacy or overlooking issue. It is a solid wall other than the obscure glazing to a bathroom window which is not considered a habitable room.

### <u>Lot Boundary Setback – Third Storey – Front Balcony – Eastern Wall</u>

The third storey balcony has a wall on the eastern side. This is part of an 18m long wall that is 8.824m high. It is required to be 2.7m from the eastern boundary in accordance with the Residential Design Codes deemed to comply clause 5.1.3 C3.1. In this case the wall is 1.345m from the eastern boundary but is part of an existing balcony. In accordance with design principles clause 5.1.3 P3.1 the wall with a reduced boundary setback can be supported for the following reasons:

- Reduced impacts of building bulk;
- There is adequate sun and ventilation to the building and open spaces on the site and adjoining properties; and
- There is minimal overlooking and loss of privacy on adjoining properties.

The wall is part of an existing balcony and is an extension of an existing wall. There is sufficient setback from the boundary to ensure that good ventilation is possible, and sunlight can still penetrate the open space between the proposed wall and the boundary. The wall does not create a visual privacy or overlooking issue because it is a solid wall that increases privacy between the subject property and the eastern neighbouring property.

### Maximum Wall Height

In accordance with the Residential Design Guidelines, the maximum wall height for a concealed roof is 6.5m in accordance with acceptable development provisions 3.7.17.4.1.3 A1.4 of the Residential Design Guidelines. In this case the side wall of the bedroom balcony is 8.824m high. The remainder of the existing building is higher so the proposed balcony wall is no higher than what is already in place. Performance criteria 3.7.17.4.1.3 P1 states that new developments, additions and alterations are to be of a compatible form, bulk and scale to traditional development in the immediate locality. In this case the wall is not of a height that is out of place in the immediate area. The dwellings to the east and west are both of similar heights. For this reason, the increased wall height can be supported.

### **Retaining Wall**

A new retaining wall is proposed to be constructed across the lot on an east-west axis. The wall will be up to 1.286m above the ground level of the rear of the subject dwelling. In accordance with the Residential Design Codes deemed to comply clause 5.3.8 C8 retaining walls are required to be no more than 0.5m above natural ground level and comply with the lot boundary setbacks from Table 1. The retaining wall is located between 11.38m and 14.69m from the rear boundary and adjoins the eastern and western boundary



fences. There is an existing retaining wall in place around the edge of the rear yard but this is to be removed to allow for re-levelling of the rear portion of the site.

In accordance with the design principles clause 5.3.8 P8, retaining walls can be utilised where the land can be effectively used for the benefit of residents and does not detrimentally affect adjoining residents and is designed, engineered and landscaped having due regard to site works and visual privacy. In this case this can be supported because there are minimal changes in the site levels to the south of the retaining wall. There are some changes in the site levels related to the area around the swimming pool and the retaining wall, however these changes are less than 0.5m from existing site levels and meet the deemed to comply requirement of the Residential Design Codes.

### <u>Visual Privacy – General</u>

Currently there are several instances where the visual privacy setbacks would not comply with the current standards under the Residential Design Codes. In the case of existing development privacy provisions cannot be applied retrospectively. It is noted that the applicant has shown that many openings that previously overlooked the neighbouring properties are being bricked up and therefore any privacy concerns relating to those openings have been alleviated. There are only 2 examples of where the privacy provisions are being varied.

## <u>Visual Privacy – Kitchen - Second Storey</u>

The kitchen on the second storey is required to achieve a 6m visual privacy setback from the eastern boundary. In this case it does not achieve the setback in accordance with deemed to comply clause 5.4.1 C1.1. However, there is no direct overlooking of active habitable spaces and outdoor living areas of the adjacent dwelling as the kitchen window faces the wall of the dwelling on the eastern boundary. There are only minor openings in this wall and no overlooking occurs on active outdoor spaces in accordance with design principle 5.4.1 P1.1.

### <u>Visual Privacy – Third Storey – Balcony</u>

The balcony on the eastern side of the third storey is required to achieve a 7.5m visual privacy setback from the eastern boundary. In this case it does not achieve the setback in accordance with deemed to comply clause 5.4.1 C1.1. However, there is no direct overlooking of active habitable spaces and outdoor living areas of adjacent dwellings because of the balcony faces the wall of the dwelling to the east. There are only minor openings in this wall and no overlooking occurs on active outdoor spaces in accordance with design principle 5.4.1 P1.1.

### Garage Width

The garage is 7.6m wide which is equivalent to 42% of the lot width. In accordance with the Residential Design Guidelines acceptable development clause 3.7.17.3.3 A3 ii, the garage width should be no greater than a maximum of 30% of the width of the lot frontage, or 5.43m wide. In this case, the carport, which is existing, is being used as the footprint for the garage so there is no physical change in the size of the new garage. However, it will be enclosed and is therefore technically classified as a garage. It is set back 8.1m from the front boundary so is set back a considerable distance from the lot boundary and within that required under the Residential Design Codes. The width being more than 30% of the width of the lot frontage can be supported on the basis that it is considered to satisfy performance criteria 3.7.17.3.3 P2, because the structure does not visually detract from the streetscape to which it belongs.



### Conclusion

Based on the assessment that has been completed for this development and the explanation provided in this report, the variations that have been proposed to the Residential Design Codes and the Residential Design Guidelines are considered acceptable. As such it is recommended that the proposed development be supported subject to conditions of development approval.

## 11.3 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP050421:

### Moved Cr Nardi, seconded Cr Natale

That development approval is granted and Council exercises its discretion in regard to the following;

- (i) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Ground Floor Rear Extension Eastern Wall 2m required, 1.345m provided;
- (ii) Clause 5.1.3 Residential Design Codes Lot Boundary Setback Third Storey Front Balcony Eastern Wall 2.7m required, 1.345m provided;
- (iii) Clause 5.3.8 Residential Design Codes Retaining Walls Maximum of 0.5m height required, more than 0.5m height provided;
- (iv) Clause 5.4.1 Residential Design Codes Visual Privacy Kitchen Second Storey 6m required, less than 6m provided;
- (v) Clause 5.4.1 Residential Design Codes Visual Privacy Third Storey Balcony 7.5m required, less than 7.5m provided;
- (vi) Clause 3.7.17.3.3 Residential Design Guidelines Garage Width 30% required, 42% provided; and
- (vii) Clause 3.7.17.4.1.3 Residential Design Guidelines Wall Height 6.5m required, 8.824m provided;

for alterations and additions to a three storey single dwelling at No. 188 (Lot 17) Preston Point Road, East Fremantle, in accordance with the plans date stamped received 16 March 2021, subject to the following conditions:

- (1) The crossover width is not to exceed the width of the crossover indicated on the plans date stamped received 16 March 2021.
- (2) All fencing within the street setback area is to be in compliance with the front fence provisions of the Residential Design Guidelines. The visual permeability of the fence above 1.2m from the ground level is to exceed 60% for the full length and area of the fence, including pedestrian and driveway gates.
- (3) The works are to be constructed in conformity with the drawings and written information accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (4) The proposed works are not to be commenced until Council has received an application for a Building Permit and the Building Permit is issued in compliance with the conditions of this development approval unless otherwise amended by Council.
- (5) With regard to the plans submitted with respect to the Building Permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (6) All stormwater is to be disposed of on site, an interceptor channel installed if required and a drainage plan be submitted to the satisfaction of the Chief Executive Officer in consultation with the Building Surveyor prior to the issue of a Building Permit.



- (7) If requested by Council within the first two years following installation, the roofing to be treated to reduce reflectivity. The treatment to be to the satisfaction of the Chief Executive Officer in consultation with relevant officers and all associated costs to be borne by the owner.
- (8) All introduced filling of earth to the lot or excavated cutting into the existing ground level of the lot, either temporary or permanent, shall be adequately controlled to prevent damage to structures on adjoining lots or in the case of fill, not be allowed to encroach beyond the lot boundaries. This shall be in the form of structurally adequate retaining walls and/or sloping of fill at the natural angle of repose and/or another method as approved by the Town of East Fremantle.
- (9) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (10) This development approval is to remain valid for a period of 24 months from the date of this approval.

### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a Building Permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) it is recommended that the applicant provides a Structural Engineer's dilapidation report, at the applicant's expense, specifying which structures on adjoining sites may be adversely affected by the works and providing a record of the existing condition of the structures. Two copies of each dilapidation report should be lodged with Council and one copy should be given to the owner of any affected property.
- (iv) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (v) matters relating to dividing fences are subject to the <u>Dividing Fences Act 1961</u>.

(CARRIED UNANIMOUSLY)

Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020, this application is deemed determined, on behalf of Council, under delegated authority



## 11.4 George Street No 137 (The Brush Factory) Proposed change of use – Office to office and consulting rooms.

Owner Manotel Pty Ltd
Applicant Manotel Pty Ltd

File ref P/21

Prepared by James Bannerman Planning Officer

**Supervised by** Andrew Malone, Executive Manager Regulatory Services

Meeting date6 April 2021Voting requirementsSimple Majority

Documents tabled Nil

**Attachments** 1. Location plan and advertising

2. Site photos

3. Plans date stamped 9 March 2021

4. Community consultation

### **Purpose**

The purpose of this report is for Council to consider a development application for a proposed change of use of one of the floors of the building, from office to office and consulting rooms at No 137 George Street, East Fremantle (The Brush Factory).

### **Executive Summary**

The application proposes a change of use application of level 2 from office to office and consulting rooms. The commercial space is currently approved for use as an office and the owner/applicant has requested that the space also be considered as consulting rooms in addition to the office to facilitate the rental of the space and provide for flexibility in use.

Under the Town's Local Planning Scheme No. 3, this use is considered a "D" use within a mixed use zone. A "D" use means that the use is not permitted unless the Council has exercised its discretion by granting planning approval. Under the Planning and Development (Local Planning Schemes) Regulations 2015, if consulting rooms are a class D use, located in a mixed use zone and no more than 60% of the glass surface of any window on the ground floor of the consulting rooms is obscured glass, then a development approval for a change of use is not required. However, parking still has to be addressed and it is for this reason that the development application has been presented in this report.

The following issues are relevant to the determination of this application:

- Is the use appropriate for the zoning?
- Is there sufficient car parking for the proposed use?

It is considered that the proposed change of use from office to office and consulting rooms can be supported subject to the conditions of development approval being imposed.

### **Background**

Zoning: Mixed Use Site area: 90m<sup>2</sup>

Heritage: Category A (LPS3 Heritage List), George Street Designated Heritage Area



			_	
<b>Previous Decisions</b>	of Council	l and/or Histor	v ot an	Issue or Site

9 December 2008 Planning Approval granted to redevelop the buildings at 36-42 Duke Street from antique furniture showrooms and workshops to 7 x 1 bedroom apartments, and 5 x

3 bedroom apartments;

15 March 2011 Planning Approval granted to redevelop the buildings at 36-42 Duke Street for a

change of use, partial demolition, redevelopment and new construction to

accommodate a mixed use residential/arts and entertainment venue;

12 February 2013 Planning Approval granted to amendments to a previously approved planning

application, date stamped Approved on 15 March 2011 (Application (P199/10) and to extend the previous planning approval P199/10 for a further 2 years. The previously approved application was for a change of use, partial demolition, redevelopment and new construction to accommodate a mixed use residential/arts

and entertainment venue;

16 July 2013 Planning Approval granted to amendments to a previously approved planning application, date

stamped Approved on 15 March 2011 (Application (P199/10) for 2 storeys of commercial offices above the approved Jazz Club/ Performance space. Council

refused the penthouse apartment located above the 'Brush Factory';

1 October 2013 Planning Approval for a penthouse apartment to be erected on top of the proposed

performance space and existing heritage building at the 'Brush Factory (former Lauder & Howard building), 36-42 Duke Street. In addition, it considered an application which has been presented to Council with regards to a review of the

opening times for the Jazz Club.

7 May 2019 Planning approval for a change of use from office in basement to yoga studio.

2 July 2019 Planning approval for change of use from storage area for tenancy 1 and performing arts/music space for tenancy 4 to office space.

### Consultation

### **Advertising**

The application for the proposed change of use was advertised to surrounding properties from 10 March to 25 March 2021. No submissions were received.

### Community Design Advisory Committee (CDAC)

The application was not referred to CDAC. There are external changes to the building from the proposed change of use.

## **External Consultation**

Main Roads Western Australia. There were no objections to the proposed change of use.

## **Statutory Environment**

Planning and Development Act 2005

Town of East Fremantle Local Planning Scheme No. 3 (LPS No. 3)

### **Policy Implications**

George Street Designated Heritage Area

### **Financial Implications**

Nil



### **Strategic Implications**

The Town of East Fremantle Strategic Community Plan 2020 – 2030 states as follows:

#### **Built Environment**

Accessible, well planned built landscapes which are in balance with the Town's unique heritage and open spaces.

- 3.1 Facilitate sustainable growth with housing options to meet future community needs.
  - 3.1.1 Advocate for a desirable planning and community outcome for all major strategic development sites.
  - 3.1.2 Plan for a mix of inclusive diversified housing options.
  - 3.1.3 Plan for improved streetscapes.
- 3.2 Maintaining and enhancing the Town's character.
  - 3.2.1 Ensure appropriate planning policies to protect the Town's existing built form.
- 3.3 Plan and maintain the Town's assets to ensure they are accessible, inviting and well connected.
  - 3.3.1 Continue to improve asset management within resource capabilities.
  - 3.3.2 Plan and advocate for improved access and connectivity.

### Natural Environment

Maintaining and enhancing our River foreshore and other green, open spaces with a focus on environmental sustainability and community amenity.

- 4.1 Conserve, maintain and enhance the Town's open spaces.
  - 4.1.1 Partner with Stakeholders to actively protect, conserve and maintain the Swan River foreshore.
  - 4.1.2 Plan for improved streetscapes parks and reserves.
  - 4.1.3 Improve and protect the urban forest and tree canopy.
- 4.2 Enhance environmental values and sustainable natural resource use.
  - 4.2.1 Reduce waste through sustainable waste management practices, including effective community and business education.
- 4.3 Acknowledge the change in our climate and understand the impact of those changes.
  - 4.3.1 Improve systems and infrastructure standards to assist with mitigating climate change impacts.

### **Risk Implications**

A risk assessment was undertaken and the risk to the Town was deemed to be negligible.

### **Site Inspection**

A site inspection was undertaken.

### Comment

### Statutory Assessment

The proposal has been assessed against the provisions of Local Planning Scheme No. 3.

The following issues are relevant to the determination of this application:

- Is the use appropriate for the zoning?
- Is there sufficient car parking for the proposed use?



## **Proposed Use**

It is proposed to change the use of a 90m² office on the second floor of the subject building to office and consultancy room. The proposed consulting rooms would be used for psychological services providing assessments and treatment for individuals, couples and children with parents. Most clients are referred via their GP under a Mental Health Care Plan that currently provides for up to 20 rebated sessions with a psychologist per calendar year. Sessions last approximately 50 minutes. Treatment is based on cognitive behavioural therapy and is conducted confidentially in the consulting rooms.

The Director is the sole employee of Helios Psychology, which would have the lease on the premises. Other psychologists work in the clinic under a sub-contractor agreement. Depending on the layout, 4 or 5 consulting rooms and a waiting room would be created within the tenancy. There is likely to be 2 to 4 psychologists onsite at any one time. Administration is completed offsite.

The consultants would operate Monday to Friday 8am to 8pm and Saturday mornings 9am to 2pm. Business hours are 9am to 8pm Monday to Friday and 9am to 2pm on Saturdays.

The proposed use would not conflict with the existing uses in the building as consulting rooms have relatively low impacts in terms of noise and other issues around amenity. Consulting rooms would be considered an appropriate commercial use in a mixed use zone because of the minimal amenity effects. Under LPS3 consultancy rooms are a 'D' use meaning that the use is not permitted unless the local government has exercised its discretion by granting planning approval.

The proposed change of use was advertised to properties along Duke Street and George Street in close proximity to the subject property and there were no submissions received by Council. Council has previously granted approval for a variety of uses within the complex including office space, consulting rooms, a dance studio and a yoga studio. Whilst there has been a number of changes to various uses, the building has vacant space. The owner has indicated the need for flexibility of use within the building to facilitate and eliminate red tape each time a new business wishes to operate from the building. Therefore, a request has been made to provide a dual use of office/ consulting room.

The increased foot traffic and business activity in proximity to the George Street would be welcome and the proposed change of use helps to activate the subject building and surrounds. The proposed dual use is considered consistent with the mixed use George Street Precinct.

## **Parking Requirements**

Whilst the proposed use is considered consistent with the area, an assessment of the car parking requirements has been undertaken. It is noted that as of July 2021 further modifications to the Planning and Development (Local Planning Schemes) Regulations 2015 would allow development that is not required to comply with car parking standards of the Scheme, if "Development Approval is not required under Cl. 61 (works or use)". Therefore, as of July, this use would be permitted as being complaint, even when a car parking shortfall is identified without the requirement to seek Council approval.

Currently, Clause 5.8.5 Car Parking and Vehicular Access of TPS3 states:

Car parking in respect of development in the Commercial Zones is to be provided in accordance with the standards set out in Schedule 11 of the Scheme and the specifications in Schedule 4 of the scheme. Where there are no standards for a particular use or development, the local government is to determine what standards are to apply. In its determination of the requirements for a particular use or development which



is not listed in Schedule 11 of the Scheme, the local government is to take into consideration the likely demand for parking generated by the use or development.

### Furthermore Clause 5.8.7 On street Parking states:

The local government may accept immediately adjacent on street car parking as satisfying part or all of the car parking requirements for development, provided such allocation does not prejudice adjacent development or adversely affect the safety or amenity of the locality.

### The applicant provided the following information;

The Brush Factory below ground car park has 31 parking bays comprising 11 parallel bays and 20 tandem bays ( $10 \times 2$ ). The tandem bays currently provide 2 for the penthouse apartment,6 for the tenant on level 3, and 2 for the chiropractor on level 1.

One single bay is provided for the yoga teacher. The new tenant for half of level 2 requires 3 bays which will comprise 2 tandem bays and 1 single bay. This will leave 6 tandem bays and 8 single bays (14 in total). The chef for the bar uses 1 of the tandem bays on 2 weekdays (Thursday and Friday). The last remaining tenancy space will be the other half of level 2 (approximately  $100m^2$ ) which, assuming it requires 3 bays, will leave 10-11 bays free at any one time. The bar is only open from 6pm during the week, leaving all daytime bays free most of the time. The dance studio spaces are generally not needed as most lessons are for children who are dropped off. The adults generally are locals who walk or use street parking and rarely the below ground parking. An inspection will confirm the free bays at most times. Most other visitors use street parking including in Silas Street which has direct access to the Brush Factory via the pedestrian underpass. To our knowledge there has never been a parking problem. The Brush apartments are all provided with off street parking and parking in front is usually available.

It would be helpful to have the whole 2<sup>nd</sup> floor (C1 and C2) changed from just "office" to "office or consulting", but if this is an issue then just change the C2 space to both uses and if another tenant comes along and requires "consulting" then we will have to seek another approval.

With respect to allocation of the bays –all correct EXCEPT the new tenant will be allocated 3 bays (1 tandem double bay—2 bays and 1 single bay). This leaves another 14 bays.

Although the applicant has requested that the application be dealt with as either office or consulting rooms, the parking assessment is carried out for the consulting rooms which has the greater parking requirement under LPS3. The assessment was also carried out for tenancy C2, as expansion of the assessment would result in an even greater parking deficit. The method by which parking calculations are undertaken also needs specific staff numbers and based on the information supplied by the applicant, only consultancy is to be leased and the format of the area C1 including number of rooms and staff numbers are not available then a calculation cannot be made.

In terms of parking, Schedule 11 of LPS3 requires that consulting rooms are required to provide 2 spaces for every consulting room and 1 space for every staff member. Information provided by the applicant stated that there would be 4 to 5 consulting rooms within the space and 4 staff members. Based on these figures there would need to be a total of 14 car bays provided (5 consulting rooms require 10 car bays and 4 staff require 4 car bays for a total of 14 car bays.

The main Brush Factory building is currently comprised of a number of approved uses including commercial offices, residential apartments, dance studio and a jazz club. A total of 30 car bays are located in publicly



accessible undercroft parking on site and 28 are dedicated for commercial purposes. In this case it is stated that the lease area for the consultant rooms is 90m<sup>2</sup> and 3 car bays. A reduction in office space to 195m<sup>2</sup> (285m2 minus 90m2) is proposed which would mean that the parking previously allocated to this office space could be re-allocated to the consulting rooms (3 car bays).

Assuming that 3 car bays are made available to the consulting room this leaves a deficit of 11 car bays. However, there are 2 car bays on Duke Street adjacent to the Brush Factory building (unreserved spaces), as well as an additional 3 bays located in front of the residential apartments. There is also more parking located on the eastern side of Stirling Highway along Silas Street with easy pedestrian access available via the George Street underpass. In addition, there is Council parking available on George Street which is comprised of 10 car bays.

There is an ability to utilise car parking made available from the reciprocal parking arrangements that have been in place between the dance studio, yoga, office and consulting rooms and the jazz bar that operates in the evenings. It is noted that many of the uses operate at different times and therefore, to date the reciprocal car parking has been operating without any issues. At various times, the undercroft car parking area has been inspected and has always been under utilised. Because of the previous approvals relying on reciprocal parking, car parking bays cannot be specifically allocated to uses, however it is envisaged staff would utilise the tandem bays.

A table has been created to summarise the required and available parking.

Use	Area m²	Parking required	Parking provided- 30 bays in undercroft parking - 28 commercial bays (1 disabled) & 2 for penthouse apartment		Total Available for Each Use	Deficit
Reduced area of commercial offices 1 car bay per 30m² net lettable area	195	7 bays	Additional 3 bays available for consulting rooms	Opportunity to use other bays that are not being used from 28 commercial parking bays	7	0
Performing Arts		3 bays	3 bays	available within	3	0
Dance		3 bays	3 bays	the undercroft	3	0
Yoga studio (health studio) 1 space for every 10m <sup>2</sup> net floor area ***	103	12 bays (11 bays for yoga participants & 1 bay for instructor)	7 bays	parking due to the reciprocal parking agreement	7**	5
Consulting Room On street parking		12 bays	5 bays 5 bays adjacent to the building		5	7
Proposed office/consulting room	90	14 bays	3		28	23

<sup>\*\*</sup>Note that the actual number of car bays that the yoga classes have provided is not consistent with the actual use. The yoga studio is only operating in the mornings and has small class numbers. The use does not create significant parking demand and as a result there are surplus car bays available for use by other tenants outside yoga class times.



\*\*\*The parking calculations are also based on the assumption that the jazz bar does not require parking before 6pm and no parking is allocated to specific businesses within the building.

Based on the total onsite parking bays available during the day, there is a deficit of 11 car bays for the proposed office and consulting rooms. However, the shared parking arrangements, as well as off street parking, including 5 on street car bays directly adjacent to the subject building, as well as parking in Silas Street, Duke and George Street, mean that there is sufficient overall parking available within the reciprocal car parking and surrounds to the building to support the office and consulting rooms. The use does not intensify the use of the area or the patronage of the building to the extent that is considered to impact on the area.

It is essential that the reciprocal parking arrangements that were previously approved are maintained and that car bays are not specifically allocated for businesses located within the building. The yoga is an early morning use and there is little demand for parking from this group. Given that the jazz club is only open from 5pm Thursday and Friday afternoon and 11am Saturday and Sunday, there is minimal demand from the jazz club during the working week for parking, and car bays can be made available to other businesses within the building, including the consulting rooms that are the subject of this report. As identified above, the parking demand within the building is currently considered small and based on inspections undertaken by Town Officers, car parking has always been available within the undercroft car parking area.

Lastly and as identified as above, as of July, this application will not be required to be presented to Council as it would be considered permitted.

#### Conclusion

The proposed change of use from office to office and consulting rooms is considered an appropriate use for the subject property. There are few, if any, amenity impacts and the use will help to activate the street and the property during the hours of operation of the proposed business.

Despite the deficit of 11 car bays on site for the consulting rooms based on existing uses, the proposed deficit does not consider the actual practical use of the various businesses and the operating hours of those businesses. There is sufficient parking in the undercroft for the use currently and additional street parking is available in the surrounding area for clients that will visit the site if required.

Again, it must be emphasised that support for the proposal is based on the condition that all 28 car bays that are provided for commercial purposes within the Brush Factory are shared spaces and that no one car bay is allocated for any specific business. A condition has subsequently been included in the following recommendation.

Given the comments above and the explanation provided the proposed change of use is recommended for approval subject to conditions.

### 11.4 OFFICER RECOMMENDATION/COMMITTEE RESOLUTION TP060421

### Moved Cr Natale, seconded Cr Harrington

That Council grant development approval and exercise its discretion for the change of use from office to office and consulting rooms at 137 George Street (The Brush Factory), East Fremantle, as described on the information and plans date stamped received 9 March 2021 subject to the following conditions:

(1) Maximum area of the office and consulting rooms on the second floor is not to exceed 90m<sup>2</sup> not including toilets and a maximum of 5 staff (full time equivalent).



- (2) The reciprocal car parking arrangements as previously approved are to remain in place with all car parking to be made available to all commercial uses within the building.
- (3) All other conditions as previously endorsed by Council are to be complied with unless modified by this proposal.
- (4) Works are to be constructed in conformity with the drawings and written information in relation to use accompanying the application for development approval other than where varied in compliance with the conditions of this development approval or with Council's further approval.
- (5) The building is to be kept clean and free of graffiti and vandalism at all times and any such graffiti or vandalism to be remedied within 24 hours to the satisfaction of the Chief Executive Officer.
- (6) No signage is approved under this change of use application. A separate application is required for signage. All signage is to comply with the Town's Signage Design Guidelines Local Planning Policy 3.1.3.
- (7) With regard to plans submitted with respect to a building permit application, changes are not to be made in respect of the plans which have received development approval, without those changes being specifically marked for Council's attention.
- (8) The proposed use is not to be commenced until all conditions attached to this development approval have been finalised to the satisfaction of the Chief Executive Officer in consultation with relevant officers.
- (9) Where this development requires that any facility or service within a street verge (street trees, footpath, crossover, light pole, drainage point or similar) is to be removed, modified or relocated then such works must be approved by Council and if approved, the total cost to be borne by the applicant. Council must act reasonably and not refuse any reasonable proposal for the removal, modification or relocation of such facilities or services (including, without limitation any works associated with the proposal) which are required by another statutory or public authority.
- (10) This development approval is to remain valid for a period of 24 months from date of this approval.

### Footnote:

The following are not conditions but notes of advice to the applicant/owner:

- (i) this decision does not include acknowledgement or approval of any unauthorised development which may be on the site.
- (ii) a copy of the approved plans as stamped by Council are attached and the application for a building permit is to conform with the approved plans unless otherwise approved by Council.
- (iii) all noise levels produced by the construction of the development are to comply with the provisions of the Environmental Protection (Noise) Regulations 1997 (as amended).
- (iv) under the Environmental Protection (Noise) Regulations 1997, the noise from an air-conditioner must meet assigned allowable noise levels at all times. The Environmental Protection Act 1986 sets penalties for non-compliance with the Regulations and the installer of a noisy air-conditioner can face penalties of up to \$5,000 under Section 80 of the Act. Refer to Department of Environmental Protection document— "An Installers Guide to Air-Conditioner Noise".
- (v) the approval does not include approval of any advertising signage. A separate development application is required for any signage proposal.

(CARRIED UNANIMOUSLY)



Note: As 4 Committee members voted in favour of the Reporting Officer's recommendation, pursuant to Council's decision regarding delegated decision making made on 19 May 2020. this application is deemed determined, on behalf of Council, under delegated authority

## 12. MATTERS BEHIND CLOSED DOORS

Nil

### 13. CLOSURE OF MEETING

There being no further business the Presiding Member declared the meeting closed at 7.51 pm.

I hereby certify that the Minutes of the ordinary meeting of the Town Planning Committee of the Town of East Fremantle, held on 6 April 2021, Minute Book reference 1 to 13 were confirmed at the meeting of the Committee on: